

CITY COUNCIL

AGENDA

Tuesday, November 13, 2018 – Council Chambers, City Hall

Call to Order:	12:30 PM
Recess:	5:00 PM to 6:00 PM
Public Hearing(s):	6:00 PM

1. IN CAMERA MEETING

- 1.1. Motion to In Camera - Human Resource Matter FOIP 24(1)(b)(I), Land Matters FOIP 23(1)(a) and Legal Matters FOIP 23(1)(a)
- 1.2. Motion to Revert to Open Meeting

2. MINUTES

- 2.1. Confirmation of the Minutes of the October 29, 2019 Organizational Meeting
(Agenda Pages 1 – 14)
- 2.2. Confirmation of the Minutes of the October 29, 2018 Council Meeting
(Agenda Pages 15 – 29)

3. POINTS OF INTEREST

4. REPORTS

- 4.1. Development Permit
5002-55 Street

(Agenda Pages 30 – 37)

- 4.2. Dynamic Freestanding Sign Site Exception
Bylaw 3357/F-2017

(Agenda Pages 38 – 39)

- 4.2.a. Motion to Lift from the Table

- 4.3. City of Leduc Request for 9-1-1 and Fire Dispatch Services

(Agenda Pages 40 – 42)

- 4.4. Police Review Scope of Work

(Agenda Pages 43 – 52)

5. PUBLIC HEARINGS

- 5.1. Amend Direct Control (28) to include Supervised Consumption Services and
Institutional Service Facility as a Discretionary Use on Lot 14 Block 4 Plan
8420286
Land Use Bylaw 3357/RR-2018

(Agenda Pages 53 – 190)

- 5.1.a. Consideration of Second Reading of the Bylaw

- 5.1.b. Consideration of Third Reading of the Bylaw

6. ADJOURNMENT



M I N U T E S

of the Red Deer City Council Organizational Agenda held on Monday, October 29, 2018 commenced at 3:41 P.M.

PRESENT: Mayor Tara Veer
Councillor Buck Buchanan
Councillor Michael Dawe
Councillor Tanya Handley
Councillor Vesna Higham
Councillor Ken Johnston
Councillor Lawrence Lee
Councillor Frank Wong
Councillor Dianne Wyntjes

City Manager, Craig Curtis
Director of Communications & Strategic Planning, Julia Harvie-Shemko
Acting Director of Communications & Strategic Planning, Tara Shand
Acting Director of Community Services, Shelley Gagnon
Acting Director of Corporate Services, Dan Newton
Director of Development Services, Kelly Kloss
Director of Human Resources, Kristy Svoboda
Director of Planning Services, Tara Lodewyk
Director of Protective Services, Paul Goranson
City Clerk, Frieda McDougall
Deputy City Clerk, Samantha Rodwell
Corporate Meeting Administrator, Amber Senuk

**I. IN CAMERA****I.1. Motion to In Camera - Human Resource Matter FOIP 24(1)(b)(i)**

Moved by Councillor Dianne Wyntjes, seconded by Councillor Vesna Higham

Resolved that Council of The City of Red Deer agrees to enter into an In-Camera meeting of Council on Monday October 29, 2018 at 3:41 p.m. and hereby agrees to exclude the following:

- All members of the media; and
- All members of the public

to discuss a Human Resources Matter as protected under the Freedom of Information & Protection of Privacy Act, Section 24(1)(b)(i).

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong, Councillor Dianne Wyntjes

MOTION CARRIED

Councillor Dianne Wyntjes left Council Chambers at 4:19 p.m.

Moved by Councillor Frank Wong, seconded by Councillor Buck Buchanan

Resolved that Council of The City of Red Deer agrees to enter into an Open meeting of Council on Monday, October 29, 2018 at 4:19 p.m.

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong



ABSENT: Councillor Dianne Wyntjes

MOTION CARRIED

Councillor Dianne Wyntjes left Council Chambers at 4:19 p.m.

2. REPORTS

2.1. Deputy Mayor Appointments

Council accepted this report for information.

2.2. 2018/2019 Council Meeting Dates

Council accepted for information the report on the 2018/2019 Council Meeting dates, but passed the following resolution with respect to Operating Budget times.

Moved by Councillor Tanya Handley, seconded by Councillor Ken Johnston

Resolved that Council of The City of Red Deer hereby agrees to update the Council meeting times as follows:

Operating Budget Meeting Times

Tuesday	January 8, 2019	Operating Budget Meeting	12:00 – 5:00 P.M.
Wednesday	January 9, 2019	Operating Budget Meeting	12:00 – 5:00 P.M.
Thursday	January 10, 2019	Operating Budget Meeting	12:00 – 5:00 P.M.
Friday	January 11, 2019	Operating Budget Meeting	12:00 – 5:00 P.M.
Monday	January 14, 2019	Operating Budget Meeting	12:00 – 5:00 P.M.
Tuesday	January 15, 2019	Operating Budget Meeting	12:00 – 5:00 P.M.
Wednesday	January 16, 2019	Operating Budget Meeting	12:00 – 5:00 P.M.
Thursday	January 17, 2019	Operating Budget Meeting	12:00 – 5:00 P.M.
Friday	January 18, 2019	Operating Budget Meeting	12:00 – 5:00 P.M.

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham,



Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong, Councillor Dianne Wyntjes

MOTION CARRIED

2.3. Councillor Appointments to Committees

Moved by Councillor Ken Johnston, seconded by Councillor Tanya Handley

Resolved that Council of The City of Red Deer hereby ratifies the Mayor and Councillor appointments for 2018 – 2019 to various boards, committees, commissions and societies as per Appendix “A”, attached and as presented to Council on Monday, October 29, 2018 and hereby endorses the nomination of Councillor Buck Buchanan and Councillor Dianne Wyntjes to AUMA Committees.

**2018-2019 COUNCIL REPRESENTATION
ON COMMITTEES & SOCIETIES**

X = Member

A = Alternate

Appendix "A"

	Mayor Veer	Councillor Buchanan	Councillor Dawe	Councillor Handley	Councillor Higham	Councillor Johnston	Councillor Lee	Councillor Wong	Councillor Wyntjes
COMMITTEES APPOINTED BY COUNCIL									
Audit Committee (staggered 2 year appointments)	X			X	X		X		
Community Housing Advisory Board						X			X
Emergency Management Committee	X	A	A	A	A	X	X	A	A
Governance & Policy Committee	X	X	X	X	X	X	X	X	X
Municipal Planning Commission	X	A			X		X		
Nomination Committee			X	X		X			
Red Deer Appeal & Review Board / Red Deer Subdivision & Development Appeal Board				X					A
COMMUNITY COMMITTEES (SOCIETIES)									
Red Deer Native Friendship Society- Assoahum Joint Committee	X							X	
Downtown Business Association of Red Deer		X							
Library Board									X
Piper Creek Foundation								X	
Queen Elizabeth II Scholarship Awards Selection Committee					X				

2018-2019 COUNCIL REPRESENTATION ON COMMITTEES & SOCIETIES

X = Member**A = Alternate****Appendix “A”**

	Mayor Veer	Councillor Buchanan	Councillor Dawe	Councillor Handley	Councillor Higham	Councillor Johnston	Councillor Lee	Councillor Wong	Councillor Wyntjes
Red Deer Chamber of Commerce								X	
Red Deer College Arts Centre Advisory Board				X					
Riverbend Golf and Recreation Society								X	
Red Deer Museum & Art Gallery		X							
Tourism Red Deer									X
Urban Aboriginal Voices	X				X		X		
Waskasoo Environmental Education Society						X			
Westerner Exposition Board			X	X					

REGIONAL COMMITTEES

Central Alberta Economic Partnership (CAEP)		X							
Central Alberta Regional Trail Systems (CARTS)							X		
Family and Community Support Services					X	X			
Parkland Airshed Management Zone (PAMZ)			X						
Red Deer Regional Municipal Users			X						

2018-2019 COUNCIL REPRESENTATION ON COMMITTEES & SOCIETIES

X = Member**A = Alternate****Appendix “A”**

	Mayor Veer	Councillor Buchanan	Councillor Dawe	Councillor Handley	Councillor Higham	Councillor Johnston	Councillor Lee	Councillor Wong	Councillor Wyntjes
Group									
Red Deer River Watershed Alliance			X						

EXTERNAL APPOINTMENTS – PROVINCIAL / FEDERAL BOARDS AND COMMITTEES

AUMA Board of Directors									
AUMA Committees		X							X
Inter City Forum on Social Policy									X
FCM Board of Directors							X		
FCM Committees							X		

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong, Councillor Dianne Wyntjes

MOTION CARRIED

2.4. Citizen Representative Appointments to Committees for 2018/2019

Community Housing Advisory Board

Moved by Councillor Tanya Handley, seconded by Councillor Ken Johnston

Resolved that Council of The City of Red Deer hereby appoints the following to serve on the Community Housing Advisory Board for the terms to expire as follows:

Sandi Chalmers	Citizen Representative (term to expire at the Organizational Meeting of 2020)
Danby Felker	Citizen Representative (term to expire at the Organizational Meeting of 2019)
Philippa Gregoire	Citizen Representative (term to expire at the Organizational Meeting of 2020)
Trixie Griffin	Citizen Representative (term to expire at the Organizational Meeting of 2020)
Yvonne Peebles	Aboriginal Representative (term to expire at the Organization Meeting of 2020)
Ryan Rand	Citizen Representative (term to expire at the Organizational Meeting of 2020)

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor



Frank Wong, Councillor Dianne Wyntjes

MOTION CARRIED

Intermunicipal Subdivision & Development Appeal Board

Moved by Councillor Buck Buchanan, seconded by Councillor Vesna Higham

Resolved that Council of The City of Red Deer hereby appoints the following to serve on the Intermunicipal Subdivision & Development Appeal Board for the terms to expire as follows:

Garfield Marks	Citizen Representative (alternate) (term to expire at the Organizational Meeting of 2020)
Linda McLevin	Citizen Representative, to fill an unexpired term (term to expire at the Organizational Meeting of 2021)

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong, Councillor Dianne Wyntjes

MOTION CARRIED

Municipal Planning Commission

Moved by Councillor Vesna Higham, seconded by Councillor Lawrence Lee

Resolved that Council of The City of Red Deer hereby appoints the following to serve on the Municipal Planning Commission for the terms to expire as follows:

Troy Corsiatto	Citizen Representative (term to expire at the Organizational Meeting of 2020)
Kevin Jackman	Citizen Representative (term to expire at the Organizational Meeting of 2020)



IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong, Councillor Dianne Wyntjes

MOTION CARRIED

Public Art Commission

Moved by Councillor Lawrence Lee, seconded by Councillor Ken Johnston

Resolved that Council of The City of Red Deer hereby appoints the following to serve on the Public Art Commission for the terms to expire as follows:

Linda Cullen-Saik	Citizen Representative (term to expire at the Organizational Meeting of 2021)
Allan Macintyre	Citizen Representative (term to expire at the Organizational Meeting of 2021)
Kaley Zunino	Citizen Representative (term to expire at the Organizational Meeting of 2021)

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong, Councillor Dianne Wyntjes

MOTION CARRIED

Red Deer Appeal & Review Board/Red Deer Subdivision & Development Appeal Board

Moved by Councillor Frank Wong, seconded by Councillor Tanya Handley



Resolved that Council of The City of Red Deer hereby appoints the following to serve on the Red Deer Appeal & Review Board / Red Deer Subdivision & Development Appeal Board for the terms to expire as follows:

Tyler Lacoste	Citizen Representative (term to expire at the Organizational Meeting of 2021)
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Michael Kartusch	Citizen Representative (term to expire at the Organizational Meeting of 2021)
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IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong, Councillor Dianne Wyntjes

MOTION CARRIED

Red Deer & District Family & Community Support Services Board

Moved by Councillor Lawrence Lee, seconded by Councillor Tanya Handley

Resolved that Council of The City of Red Deer hereby appoints the following to serve on the Red Deer & District Family & Community Support Services Board for the terms to expire as follows:

Gordon Thomas	Citizen Representative (term to expire at the Organizational Meeting of 2020)
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Milt Williams	Citizen Representative (term to expire at the Organizational Meeting of 2020)
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IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong, Councillor Dianne Wyntjes

MOTION CARRIED

**2.5. Citizen Representatives to External Boards/Societies****Central Alberta Economic Partnership**

Moved by Councillor Buck Buchanan, seconded by Councillor Vesna Higham

Resolved that Council of The City of Red Deer hereby appoints the following to serve on the Central Alberta Economic Partnership for the terms to expire as follows:

Michael Clark	Business Representative (term to expire at the Organizational Meeting of 2021)
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IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong, Councillor Dianne Wyntjes

MOTION CARRIED

Library Board

Moved by Councillor Michael Dawe, seconded by Councillor Vesna Higham

Resolved that Council of The City of Red Deer hereby appoints the following to serve on the Library Board for the terms to expire as follows:

Leanne Gosse	Citizen Representative (term to expire at the Organizational Meeting of 2021)
Ray Yaworski	Citizen Representative (term to expire at the Organizational Meeting of 2021)

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor



Frank Wong, Councillor Dianne Wyntjes

MOTION CARRIED

River Bend Golf and Recreation Society Board

Moved by Councillor Frank Wong, seconded by Councillor Ken Johnston

Resolved that Council of The City of Red Deer hereby appoints the following to serve on the River Bend Golf and Recreation Society for the terms to expire as follows:

Brian Johnson	Citizen Representative (term to expire at the Organizational Meeting of 2021)
Michelle Quigg	Citizen Representative (term to expire at the Organizational Meeting of 2021)
Neil Rowe	Citizen Representative (term to expire at the Organizational Meeting of 2019)
Donald Young	Citizen Representative (term to expire at the Organizational Meeting of 2021)

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong, Councillor Dianne Wyntjes

MOTION CARRIED

Ratification of Red Deer Downtown Business Association Board of Director Appointments

Moved by Councillor Buck Buchanan, seconded by Councillor Lawrence Lee

Resolved that Council of The City of Red Deer having considered the report from Legislative Services, dated October 12, 2018 re: Ratification of Red Deer Downtown



Business Association Board of Director Appointments, hereby ratifies the appointment of the following five members of the Red Deer Downtown Business Association Board of Directors for a term of January 1, 2019 – December 31, 2021:

- Julie Oliver – MNP – Partner
- Phil Eagle – Hudsons Canadas Pub – General Manager
- Kathryn Harris – Sunworks – General Manager
- Dulcie Timmons – Group2 Architecture – Marketing Manager
- Vicki Finlay – Junktiques – Owner/Operator

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong, Councillor Dianne Wyntjes

MOTION CARRIED

3. ADJOURNMENT

Moved by Councillor Buck Buchanan, seconded by Councillor Michael Dawe

Resolved that Council of The City of Red Deer hereby agrees to adjourn the Monday, October 29, 2018 Organizational Council Meeting of Red Deer City Council at 4:30 p.m.

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong, Councillor Dianne Wyntjes

MOTION CARRIED

MAYOR

CITY CLERK



UNAPPROVED - M I N U T E S

**of the Red Deer City Council Regular Meeting
held on, Monday, October 29, 2018
commenced at 4:36 P.M.**

Present: Mayor Tara Veer
Councillor Buck Buchanan
Councillor Michael Dawe
Councillor Tanya Handley
Councillor Vesna Higham
Councillor Ken Johnston
Councillor Lawrence Lee
Councillor Frank Wong
Councillor Dianne Wyntjes

City Manager, Craig Curtis
Director of Communications & Strategic Planning, Julia Harvie-Shemko
Acting Director of Community Services, Shelley Gagnon
Acting Director of Corporate Services, Dan Newton
Director of Development Services, Kelly Kloss
Director of Human Resources, Kristy Svoboda
Director of Planning Services, Tara Lodewyk
Director of Protective Services, Paul Goranson
City Clerk, Frieda McDougall
Deputy City Clerk, Samantha Rodwell
Corporate Meeting Administrator, Amber Senuk
Senior Planner, Christi Fidek
Senior Planner, Dayna Facca

**I. IN CAMERA MEETING**

Moved by Councillor Buck Buchanan, seconded by Councillor Tanya Handley

Resolved that Council of The City of Red Deer agrees to enter into an In-Camera meeting of Council on Monday October 29, 2018 at 2:34 p.m. and hereby agrees to exclude the following:

- All members of the media; and
- All members of the public.

to discuss a Land Matter as protected under the Freedom of Information & Protection of Privacy Act, Section 23(1)(a).

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong, Councillor Dianne Wyntjes

MOTION CARRIED

I.2. Motion to Revert to Open

Moved by Councillor Vesna Higham, seconded by Councillor Ken Johnston

Resolved that Council of The City of Red Deer agrees to enter into an Open meeting of Council on Monday, October 29, 2018 at 3:40 p.m.

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong, Councillor Dianne Wyntjes

MOTION CARRIED



Council recessed at 3:40 p.m. and reconvened at 4:36 p.m.

2. MINUTES

2.1. Confirmation of the Minutes of the October 15, 2018 Council Meeting

Moved by Councillor Lawrence Lee, seconded by Councillor Vesna Higham

Resolved that Council of The City of Red Deer hereby approves the Minutes of the October 15, 2018 Regular Council Meeting as transcribed.

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong, Councillor Dianne Wyntjes

MOTION CARRIED

3. REPORTS

3.1. Operations of Northside Community Centre

Shelley Gagnon, Acting Director of Community Services presented this item. Ms. Estelle Asselin, Chair of the YMCA and Mr. Nick Parkinson, CEO of the YMCA spoke to this item.

Moved by Councillor Lawrence Lee, seconded by Councillor Ken Johnston

Resolved that Council of The City of Red Deer having considered the report from Recreation, Parks & Culture dated October 16, 2018 re: Operations of the Northside Community Centre hereby approves the following incremental tax supported funding:

2019:	One Time	\$280,657
	On Going	\$48,040
2020:	On Going	\$425,020

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael



Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong

OPPOSED: Councillor Dianne Wyntjes

MOTION CARRIED

Councillor Dianne Wyntjes left Council Chambers at 5:46 p.m. and did not return.

Council recessed at 5:47 p.m. and reconvened at 6:33 p.m.

4.1. Licensing Related Resolutions

Moved by Councillor Buck Buchanan, seconded by Councillor Tanya Handley

Resolved that Council of The City of Red Deer, hereby agrees to table consideration of the Business License resolution for four weeks to allow Administration additional time to prepare the report.

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong

ABSENT: Councillor Dianne Wyntjes

MOTION TO TABLE CARRIED

4.2. Telecommunications Vendors Fee

Moved by Councillor Lawrence Lee, seconded by Councillor Buck Buchanan

Resolved that Council of The City of Red Deer having considered the report from Information Technology Services dated October 15, 2018 re: Telecommunications Vendor Fee hereby directs Administration to negotiate agreements and charge fees to telecommunications vendors that will provide the City with revenue and/or open



access to their wireless networks in exchange for the following:

- Telecommunications vendors to use the City's equipment and infrastructure to expand their wireless networks and/or
- Telecommunications vendors to install their own equipment and infrastructure to provide improved access and performance to their wireless networks in City facilities and locations.

Subject to the completion of a Privacy Impact Assessment.

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong

ABSENT: Councillor Dianne Wyntjes

MOTION CARRIED

4.3. 2019 Municipal Officer Expense Allowance Revised Tax Treatment

Moved by Councillor Lawrence Lee, seconded by Councillor Michael Dawe

Resolved that Council of The City of Red Deer hereby agrees to table 2019 Municipal Officer Expense Allowance Revised Tax Treatment for up to four weeks.

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong

OPPOSED: Councillor Tanya Handley

ABSENT: Councillor Dianne Wyntjes

MOTION TO TABLE CARRIED

5. BYLAWS

**5.1. Waste Management - Black Cart Pricing Options
Utility Bylaw Amendment 3606/A-2018**

Moved by Councillor Tanya Handley, seconded by Councillor Frank Wong

SECOND READING: That Bylaw 3606/A-2018 (an amendment to the Utility Bylaw to amend the pricing structure of Cart based waste collection services) be read a second time.

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong

OPPOSED: Councillor Tanya Handley

ABSENT: Councillor Dianne Wyntjes

MOTION CARRIED

Moved by Councillor Tanya Handley, seconded by Councillor Frank Wong

THIRD READING: That Bylaw 3606/A-2018 be read a third time.

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong

OPPOSED: Councillor Tanya Handley

ABSENT: Councillor Dianne Wyntjes

MOTION CARRIED

5.2. Revenue and Assessment Service Fee Bylaw

Moved by Councillor Lawrence Lee, seconded by Councillor Frank Wong



FIRST READING: That Bylaw 3611/2018 (a bylaw to adopt new fees for formal assessment information requests) be read a first time.

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong

ABSENT: Councillor Dianne Wyntjes

MOTION CARRIED

Moved by Councillor Tanya Handley, seconded by Councillor Frank Wong

SECOND READING: That Bylaw 3611/2018 be read a second time

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong

ABSENT: Councillor Dianne Wyntjes

MOTION CARRIED

Moved by Councillor Vesna Higham, seconded by Councillor Buck Buchanan

Resolved that Council of The City of Red Deer with the unanimous consent of Council members present, that Bylaw 3611/2018 be presented for third reading.

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong

ABSENT: Councillor Dianne Wyntjes



MOTION CARRIED

Moved by Councillor Lawrence Lee, seconded by Councillor Frank Wong

THIRD READING: That Bylaw 3611/2018 be read a third time.

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong

ABSENT: Councillor Dianne Wyntjes

MOTION CARRIED

5.3. Bylaw 3554/B-2018 to amend the North of IIA Major Area Structure Plan and Bylaw 3217/F-2018 to adopt the Hazlett Lake Neighbourhood Area Structure Plan

Moved by Councillor Michael Dawe, seconded by Councillor Lawrence Lee

Resolved that Council of The City of Red Deer hereby agrees to lift from the table consideration of Bylaw 3554/B-2018 and Bylaw 3217/F-2018.

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong

ABSENT: Councillor Dianne Wyntjes

MOTION TO LIFT FROM THE TABLE CARRIED

Moved by Councillor Frank Wong, seconded by Councillor Buck Buchanan

FIRST READING: That Bylaw 3554/B-2018 (an amendment to the North of IIA



Major Area Structure Plan to incorporate the proposed Hazlett Lake Multi-Neighbourhood Plan) be read a first time.

The following amendment was then introduced:

Moved by Councillor Frank Wong, seconded by Councillor Tanya Handley

Resolved that Council of The City of Red Deer having considered the North of 11A Major Area Structure Plan hereby agrees to amend the bylaw to include text for inclusion of a potential recreation facility within the Hazlett Lake Multi Neighbourhood Plan commercial area along Highway 11A.

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Lawrence Lee, Councillor Frank Wong

ABSENT: Councillor Dianne Wyntjes

MOTION TO AMEND CARRIED

Councillor Lawrence Lee left Council Chambers at 8:34 p.m. and did not return.

The original motion, as amended was then on the floor.

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Frank Wong

ABSENT: Councillor Lawrence Lee, Councillor Dianne Wyntjes

MOTION CARRIED

Moved by Councillor Buck Buchanan, seconded by Councillor Frank Wong

FIRST READING: That Bylaw 3217/F-2018 (the proposed Hazlett Lake Neighbourhood Area Structure Plan) be read a first time.



The following amendments were then introduced.

Moved by Councillor Vesna Higham, seconded by Councillor Buck Buchanan

Resolved that Council of The City of Red Deer having considered the Hazlett Lake Neighbourhood Area Structure Plan Bylaw 3217/F-2018, hereby agrees to amend the plan by removing the alternate R3 zoning from the community amenity site and commercial site and designating as R2T or R2. This change will be reflected in all figures and relevant text throughout the Hazlett Lake Neighbourhood Area Structure Plan.

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Frank Wong

OPPOSED: Councillor Michael Dawe

ABSENT: Councillor Lawrence Lee, Councillor Dianne Wyntjes

MOTION TO AMEND CARRIED

Moved by Councillor Vesna Higham, seconded by Councillor Tanya Handley

Resolved that Council of The City of Red Deer having considered the Hazlett Lake Neighbourhood Area Structure Plan Bylaw 3217/F-2018, hereby agrees to amend the plan by removing the R1G zoning identified in Appendix D of the Council agenda and replacing with R1 zoning. This change will be reflected in all figures and relevant text throughout the Hazlett Lake Neighbourhood Area Structure Plan.

IN FAVOUR: Mayor Tara Veer, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Frank Wong

OPPOSED: Councillor Buck Buchanan, Councillor Michael Dawe

ABSENT: Councillor Lawrence Lee, Councillor Dianne Wyntjes



11

City Council Regular Meeting Minutes –
UNAPPROVED - Monday, October 29, 2018**MOTION TO AMEND CARRIED**

The following amendment was then introduced.

Moved by Councillor Frank Wong, seconded by Councillor Vesna Higham

Resolved that Council of The City of Red Deer having considered the Hazlett Lake Neighbourhood Area Structure Plan Bylaw 3217/F-2018, hereby directs administration to amend the NASP and include the following wording in Section 3.22 “This commercial area is intended to service the neighbourhood and surrounding residents and may contain a variety of potential uses including restaurants, medical services, retail sales, and civic commercial recreation facility.”

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Frank Wong

ABSENT: Councillor Lawrence Lee, Councillor Dianne Wyntjes

MOTION TO AMEND CARRIED

The original motion, as amended was then back on the floor.

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Frank Wong

ABSENT: Councillor Lawrence Lee, Councillor Dianne Wyntjes

MOTION CARRIED**5.4. Proposed Land Use Bylaw Amendments for Cannabis Retail Sales
Site Exceptions**

Councillor Tanya Handley and Councillor Vesna Higham left Council Chambers at 8:58 p.m.

Councillor Tanya Handley returned to Council Chambers at 9:00 p.m.

Councillor Vesna Higham returned to Council Chambers at 9:01 p.m.



Moved by Councillor Vesna Higham, seconded by Councillor Buck Buchanan

Resolved that Council of The City of Red Deer hereby agrees to table consideration of Bylaw 3357/KK-2018, Bylaw 3357/LL-2018, Bylaw 3357/MM-2018 and Bylaw 3357/NN-2018 for up to 14 months to allow Administration time for a review of the implications of the number of cannabis retail stores, separation distances from sensitive uses and land use districts.

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston

OPPOSED: Councillor Frank Wong

ABSENT: Councillor Lawrence Lee, Councillor Dianne Wyntjes

MOTION TO TABLE CARRIED

**5.5. Proposed Land Use Bylaw Amendment to Redesignate 22 Gunn Street from AI Future Urban Development to R2T Residential (Town House) - Bylaw 3357/A-2018
and
Proposed Land Use Bylaw Amendment to Redesignate 22 Gunn Street from AI Future Urban Development to Direct Control District No. 33 - Bylaw 3357/QQ-2018**

Moved by Councillor Buck Buchanan, seconded by Councillor Ken Johnston

Resolved that Council of The City of Red Deer hereby agrees to lift from the table consideration of Bylaw 3357/A-2018.

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Frank Wong



ABSENT: Councillor Lawrence Lee, Councillor Dianne Wyntjes

MOTION TO LIFT FROM THE TABLE CARRIED

Moved by Councillor Tanya Handley, seconded by Councillor Vesna Higham

FIRST READING: That Bylaw 3357/A-2018 (an amendment to the Land Use Bylaw to redistrict the land at 22 Gunn Street (Lot 24, Plan 002 3831) from A1 Future Urban Development District to R2T Residential (Town House) District for a 21 unit two-storey town house development) be read a first time.

OPPOSED: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Frank Wong

ABSENT: Councillor Lawrence Lee, Councillor Dianne Wyntjes

MOTION DEFEATED

Moved by Councillor Tanya Handley, seconded by Councillor Vesna Higham

FIRST READING: That Bylaw 3357/TT-2018 (an amendment to the Land Use Bylaw to rezone 22 Gunn Street (Lot 24, Plan 002 3831) from A1 Future Urban Development to R1 Residential to approximately 5-6 single family units) be read a first time.

The following amendment was then introduced.

Moved by Councillor Frank Wong,

Resolved that Council of The City of Red Deer having considered Bylaw 3357/TT-2018 hereby agrees to amend the bylaw by increasing the number of units to 6 to 7.

As there was no seconder, the motion died on the floor.



The original motion was then on the floor.

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Frank Wong

ABSENT: Councillor Lawrence Lee, Councillor Dianne Wyntjes

MOTION CARRIED

6. ADD TO THE AGENDA

Moved by Councillor Buck Buchanan, seconded by Councillor Ken Johnston

Resolved that Council of The City of Red Deer hereby agrees to add consideration of a Land Matter as discussed In Camera to the October 29, 2018 City Council Agenda.

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Frank Wong

ABSENT: Councillor Lawrence Lee, Councillor Dianne Wyntjes

MOTION TO ADD TO THE AGENDA CARRIED

Moved by Councillor Ken Johnston, seconded by Councillor Vesna Higham

Resolved that Council of The City of Red Deer having considered Item 1.1 – Land Matter In camera on October 29, 2018 hereby endorses Option 3, as revised and agrees that the contents of the report will remain confidential as protected by the Freedom of Information and Protection of Privacy Act, Section 23 (1)(a).

IN FAVOUR: Mayor Tara Veer, Councillor Buck Buchanan, Councillor Michael Dawe, Councillor Tanya Handley, Councillor Vesna Higham, Councillor Ken Johnston, Councillor Frank Wong



ABSENT: Councillor Lawrence Lee, Councillor Dianne Wyntjes

MOTION CARRIED

7. **ADJOURNMENT**

Moved by Councillor Tanya Handley, seconded by Councillor Vesna Higham

Resolved that Council of The City of Red Deer hereby agrees to adjourn the Monday, October 29, 2018 Regular Council Meeting of Red Deer City Council at 9:36 p.m.

MAYOR

CITY CLERK



INSPECTIONS & LICENSING DEPARTMENT

October 16, 2018

Development Permit Consideration

DP079661

Subject Site: 155-5002 55 Street

Applicant: True-Line Contracting Ltd.

Report Summary and Recommendation

The Applicant has applied for a Development Permit to establish the use of an Office (denture clinic), to be located at 155-5002 55 Street, UNT 203, CDE, Plan 182 2312, (the "Proposed Site").

The subject parcel is designated DC(3) Direct Control District No. 3, which facilitates Development that is in keeping with the direction set out in the Greater Downtown Action Plan (GDAP) for the Railyards neighbourhood. An Office in the DC(3) District is a Permitted Use.

Administration recommends Council approve Development Permit DP079671.

Council's Decision

This report requests Council's decision for:

- **Permitted Use of an Office [s.8.3.1(a)(viii) Land Use Bylaw (LUB)]**

City Manager Comments

I support the recommendation of Administration.

Craig Curtis
City Manager

Proposed Resolution

Resolved that the Council of the City of Red Deer, having considered the report from Inspections and Licensing, dated October 16, 2018 re: Development Permit Consideration hereby approves the application submitted by True-Line Contracting Ltd. (the "Applicant"), for a Development Permit for the Permitted Use of an Office (denture clinic), as shown on the plans filed with Inspections & Licensing (collectively referred to as the "Approved Plans"), on the lands zoned DC(3), located at 155-5002 55 Street, legally described as UNT 203, CDE, Plan 182 2312, (the "Site").

Approval is subject to the following conditions:



INSPECTIONS & LICENSING DEPARTMENT

1. A Development Permit shall not be deemed completed based on this approval until all conditions except those of a continuing nature, have been fulfilled to the satisfaction of the Development Officer.
2. All Development must conform to the conditions of this Development Permit and the Approved Plans and any revisions thereto as required pursuant to this Approval. Any further revisions to the Approved Plans must be approved by the Development Authority.
3. The Applicant shall repair or reinstate, or pay for the repair or reinstatement, to original condition, any public property, street furniture, curbing, boulevard landscaping and tree planting or any other property owned by the City which is damaged, destroyed or otherwise harmed by Development or construction on the site. Repairs shall be done to the satisfaction of The City of Red Deer. In the event that the City undertakes the repairs the Applicant shall pay the costs incurred by the City within 30 days of being invoiced for such costs.

Rationale for Recommendation

1. The proposed use is a Permitted Use.

As a Permitted Use the Development Authority is obligated to issue a Development Permit with or without conditions.

2. The proposed Office complies with the regulations of the bylaw.

The Site was developed with the intent of a mixed use office, commercial and residential building. The proposed Office compliments the existing uses on the site.

3. The proposed Development supports the GDAP.

The Railyards vision proposes a mix of services to support high-quality urban living. The occupants of the residential portion of the existing building and future residential developments in the area can utilize the services provided by the Office.

Discussion

Proposed Development Details

The Applicant is seeking to establish the use of an Office (denture clinic), within an existing mixed use building. The Office will occupy 121.9 m² on the main floor of the Elements at River's Edge building.

Neighbourhood

The Site is located in the Railyards neighbourhood. The immediate adjacent uses include The City of Red Deer Water Treatment Plant to the west, Saputo Foods to the south, and CI commercial uses to the east.

Land Use Bylaw

Permitted Use

An Office is listed as a Permitted Use in the DC(3) District. The LUB and Section 642 of the Municipal Government Act (MGA) specify that the Development Authority must approve, with or without conditions, a Development Permit for a Permitted Use.

**INSPECTIONS & LICENSING DEPARTMENT***Conditions on a Permitted Use*

The LUB specifically outlines the conditions which the Development Authority may impose on a Permitted Use. These conditions relate to arrangements for the supply of water, electric power, sewer service, vehicular and pedestrian access, or any of them including payment for their installation. It is improper for the Development Authority to impose conditions on a permit that would require the Applicant to do things that are beyond the requirements of the Development standards set out in the bylaw.

Approving Authority

The Development Permit application is being brought forward to Council as the DC(3) District states:

“City Council is the Approving Authority for all uses and development in this district. In exercising its approval powers, the Approving Authority shall ensure that development conforms to the general intent of the Greater Downtown Action Plan.”

Parking

In 2010, City Council approved the overall Development of the Site, known as the Elements at River's Edge. At that time, 254 parking stalls were provided and approved on-site, while the LUB requirement was for 160 parking stalls. The proposed Office requires the use of 3 of those parking stalls. Overall, the Site is compliant with the parking requirements of the LUB.

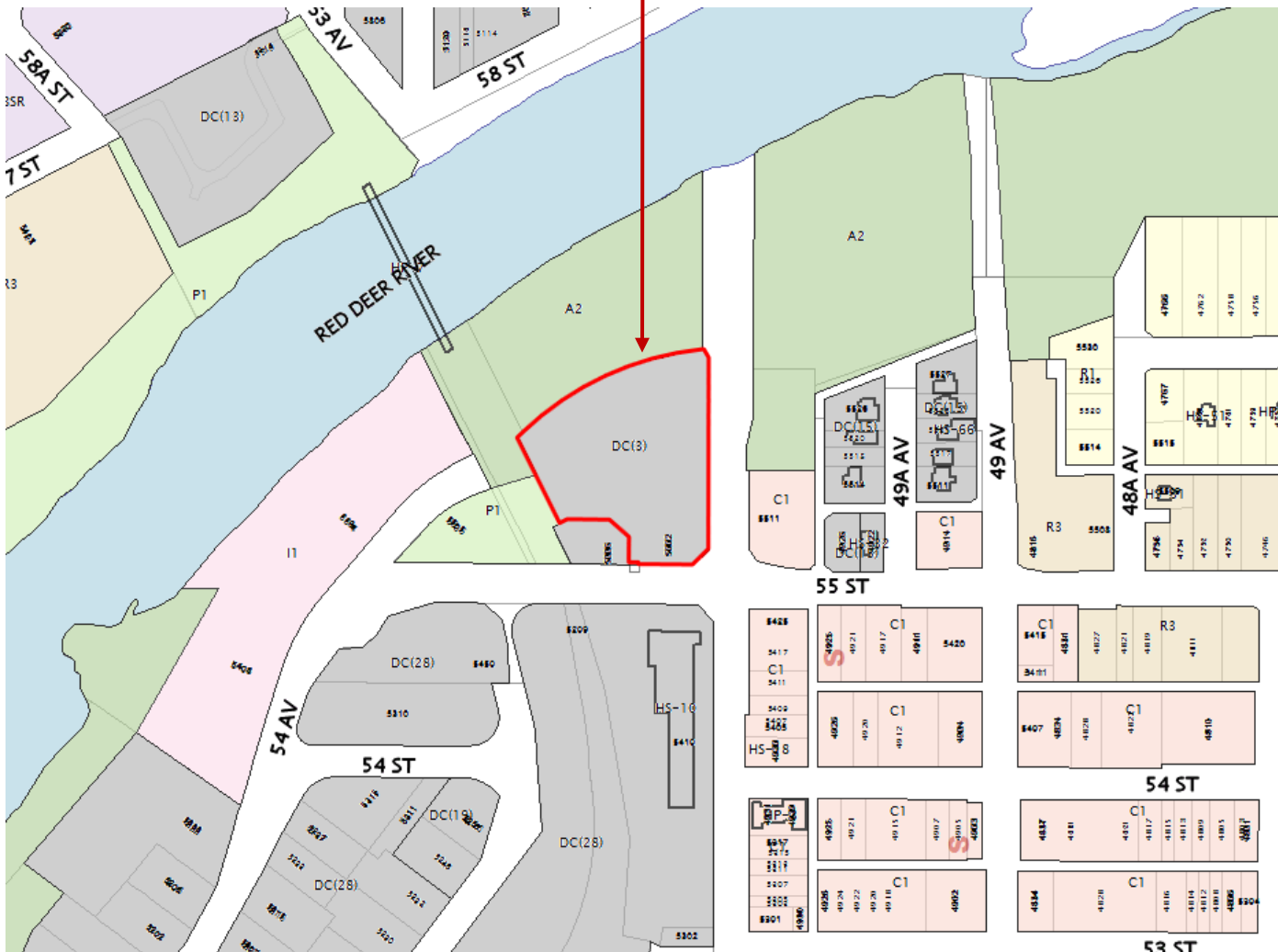
Appendices

A – Mapping & Photos

Appendix A

Mapping and Photos

SUBJECT SITE



DP079661
 I55-5002 55 Street
 Railyards



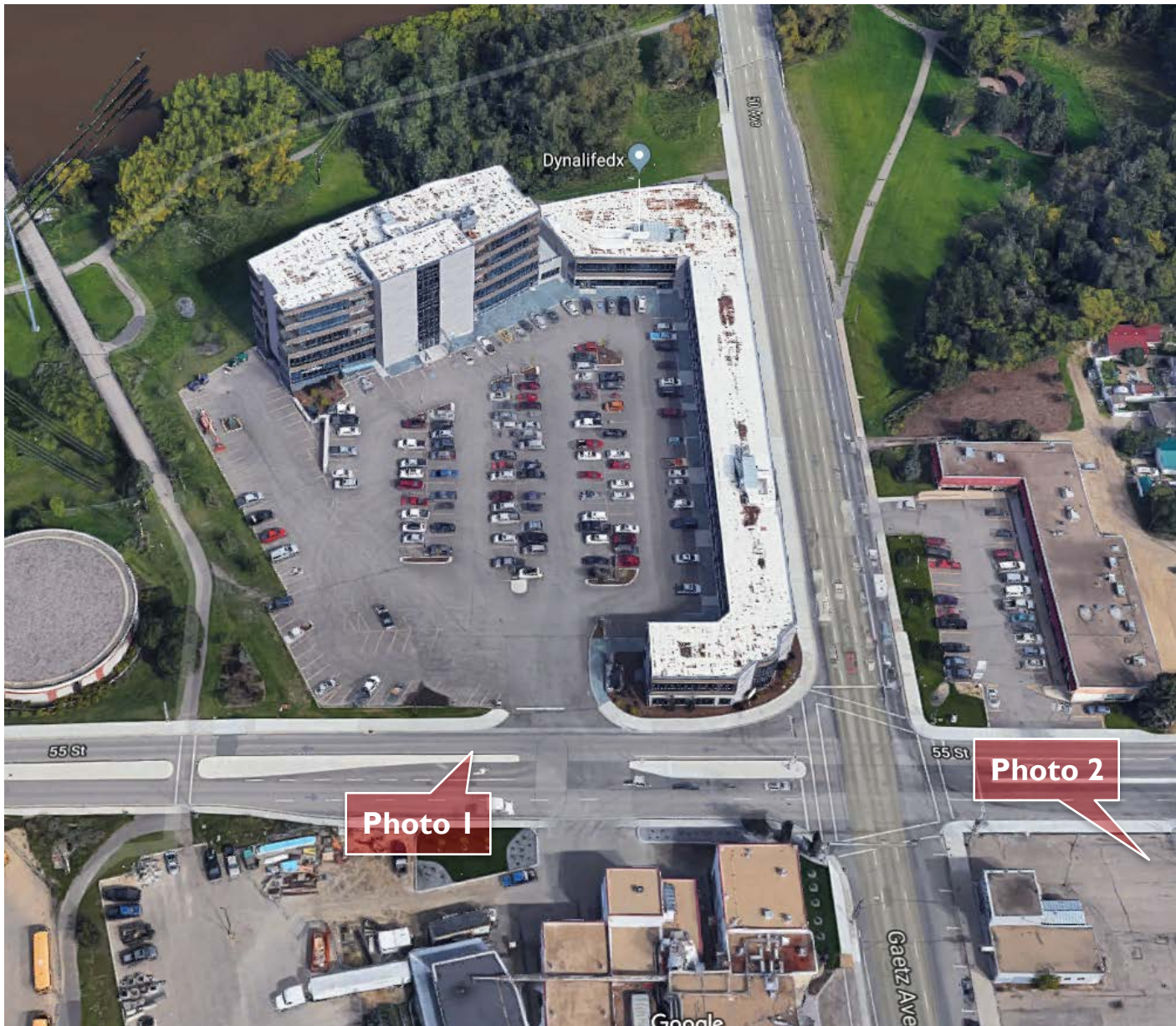
SUBJECT SITE



DP079661
155-5002 55 Street
Railyards

SITE INSPECTION

April 6, 2018



DP079661

**155-5002 55 Street
Railyards**



SITE INSPECTION

April 6, 2018

Photo 1: View from 55 Street looking north east



Photo 2: View from 55 Street looking north west



DP079661

155-5002 55 Street

Railyards



Council Decision – November 13, 2018

DATE: November 14, 2018
TO: Beth McLachlan, Development Officer
FROM: Frieda McDougall, Legislative Services Manager
SUBJECT: Development Permit Consideration – 155, 5002 55 Street

Reference Report:

Inspections & Licensing Department dated October 16, 2018

Resolution:

At the Tuesday, November 13, 2018 Regular Council Meeting, Council passed the following Resolution:

Resolved that the Council of The City of Red Deer, having considered the report from Inspections and Licensing, dated October 16, 2018 re: Development Permit Consideration hereby approves the application submitted by True-Line Contracting Ltd. (the "Applicant"), for a Development Permit for the Permitted Use of an Office (denture clinic), as shown on the plans filed with Inspections & Licensing (collectively referred to as the "Approved Plans"), on the lands zoned DC(3), located at 155-5002 55 Street, legally described as UNT 203, CDE, Plan 182 2312, (the "Site").

Approval is subject to the following conditions:

1. A Development Permit shall not be deemed completed based on this approval until all conditions except those of a continuing nature, have been fulfilled to the satisfaction of the Development Officer.
2. All Development must conform to the conditions of this Development Permit and the Approved Plans and any revisions thereto as required pursuant to this Approval. Any further revisions to the Approved Plans must be approved by the Development Authority.
3. The Applicant shall repair or reinstate, or pay for the repair or reinstatement, to original condition, any public property, street furniture, curbing, boulevard landscaping and tree planting or any other property owned by The City which is damaged, destroyed or otherwise harmed by Development or construction on the site. Repairs shall be done to the satisfaction of The City of Red Deer. In the event that The City undertakes the repairs the Applicant shall pay the costs incurred by The City within 30 days of being invoiced for such costs.

Report back to Council:

No.

Comments/Further Action:

None.



Frieda McDougall
Manager

- c. Inspections & Licensing Manager
 Director of Planning Services



October 2, 2018

Dynamic Freestanding Sign Site Exception

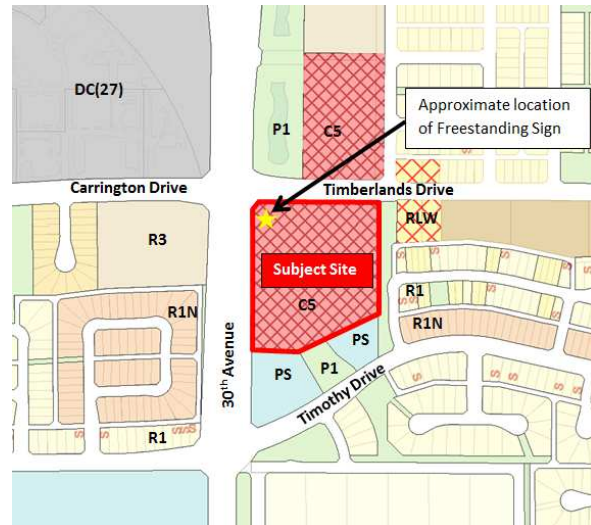
Land Use Bylaw Amendment, Bylaw 3357/F-2017

Administrative Report

Report Summary

Bylaw 3357/F-2017 proposed a Dynamic Freestanding Sign at 499 Timberlands Drive. The proposed Dynamic portion would replace a panel on the existing Freestanding Sign on a site designated C5 Commercial (Mixed Use) District. This site exception was originally applied for because Dynamic Freestanding Sign was not a listed use in the C5 District. Council recently passed amendments to sign uses and development standards, which included adding Dynamic Freestanding Sign as a discretionary use in the C5 District, and clarity that the 100 m minimum distance separation from Dynamic Signs to Residential Districts is a standard that can be varied by the Development Authority. As such, the site exception is no longer needed. The applicant is able to apply for their Dynamic Freestanding Sign through the Development Permit process and has been advised as such.

As a result of the proceedings, Bylaw 3357/F-2017 has been withdrawn. No further action is required.



City Manager Comments

I support the recommendation of Administration.

Craig Curtis
City Manager

Proposed Resolutions

Resolved that Council of The City of Red Deer hereby agrees to lift from the table consideration of Dynamic Freestanding Sign Site Exception – Land Use Bylaw Amendment 3357/F-2017.

FILE COPY



Council Decision – November 13, 2018

DATE: November 14, 2018
TO: Jolene Tejkl, Senior Planner
FROM: Frieda McDougall, Legislative Services Manager
SUBJECT: Dynamic Freestanding Sign Site Exception – Land Use Bylaw Amendment 3357/F-2017

Reference Report:

Planning Department dated October 2, 2018

Comments/Further Action:

This item was withdrawn as per the applicant's request.

A handwritten signature in blue ink, appearing to read 'F. McDougall'.

Frieda McDougall
Manager

- c. Director of Planning Services
Manager of Planning



October 29, 2018

Council Meeting - City of Leduc Request for 9-1-1 and Fire Dispatch Services

Red Deer Emergency Services

Report Summary & Recommendation:

The City of Red Deer was approached by The City of Leduc and a neighbouring community to seek information regarding the potential transition of 9-1-1 Call Answer services and Fire Department Dispatch services from their current provider to The City of Red Deer.

It is respectfully recommended that Council approve the budget for the related revenues, expenses and staffing. This includes pre-approving 2019 Budget for additional \$237,000 revenue, \$213,000 expenses, and 2 FTE's, which will result in net revenue of \$24,000.

At this time, the neighbouring community has asked to remain anonymous until notice is submitted to their current service provider. Anticipated notification date is November 2019. The community was identified to Council during In Camera on October 15, 2018.

City Manager Comments:

I support the recommendation of Administration.

Craig Curtis
City Manager

Proposed Resolution

Resolved that Council of The City of Red Deer having considered the report from Red Deer Emergency Services dated October 29, 2018 re: City of Leduc Request for 9-1-1 and Fire Dispatch services hereby approves going operating budget commencing 2019 which include an addition \$237,000 revenue, \$213,000 expenses and 2 Full Time Equivalents (FTE's) which will result in net revenue of \$24,000 annually.



Report Details

Background:

The City of Leduc Fire Department serves a population of approximately 32,000 people and responds to approximately 1200 incidents per year. This includes all Medical First Response (MFR) responsibilities and mutual aid requests.

Discussion:

Red Deer 9-1-1 Emergency Communications Centre Pertinent History and Current Issues

The City of Red Deer 9-1-1 Emergency Communications Centre has experienced significant fire department and 9-1-1 client growth and associated staffing requirements over the past eight years. In addition to obtaining business from other municipalities, The City successfully negotiated to be an AHS EMS Satellite Dispatch Centre.

9-1-1 Call Answer standards are now legislated by the Province of Alberta; the resources recommended will help ensure we continue to meet the new legislation. Previous growth contracts were added without adding additional staff; this has led to required overtime to meet the current call volumes. The 9-1-1 Emergency Communications Centre requires additional staff as current staffing levels do not provide adequate depth; in order to fill staffing gaps, strategies have been implemented, including overtime and utilizing supervisory staff in a front line capacity.

In 2016, the Province introduced the Wireless 9-1-1 Grant which further increased revenue in excess of 1.4 million dollars per year. These municipal contracts will increase this revenue by an additional \$128,000 per year.

Budget Implications

The 9-1-1 call revenue, wireless, landline, and Fire Dispatch revenue will help The City of Red Deer offset expenses such as staffing and mandated quality assurance costs that are required by the 9-1-1 provincial standards.

The contracts are for a five year term with an option to renew for another five years. Municipalities have exhibited loyalty in the past due to the excellence in service provisions that they receive from staff. It is fully anticipated that these relationships would be ongoing.



All budgetary revenues and expenses are based on a confidence factor between 90-95%

	2019	2020	2021	2022	2023	5 Year Totals
Expense Totals	\$213,000.00	\$205,205.00	\$207,438.00	\$209,700.00	\$211,990.00	\$1,047,333.00
Gross Revenue	\$236,905.00	\$244,674.00	\$252,768.00	\$261,207.00	\$270,006.00	\$1,265,560.00
Net Revenue	\$23,905.00	\$39,469.00	\$45,330.00	\$51,507.00	\$58,016.00	\$218,227.00

The combined net benefit after 5 years is projected to be \$218,227.00

Budget approval is required now, in order to execute the contracts and be prepared for implementation of the contract early in 2019.



Council Decision – November 13, 2018

DATE: November 14, 2018
TO: Ken McMullen, Emergency Services Manager
FROM: Frieda McDougall, Legislative Services Manager
SUBJECT: City of Leduc Request for 9-1-1 and Fire Dispatch Service

Reference Report:

Red Deer Emergency Services dated October 29, 2018

Resolution:

At the Monday, November 13, 2018 Regular Council Meeting, Council passed the following Resolution:

Resolved that Council of The City of Red Deer having considered the report from Red Deer Emergency Services dated October 29, 2018 re: City of Leduc Request for 9-1-1 and Fire Dispatch services hereby approves ongoing operating budget commencing 2019 which include an addition \$237,000 revenue, \$213,000 expenses and 2 Full Time Equivalents (FTE's) which will result in net revenue of \$24,000 annually.

Report back to Council:

No.

Comments/Further Action:

None.

A handwritten signature in blue ink, reading 'Frieda McDougall'.

Frieda McDougall
Manager

c. Director of Protective Services



November 13, 2018

Police Review Scope of Work

Protective Services

Report Summary & Recommendation:

At the June 25, 2018 Council Meeting, Council approved proceeding with a Policing Governance/Delivery model review and a high level review of service in the Police Services Department (the Policing Review).

One of the conditions of this approval was that the scope of work for the Policing Review be developed and approved by Council.

This report summarizes the components of the scope of work that have been discussed with Council, and presents the recommended detailed scope of work that will be included in the Terms of Reference that would be used to commission a consultant for this work.

It is respectfully recommended that Council adopt the attached scope of work for the Policing Review.

City Manager Comments:

I support the recommendation of Administration.

Craig Curtis
City Manager

Proposed Resolution

Resolved that Council of The City of Red Deer having considered the report from Protective Services dated November 13, 2018 re: Police Review Scope of Work hereby approves the scope of work for the Policing Review as follows:

1. Purpose of Review
2. Introduction
3. Project Scope
4. Expected Deliverables



Report Details

Background:

At the June 25, 2018 Council Meeting, Council approved proceeding with a Policing Governance/Delivery model review and a high level review of service in the Police Services Department (the Policing Review).

One of the conditions of this approval was that the scope of work for the Policing Review be developed and approved by Council.

Administration has conducted three workshops with Council (August 21, October 16, and October 30) to develop the proposed scope of work. The proposed scope of work is included in Attachment I – Police Review Scope of Work.

Discussion:

The scope of work includes the following categories:

1. Purpose of Review
2. Introduction
3. Project Scope
4. Expected Deliverables

1. Purpose of Review

Council has developed a general statement that reflects what the overall purpose of the review is as follows:

Council is committed to a safe community. They recognize that there is a broad range of factors involved in community safety. This service and governance review focuses on enforcement¹ and will:

- Review how policing is currently delivered,
- Review options for future delivery,
- Consider: current and future factors, cost, the context of Red Deer, legislation, governance, and the changing environment, and
- Present relevant and meaningful information and evidence to help make informed decisions

2. Introduction

¹ Enforcement in this context means all resources that support the enforcement continuum.



The Introduction section provides context to why the review is being done and identifies some of the key questions that Council is looking to get answered as part of the review.

3. Project Scope

The Project Scope provides the more detailed expectations for the review and is broken into two separate but related parts: Part A Service Review, and Part B Governance Review. The predominant emphasis of the review is governance.

Part A Service Review will utilize the, Council adopted, Value Framework to review the main programs delivered through the Police Services Department. It will review both the RCMP and municipal employee responsibilities.

Part B Governance Review will review the governance differences, the cost differences, and the operational differences of the following models:

- Current model (RCMP as police services provider with support from municipal employees),
- An independent municipal police force,
- A regional police force, or
- A hybrid of any of the above.

The regional model will be looked at only from the perspective of what are factors to consider that would not preclude a regional model evolution sometime in the future.

4. Expected Deliverables

The Expected Deliverables are the products that Council is expecting to receive from this step of the Policing Review.

The Part A deliverable will provide recommendations for priority areas of focus, potential quick wins, strategic changes, and areas for long-term improvement and utilize the City's Value Framework.

The Part B deliverable will be a report that clearly articulates the opportunities and challenges of the policing service models supported by data, research, analytics, and expert opinion and is tailored to Red Deer's local context and needs. It will not include a recommendation regarding a model.

Next Steps:



Once Council approves the Scope of Work, it will be incorporated into the complete terms of reference and the procurement process will commence to commission a consultant to complete this work.

Following the completion and acceptance of the Police Review report, Council will decide what the long-term governance model is for Red Deer. An appropriate process will be determined to assist them in making their decision.



Attachment I – Police Review Scope of Work



1. Purpose of Review:

Council is committed to a safe community. They recognize that there is a broad range of factors involved in community safety. This service and governance review focuses on enforcement² and will:

- Review how policing is currently delivered,
- Review options for future delivery,
- Consider: current and future factors, cost, the context of Red Deer, legislation, governance, and the changing environment, and
- Present relevant and meaningful information and evidence to help make informed decisions

2. Introduction:

The rationale for this review is based on several significant issues related to policing and is intended to answer some key questions:

- Red Deer is a mid-sized city and has one of the six largest RCMP detachments in Canada. The RCMP does not have detachments in many larger urban centres. Is there a point when Red Deer “outgrows” having an RCMP detachment? Do City priorities begin to conflict with RCMP divisional or national priorities? Why do other urban centres have a municipal police force? Is the City best prepared for the current and future policing environment?
- There are numerous delivery models for policing, what are the pros and cons of the different models?
- The policing budget utilizes 18 % of the total City tax revenue, with cost increases primarily in overhead, salaries, equipment, and training. The City currently has little input or control over the policing expenses except through decisions on the number of members. Do municipalities with different delivery models get different value³ for their investment?
- The City last completed a comprehensive review of service levels and performances of police services in 2011. In recent consecutive years, Red Deer has been rated in the top ten cities with the highest crime severity index in Canada. The provincial and federal legislation governing policing, the courts, and Case law has and will continue to change. How is the current police services area performing from a high-level value³ for money perspective? How do police services compare from a key performance indicator perspective on items such as clearance rates and calls for service?
- Municipalities have varying levels of municipal/support staff for their police services, is the Red Deer level and approach appropriate?

² Enforcement in this context means all resources that support the enforcement continuum.

³ Value – as defined in The City of Red Deer Value Framework



3. Project Scope:

To assist in answering these key questions The City of Red Deer proposes to engage the services of a consultant to conduct:

- Part A Service Review
- Part B Governance Review

For perspective, the level of consultant focus and resource investment should be generally 25% on Part A and 75% on Part B.

The objective of this request for proposal is to provide the City with qualified proponents capable of carrying out the scope of work. The scope indicated is to reflect the minimum requirements; proponents are expected to add portions of work based on their experience that they feel are critical for a successful project. Proponents may collaborate to deliver the different Parts of the work. Part A and B may proceed partially in parallel, but relevant results from Part A would be expected to inform the completion of Part B. The subsequent proponent submissions will form the basis for evaluation, interview, and selection.



Part A Service Review:

Utilizing the City of Red Deer Value Framework perform a review of the significant programs mandated and delivered through the Police Services Department. The Service Review will be a macro-level review of program areas and will include both municipal responsibilities and RCMP responsibilities:

- Services provided directly by municipal employees to citizens/customers,
- Services provided by municipal employees to/for the RCMP,
- Services provided directly by the RCMP locally, through K Division, and provincially,
- Examine bench mark industry comparators (case load, clearance rates, crime rates), established levels of service, compare trends, performance and service, and staffing levels with other jurisdictions,
- Consult with a representative sample of periodic users of police services (members of the public ex. Vehicle accident reporting, criminal record checks, non-emergency call line, etc.) to obtain their observations and feedback on the customer service experience related to processes and services currently offered.
- Consult with stakeholder/partner agencies regarding feedback on services and relationship with the RCMP (social, community, government, etc.).
- Review effectiveness of the spectrum of programs from crime prevention/reduction through enforcement,
- Document key findings,
- Utilize the City's Value Framework to recommend priority areas of focus, areas of success, potential quick wins, strategic changes, and areas for long-term improvement

Part B Governance Review:

The Governance Review is to be the predominant focus of this initiative. Council is interested primarily in the governance differences between models and secondarily in the financial and operational differences. Council is looking for a comprehensive comparison of the key models to assist in making a well-informed decision on the best model for Red Deer in the long-term.

Identify and review the opportunities and challenges of the following delivery models:

- Current model (RCMP as police services provider with support from municipal employees),
- An independent municipal police force,
- A regional police force, or
- A hybrid of any of the above.



Key categories to be considered and evaluated are:

- Oversight and Governance
- Operating and Capital cost
- Operations Management

The scope of investigation regarding a regional model is different. The interest is to review from the perspective of a long-term strategy, to identify key pros/cons and not to review at the same detailed level as the other models. To identify key factors to consider if a regional model was to be pursued at some point.

Oversight and Governance

How is governance and oversight achieved under the different models? The following areas are to be addressed:

- Oversight, direction, and control and how accomplished,
- Priority setting, reporting, and accountability,
- Policy development,
- Complaint processes,
- Governance Structure: Commission, Advisory Committee, Police Committee, Council, or other,
- Impacts of current legislation and potential legislation changes.

Operating and Capital Cost

Compare the costs of providing a police service by the various policing service models. The following areas are to be addressed:

- Policing infrastructure (e.g. information systems, dispatch, vehicles, technology, specialized services/units, etc.),
- Support costs (e.g. legal, insurance, human resources, information technology, communications, finance, etc.),
- Human resource management (e.g. recruitment, training, uniforms, equipment, discipline, union relations, payroll administration, etc.),
- Costs to implement a police service model from the current policing model to the other models: including the transition and ongoing costs both capital and operating costs,
- Projected annual operating and capital costs,
- Other relevant financial considerations



Operations Management

How are various operational functions achieved under the different models? The following areas are to be addressed:

- Organization, management and administration,
- Role, responsibilities and relationship with other agencies,
- Human resource management (e.g. recruitment, training, uniforms, equipment, discipline, police association, labour relations, etc.),
- Handling of public complaints (police member related and level of service related),
- Planning processes/documentation, performance indicators including community satisfaction,
- Flexibility and allocation of resources,
- Legal, Insurance and liability,
- Organizational structure to support goals,
- Dispatch and communication,
- Coordination with other services including active bylaw enforcement,
- Investigate resource-leveraging opportunities (i.e. Community Peace Officers, Bylaw Officers, Auxiliary/Reserve Members, municipal employees etc.),
- Emergency and special response teams.
- Operations and operational support, including traffic, prison and court related activities, auxiliary, information technology and technical services,
- Administration and support services, including finance and record management,
- Cost recovery and revenue generation,
- Interaction between police force, other related service providers, and other municipal departments, particularly Fire, Rescue, Bylaws, Emergency Programs, and social agencies.

4.0 Expected Deliverables

Part A Service Review

Prepare a final report that utilizes the City's Value Framework to evaluate and make recommendations on police services of the City of Red Deer.

Part B Governance Review

Prepare a final report that clearly articulates the opportunities and challenges of the policing service models supported by data, research, analytics, and expert opinion and is tailored to Red Deer's local context and needs.

Report presented to City Council.



Council Decision – November 13, 2018

DATE: November 14, 2018
TO: Paul Goranson, Director of Protective Services
FROM: Frieda McDougall, Legislative Services Manager
SUBJECT: Police Review Scope of Work

Reference Report:

Protective Services dated November 13, 2018

Resolution:

At the Monday, November 13, 2018 Regular Council Meeting, Council passed the following Resolution:

Resolved that Council of The City of Red Deer having considered the report from Protective Services dated November 13, 2018 re: Police Review Scope of Work hereby approves the scope of work for the Policing Review as follows:

1. Purpose of Review

Council has developed a general statement that reflects what the overall purpose of the review is as follows:

Council is committed to a safe community. They recognize that there is a broad range of factors involved in community safety. This service and governance review focuses on enforcement¹ and will:

- Review how policing is currently delivered,
- Review options for future delivery,
- Consider: current and future factors, cost, the context of Red Deer, legislation, governance, and the changing environment, and
- Present relevant and meaningful information and evidence to help make informed decisions

¹ Enforcement in this context means all resources that support the enforcement continuum.

2. Introduction

The Introduction section provides context to why the review is being done and identifies some of the key questions that Council is looking to get answered as part of the review.

3. Project Scope

The Project Scope provides the more detailed expectations for the review and is broken into two separate but related parts: Part A Service Review, and Part B Governance Review. The predominant emphasis of the review is governance.

Part A Service Review will utilize the, Council adopted, Value Framework to review the main programs delivered through the Police Services Department. It will review both the RCMP and municipal employee responsibilities.

Part B Governance Review will review the governance differences, the cost differences, and the operational differences of the following models:

- Current model (RCMP as police services provider with support from municipal employees),
- An independent municipal police force,
- A regional police force, or
- A hybrid of any of the above.

The regional model will be looked at only from the perspective of what are factors to consider that would not preclude a regional model evolution sometime in the future.

4. Expected Deliverables

The Expected Deliverables are the products that Council is expecting to receive from this step of the Policing Review.

The Part A deliverable will provide recommendations for priority areas of focus, potential quick wins, strategic changes, and areas for long-term improvement and utilize the City's Value Framework.

The Part B deliverable will be a report that clearly articulates the opportunities and challenges of the policing service models supported by data, research, analytics, and expert opinion and is tailored to Red Deer's local context and needs. It will not include a recommendation regarding a model.

Report back to Council:

Yes.

Comments/Further Action:

Yes. These reports will come back to Council once completed.



Frieda McDougall
Manager



October 31, 2018

Supplementary Report – Consultation Feedback

Land Use Bylaw Amendment 3357/RR-2018

Amend Direct Control (28) to include Supervised Consumption Services and Institutional Service Facility as a Discretionary Use on Lot 14 Block 4 Plan 8420286

Administrative Report

Report Summary & Recommendation

On October 15 2018, Council gave first reading to Bylaw 3357/RR-2018 to amend Direct Control District (28) to add a Supervised Consumption Service (SCS) and Institutional Service Facility as a discretionary use with applicable development regulations for Lot 14 Block 4 Plan 8420286 (5233 54 Ave) and make City Council the Approving Authority for these uses.

Council requested that administration add Institutional Service Facility as a use under Council Approving authority.

Council also directed administration to increase the landowner notification letter radius to encompass the Railyards district for this matter, in addition to planned one on one meetings with landowners within 100 m of the proposed site.

This report outlines a summary of the dialogue process, the public feedback gathered, as well as an updated bylaw (Appendix A). Additional information outlining further options to mitigate concerns will be provided in separate reports submitted at a later time.

Proposed Resolution

That Bylaw 3357/RR-2018 be read a second and third time.

Note that the purpose of this supplementary report is to provide information on the consultation. The request for second and third reading related to the main report found on page 154.



Rationale for Recommendation

1. Alignment with City policy and strategic documents.

The Municipal Development Plan, the Greater Downtown Action Plan, the Social Policy Framework, and the Red Deer Alcohol and Drug Strategy all contain supporting policy and/or strategy statements.

2. Operations will be ultimately be regulated through a combination of Federal approvals, Land Use Bylaw regulations, Development Permit conditions, and Business License conditions.

Council will have the opportunity to respond to public feedback through various regulatory mechanisms.

Discussion

Dialogue

Upon Council giving Bylaw 3357/RR-2018 first reading, administration initiated the public consultation process directed by Council. Refer to Appendix B for maps of the notification areas.

There were sixteen letters mailed to landowners and twenty seven letters hand delivered to tenants within 100 m of the proposed site. Administration mailed an additional twenty five letters to landowners within Railyards. All recipients received the same information regardless of whether they were a landowner or a tenant within the 100 m radius or within the Railyards area. Refer to Appendix C for a copy of the information landowners and tenants received.

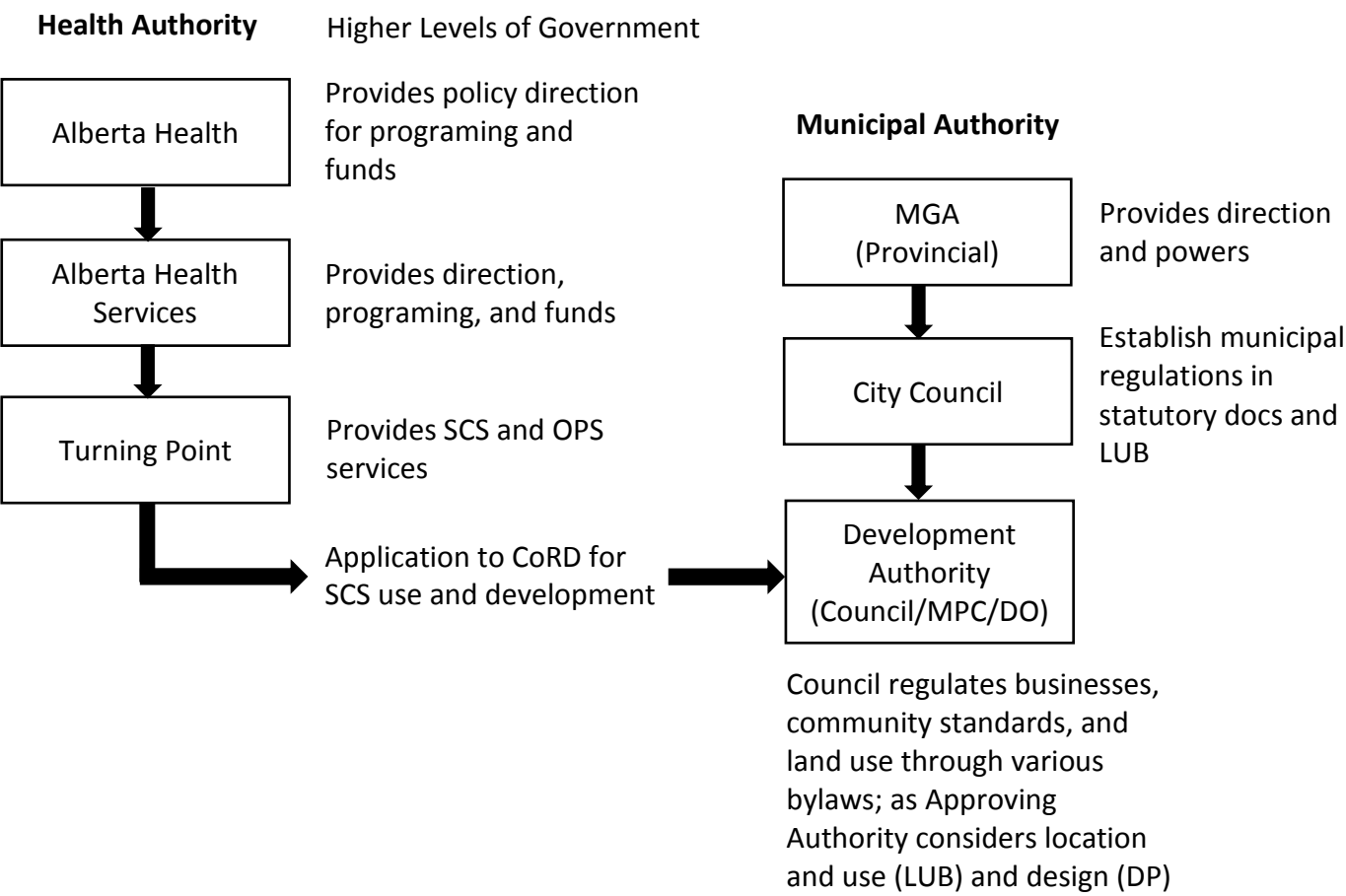
Administration met one on one with representatives from seventeen different surrounding properties. This included a mix of landowners and tenants. Meetings were conducted during the weeks of Oct 16-19 and Oct 22-26.

Meeting attendants were asked a series of questions (see Appendix D) and the responses were recorded. Each meeting attendant was given the opportunity to review the recorded notes to ensure the information was accurate and perspectives were presented correctly. A summary of the feedback is highlighted below. Comments discussed are focussed on planning related items. Refer to Appendix E for a copy of the full record of the feedback.



Analysis

Council has various tools to mitigate concerns raised by the community during consultations and the public hearing. However, not all feedback received is rooted in planning rationale. Council is limited to applying regulations and conditions to comments that are planning related only. Additionally, a municipality has limited scope to regulate matters that fall within provincial and federal jurisdiction and municipal regulations that conflict with federal approvals or regulations could be seen as unauthorised. The diagram below depicts the authority Council has in this matter.



Summary of Feedback

Council has three tools that can be used to proactively mitigate concerns raised by the community. These are the Land Use Bylaw (zoning), the development permit, and the Business License Bylaw. The table below outlines how regulations and conditions may mitigate some of the feedback received.



Feedback	Administrative Response			
	Land Use Bylaw Regulations	Potential Development Permit Conditions	Potential Annual Business License Conditions	Other
There are no sidewalks in the area.	Includes a regulation requiring effective pedestrian flow in and out of the parcel.	Could include a condition requiring the addition of a sidewalk for the SCS site.		Sidewalks are being implemented as Railyards redevelops.
Want onsite surveillance.	Includes a regulation requiring an onsite digital camera security system.		Could include a condition requiring video camera surveillance and personnel to preform regular surveillance.	
Undertake CPTED analysis.	Includes a regulation requiring compliance to the recommendations of a CPTED analysis.	Could include a condition requiring a CPTED analysis for the SCS site.	Could include a condition addressing CPTED concerns.	
The proposed site has poor lighting.		Could include a condition requiring the installation of lighting for the SCS site.		
Should construct a wall that separates the SCS property from adjacent properties.		Could include a condition requiring a minimum 8' high opaque fence on the east property line and a 6' high opaque fence on the north and south		



	Administrative Response			
Feedback	Land Use Bylaw Regulations	Potential Development Permit Conditions	Potential Annual Business License Conditions	Other
		property lines.		
Concerned about the migration of service users from SCS to surrounding businesses.		Could include a condition requiring the installation of an outdoor amenity area on the east side of the property. This may encourage service users to remain onsite.		
Limit the hours of SCS operation.			Could include a condition addressing hours of operation.	Council could limit the hours of operation; however, it's not recommended as SCS users need to have access to the programs at any time. SCS staff also needs to be available to handle situations.
Want neighbourhood camera surveillance.				Neighbourhood surveillance in Railyards raises privacy considerations that would need to be reviewed prior to this being considered.
The neighbourhood has poor lighting.				The City's ELP department could be engaged to



	Administrative Response			
Feedback	Land Use Bylaw Regulations	Potential Development Permit Conditions	Potential Annual Business License Conditions	Other
				determine lighting solutions for the neighbourhood. Council could consider improved public lighting as part of Capital Budget deliberations.
Downtown is deteriorating. This area was supposed to be revitalized.				Railyards is an area in transition. There is no area redevelopment plan for Railyards. DC(28) serves as an interim measure to guide development. Revitalization and redesign of an area in transition takes many years and the building design is compatible with future visions of the area.
Already have services in the area i.e. Mustard Seed, Safe Harbour, Turning Point, etc.				Safe Harbour is an existing site in Railyards. Mustard Seed is located outside of Railyards.
Does not align with other businesses in the area i.e. The Grow				The broad planning goals of the GDAP are



Feedback	Administrative Response			
	Land Use Bylaw Regulations	Potential Development Permit Conditions	Potential Annual Business License Conditions	Other
Shop and youth related businesses such as Archery, Fun Hause, Fashion Bugs, Harvest Church, Pure Fitness, Lazer Tag.				<p>intended to create a supportive urban environment where individuals and families from diverse backgrounds, in varied circumstances, can lead fulfilling lives.</p> <p>The MDP identifies the greater downtown as an area where opportunities and provisions to accommodate a variety of social and cultural services and facilities that serve the needs of the community should be made in suitable locations.</p>
There are many vacant buildings in the area.				Most of these concerns would be difficult to address using land use design and development regulations; however, there are other
There will be garbage, human waste, shopping carts, needle debris, etc.			Could include a condition requiring outside inspection and clean up.	
There will be				



Feedback	Administrative Response			
	Land Use Bylaw Regulations	Potential Development Permit Conditions	Potential Annual Business License Conditions	Other
obstructive behaviours demonstrated by service users.				methods to mitigate some of these concerns.
There will be increased crime i.e. vandalism, trespassing, break ins, theft, soliciting drugs, etc.				Such as: <ul style="list-style-type: none"> • Reviewing the Social Disorder City of Red Deer Web site references • Following the Needle Debris Guide • Contacting the Report a Problem line • Contacting the RCMP for emergencies • Contacting the Site and Community Liaison proposed from the SCS site • Contacting the Safety Coordinator proposed from the SCS site • Connecting with the Central Alberta Crime Prevention
Property values and business operations will be impacted.				
Concern for personal safety, wellbeing of staff, customers, youth, etc.			Could include a condition specifying the number and qualifications of security personnel available at SCS site and personnel to preform regular surveillance.	



	Administrative Response			
Feedback	Land Use Bylaw Regulations	Potential Development Permit Conditions	Potential Annual Business License Conditions	Other
				<p>Centre (CACPC) for resources on crime prevention and graffiti</p> <ul style="list-style-type: none"> • Contacting City Bylaw Compliance for unsightly private property, garbage, etc. (Community Standards Bylaw) • Connecting with the Downtown Business Association for clean up support
Need consistent clean up.			Could include a condition requiring outside inspection and clean up.	Turning Point is proposing a Site and Community Liaison as well as a Safety Coordinator.
Contract a company to deal with needle debris, garbage, shopping carts, human waste, camps, etc.			Could include a condition requiring outside inspection and clean up.	
Onsite security for SCS – community liaison should start earlier				



	Administrative Response			
Feedback	Land Use Bylaw Regulations	Potential Development Permit Conditions	Potential Annual Business License Conditions	Other
than 7 am.				
Need someone to call and be available.			Could include a condition specifying the number and qualifications of security personnel available at SCS site.	Turning Point is proposing a Site and Community Liaison.
Need patrolling/surveillance throughout area, a strong police presence and emergency service patrols			Could include a condition requiring personnel to perform regular surveillance.	Patrols have increased recently and could be further directed as part of that initiative.
Need someone responsible to relocate/help unresponsive addicts.				
Provide a bus service to collect people and connect them with the services they need.				
Have a plan on how to manage people once leave SCS.				
Needle exchange program.				

Next Steps

Administration is preparing separate reports that will be included in the November 26 Council agenda, if Bylaw 3357/RR-2018 is given second and third reading. One report will outline the Development Permit application and the other will propose an amendment to the Business License Bylaw to include conditions for Permanent Supervised Consumption Services. Each



report will propose conditions which may be applied to the development permit or the business license.

Recommendation

The Planning department recommends Council consider this feedback as part of their deliberations. A copy of feedback received, external to the one on one meetings, is included in Appendix F.

Appendices

Appendix A – Updated Bylaw 3357/RR-2018	Page 65
Appendix B – Maps of the Notification Areas	Page 67
Appendix C – Copy of Information Provided to Landowners and Tenants	Page 69
Appendix D – Questions Discussed During One on One Meetings	Page 81
Appendix E – Copy of Meeting Notes from Oct 16 – 26	Page 83
Appendix F – Other Public Feedback Received	Page 114

Appendix A

Updated Land Use Bylaw Amendment 3357/RR-2018

Added Institutional Service Facility where it states Supervised Consumption Service Facility.

BYLAW NO. 3357/RR – 2018

Being a Bylaw to amend Bylaw No. 3357/2006, the Land Use Bylaw of The City of Red Deer as described herein.

COUNCIL OF THE CITY OF RED DEER, ALBERTA, ENACTS AS FOLLOWS:

Bylaw No. 3357/2006 is hereby amended as follows:

- 1 Section 8.20.8.1(b) Direct Control District No. 28 DC (28) is amended by adding:

(xx) On Lot 14 Block 4 Plan 8420286:
 - (i) Supervised Consumption Services,
 - (ii) Institutional Service Facility.
- 2 Section 8.20.8.4(a) Direct Control District No. 28 DC (28) is deleted in its entirety and replace with the following:

(a) City Council is the Approving Authority for Supervised Consumption Services and the Institutional Service Facility located at Lot 14 Block 4 Plan 8420286.
- 3 Section 8.20.8.4 Direct Control District No. 28 DC (28) is amended by adding:

(b) The Development Authority is the Approving Authority for all other uses and development in this district. In exercising its approval powers, the Development Authority shall ensure that development conforms to the general intent of the Greater Downtown Action Plan.
- 4 Section 8.20.8 Direct Control District No. 28 DC (28) is amended by adding a new subsection:

7. Development Regulations applicable to Supervised Consumption Services and Institutional Service Facility located at Lot 14 Block 4 Plan 8420286
 - a) The licensed processes and functions of the use shall be fully enclosed within the Building and Accessory Buildings;
 - b) The licensed processes and functions shall not be visible from a public street;
 - c) A Supervised Consumption Services use must have a digital camera security system;

- d) Limit of one Building Sign indicating service and hours of operation;
- e) A Supervised Consumption Services use must have effective pedestrian flow in and out of parcel;
- f) A Supervised Consumption Services use shall not be located within 150 m of a playground or Day Care Facility;
- g) A Supervised Consumption Services use shall obtain and maintain any relevant provincial and or federal approvals;
- h) A Supervised Consumption Services use must comply with the recommendations of a CPTED analysis;
- i) Windows shall be tinted or treated to block view of internal operations;
- j) Additional landscaping may be required to screen operations.
- k) The site plan, the relationship between buildings, structures and open space, the architectural treatment of buildings, the provision and architecture of landscaped open space, and the parking layout shall be subject to approval by City Council.

READ A FIRST TIME IN OPEN COUNCIL this day of 2018.

READ A SECOND TIME IN OPEN COUNCIL this day of 2018.

READ A THIRD TIME IN OPEN COUNCIL this day of 2018.

AND SIGNED BY THE MAYOR AND CITY CLERK this day of 2018.

MAYOR

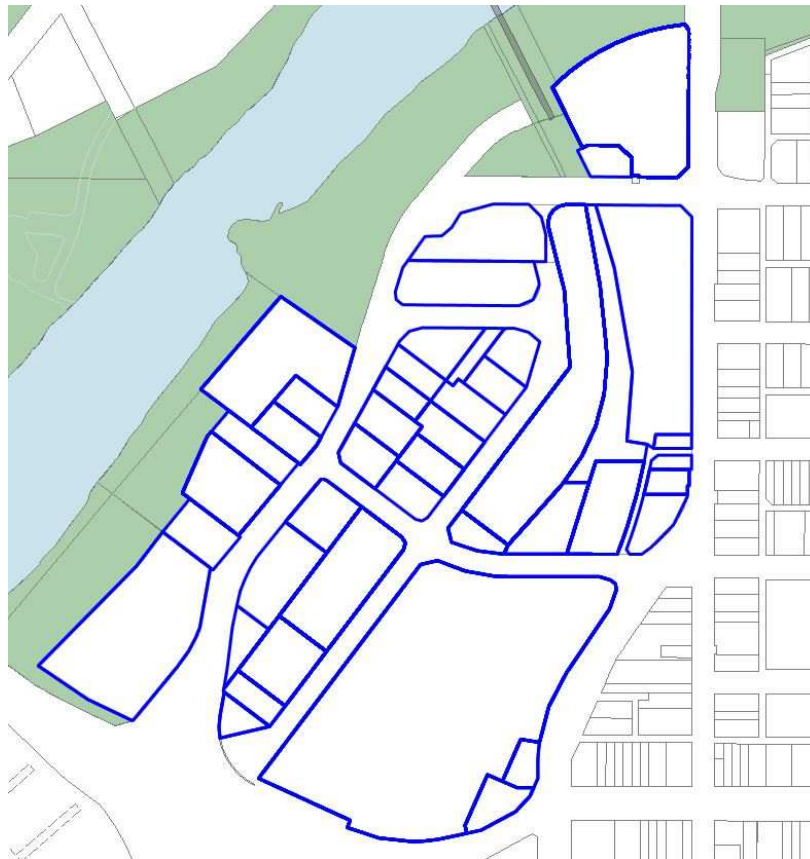
CITY CLERK

Appendix B

Maps of the Notification Areas



Properties within 100 m
of the subject site



Railyard properties
which received
notification

Appendix C

Copy of Information Provided to Landowners and Tenants



October 11, 2018

Dear landowner,

RE: 5233 54 Avenue
Block 4, Plan 8420286
Proposed Land Use Bylaw Amendment and Development Permit Application

This letter is to inform you that The City of Red Deer received an application to amend the Land Use Bylaw and issue a development permit to locate a Supervised Consumption Service and Institutional Service Facility at the above address. As a property owner or tenant near the proposed site (within 100 metres), we want to ensure you know what is happening and can be part of the conversation.

Background

The applicant, Turning Point, is proposing to locate Supervised Consumption Services and the relocation of their operations to 5233 54 Avenue (see attached map).

This requires an amendment to the existing Direct Control District (DC28) and is proposed as discretionary at this specific location. With a discretionary use within the DC district, conditions can be applied to provide appropriate development of the site, which currently contains an existing vacant building.

Future proposed renovations would accommodate the Supervised Consumption Service and Institutional Service Facility, where persons may consume previously obtained controlled substances in a medically supervised, hygienic space. With the relocation of Turning Point, the facility will also offer community services such as health programming and promotion, overdose prevention education and services, and outreach for clients.

City Council is the proposed development authority for development permit applications, which means they would make decisions on any development permit related to Supervised Consumption Services within the city of Red Deer.

Public Input and Feedback

It is important that community perspectives are understood and considered as part of this decision making process. We will make every effort to hear and respond to public concerns.

Following first reading by City Council, which is scheduled for October 15, public consultation will begin.

We would really appreciate hearing your perspective and invite you to be a part of the conversation in the following ways.

1. Schedule a meeting with City staff to discuss in person. They will come to you.
2. Schedule a phone meeting with City staff (If you are not available for an in-person meeting).

3. Submit your written comments to Dayna Facca, dayna.facca@reddeer.ca by October 29, 2018 date or submit a letter to Manager of Legislative Services, legislativeservices@reddeer.ca by November 2, 2018, date to be included on the proposed November 13, 2018 City Council agenda.
4. Participate in the public hearing on proposed November 13 at 6 p.m.

How to schedule a meeting

City staff are available for meetings from October 16 to 19, or the week of October 22 to 26 from 8:30 a.m. until 4 p.m. Evening meetings can also be arranged.

To schedule a meeting, please contact The City's planning department, Dayna Facca, at 403-406-8703 on or before Oct 22, 2018. If we have not heard from you, a City representative will contact you to schedule a meeting. Meetings are optional.

Public Hearing

All public feedback collected will be incorporated in a report back to City Council for consideration in a public hearing, which is proposed for November 13 at 6 p.m. The City will mail a letter to landowners to confirm the public hearing date. As tenants will not necessarily receive this letter, you are encouraged to visit The City's website <http://www.reddeer.ca/whats-happening/public-participation/public-hearings/> to confirm the date of the public hearing.

Any individual who believes they are affected by this decision is invited to attend and speak to the matter at this public hearing. City Council's procedure bylaw indicates that each presentation is limited to 10 minutes.

Additional Information

The following documents are enclosed to provide you with more information and context related to this application.

- Turning Point (Applicant) Land Use Bylaw amendment Letter of Intent
- Turning Point Development Permit Letter of Intent
- A map that depicts the placement of the proposed site
- Alberta Health Services Letter of Support
- Alberta Health Services Overdose Prevention Site and Supervised Consumption Services in Red Deer FAQ

For more information please can contact me directly at 403-406-8703 between 8 a.m. and 4:30 p.m., Monday to Friday.

Sincerely,

Dayna Facca
Senior Planner
The City of Red Deer



September 28, 2018

Re Applicants Rationale for Land Use Bylaw Amendment Application

Turning Point Society of Central Alberta (Turning Point) is respectfully submitting an application for a land use bylaw amendment at 5233 – 54 Avenue, Red Deer, Alberta to include Supervised Consumption Services Use and Institutional Service Facility use.

Background:

Alberta continues to experience a public health crisis related to fatalities and harm associated with the use of opioids. The latest surveillance data indicates that approximately two Albertans die each day from an opioid-related overdose. To date in 2018, Red Deer has experienced the highest rate of fentanyl-related overdose deaths for municipalities (44.7 per 100,000 person-years). In the same timeframe, the provincial rate of fentanyl-related overdose deaths is less than half of Red Deer's rate (20.6 per 100,000 person-years).

Over the past several months the Red Deer Supervised Consumption Services Committee has been meeting regularly to determine a suitable location to provide Supervised Consumption Services (SCS) in Red Deer. This Committee is comprised of members from Turning Point, Alberta Health, Alberta Health Services, the City of Red Deer and Safe Harbour Society. The proposed location is based on a recommendation from the committee.

Proposed Services:

Based on the anticipated need in Red Deer and the recommendation from the Committee, Turning Point is applying for this land use bylaw amendment to establish a fixed integrated SCS model. Integrated SCS offer a range of related services to address the needs of the client population, including primary health care and social programming. At minimum, the Red Deer SCS would include:

- 12-13 booths to accommodate oral, intranasal, or intravenous consumption of pre-obtained substances;
- Booths (number to be determined) for inhalation consumption of pre-obtained substances;
- Primary health care;
- Health promotion;
- Harm reduction services, such as outreach, education, and supports ;
- Referrals to medical and social supports not housed within the SCS; and
- Programming for harm reduction supply distribution and debris collection.

To achieve this model, Turning Point would relocate its operations, to be housed within the SCS, at 5233 – 54 Avenue, Red Deer. The proposed site appears to be sufficient to accommodate this integration of SCS and other harm reduction programs.

Should this application be successful, Turning Point will work towards the two-fold process of establishing a fixed SCS and relocating its existing services and operations to the proposed location. The co-location will be an





intermediate outcome of the process which we hope will not interfere with the short timeline necessary to address the urgent public health need in Red Deer.

Letters of support from our community partners will be forthcoming.

Regards,

A handwritten signature in blue ink that reads "Stacey Carmichael".

Stacey Carmichael
Executive Director





October 10, 2018

Inspections & Licensing Department
4914 48 Avenue
Red Deer, AB
T4N 3T4

Turning Point is submitting this letter of intent for a development permit to operate a Supervised Consumption Service (SCS) in the immediate future followed by the relocation of all existing Turning Point programs and operations to be provided at 5233 54 Avenue in Red Deer.

Initially, the site will provide Supervised Consumption Services and will include room for reception, consumption, observation and space to access additional supports, including wrap around services. In addition to client services, the SCS program allows for extensive on-site safety and security as well as support for agencies and businesses in the immediate vicinity in regards to potential drug related debris or other concerns.

The SCS programming will be operational 24 hours per day 7 days per week.
Below is a detailed description of the SCS space:

Reception Area

A reception area that is separate from the consumption space where people entering Turning Point can receive education and information. This area will serve as a centralized space that will direct traffic flow to ensure all people entering the building are welcomed and provided with the required services.

Consumption Room

A dedicated consumption space that has approximately 12 private booths for injecting, snorting or orally consuming preobtained drugs. There will also be approximately 2 separate, externally ventilated social rooms for inhalation. These rooms can accommodate more than one person at a time. All the required supplies for substance consumption will be provided and subsequently disposed of on site.

This space will also have a centralized nursing station with direct viewing access to all parts of the supervised consumption space. The nursing station will have all required equipment for medical intervention related to suspected opioid overdose as well as other complications related to substance use.

Observation Room

An observation room where clients will be monitored for a minimum of 15 minutes for alterations to their state of health related to ingestion of a substance, including close observation for overdose.

"Chill Out" Space

A welcoming environment with a kitchen, showers, washers and dryers where SCS service users are able to socialize with peers in a secure environment, receive ongoing care, and meet with staff who can utilize referral pathways, navigate existing services and provide on-site support.

Offices

Offices located off of the chill out space to host external service providers to ensure low barrier, wrap-around services including addictions, mental health, and housing are easily accessible.

**Site & Community Liaison**

A staff person is available 7 days per week from 7 am – 7 pm. The liaison will do an initial vicinity clean up prior to businesses opening to clean up drug related debris. The liaison will also be a direct contact for surrounding businesses and community members to provide response related to drug debris and other concerns. The liaison will also work to engage potential service users to provide them with information related to the SCS and refer them to appropriate services.

Safety / Security

Security implements include 24 hr onsite video surveillance, swipe card access to the consumption space and individual staff panic buttons. There is also a designated position, the Safety Coordinator, whose main role is to ensure the SCS is a safe place for staff, service users and the community. The Safety Coordinator will be on site during operating hours to help reduce loitering and manage safety and security both inside and outside the SCS.

Parallel to the work of initiating a SCS, Turning Point will be planning for the colocation of all of our services and operations. Considerations that may impact the timeline of colocation includes assessment of capital requirements, planning for the current asset and other potential logistical requirements.

Turning Point currently provides a variety of harm reduction based community health programming including:

- The Woman's Program: This program utilizes a team of a Registered Nurse and an Outreach Worker to work with vulnerable women of child bearing age to promote reengagement with health and social services.
- Health Promotion: This program works with a variety of gender minorities related to promotion of sexual and holistic health. This program also promotes access to care for people living with HIV and HCV including provision of transportation to communicable disease specialists.
- Harm Reduction: This program promotes engagement with clients who are actively using drugs to provide supplies for safer consumption of substances.
- Rural Outreach: This program provides harm reduction programming to designated areas in the Alberta Health Services Central Health Zone
- Overdose Prevention Program: This program provides community education related to current drug trends, overdose prevention, identification and response. This program also provides access to naloxone kits for people at risk of opioid overdose.
- Nightreach: This program provides mobile street outreach 365 days of the year to distribute harm reduction supplies and seasonal necessities as well as to promote access to shelter and other health and addictions support services.
- Overdose Prevention Site: The Overdose Prevention Site provides a safe space for people to consume reobtained substances under the observation of clinical staff who are available to respond to suspected opioid overdose and to provide referrals for external services,



In addition to the space required for the above programs, Turning Point also requires space for the administration and support team. The proposed site has the opportunity to expand the current building. This would be required to accommodate the additional space requirements.

Throughout the development Turning Point will strive to meet Crime Prevention Through Environmental Design recommendations including increased lighting, appropriate fencing and ensuring thorough site lines.

With a successful development permit application we will start work quickly on the building permit and renovations for SCS. As indicated the second phase of moving Turning Point's other programs and operations will take longer and we estimate it may take up to one year.

Thank You

Stacey Carmichael
Executive Director
Turning Point Society

Context Map



- Subject Site – 5233 54 Avenue
- Proposed Supervised Consumption Service Site



Healthy Albertans.
Healthy Communities.
Together.



Oct. 4, 2018

Dear Red Deer City Council and Administration:

Please accept this letter as our formal show of support for Turning Point's application for a Land Use Bylaw amendment to include Supervised Consumption Services Use and Institutional Service Facility use at 5233 54 Avenue in Red Deer.

As Alberta's health authority responsible for planning and delivering health supports and services for more than four million adults and children, AHS' mission is to provide a patient-focused, quality health system that is accessible and sustainable for all Albertans.

Supervised consumption services (SCS) is a harm reduction initiative that aligns with our mission. It also connects with the Central Zone's Healthcare Plan, including our goals to enhance care in the community and collaborate with community partners to build sustainability. SCS is a compassionate, comprehensive, and collaborative form of evidence-based care that meets people "where they are at" and provides options when clients are ready for change.

Harm reduction and treatment are not an either/or proposition. Some people will seek treatment, available across the province, while others will continue to use. In the words of Petra Schultz, a mother who lost her son Danny to a fentanyl overdose and a co-founder of Moms Stop the Harm, "In order for a person to have a chance to recover, you have to keep them alive."

It's important to recognize Red Deer is leading all of the province's municipalities in the per capita rate of fentanyl-related overdose deaths during this opioid public health crisis in Alberta. We know this approach saves lives.

We are confident our community partner, Turning Point, can meet the challenges of successfully providing this life-saving service in the community. Their dedication to their clients and commitment to best practices is commendable and appreciated.

Thank you for your continued partnership in this project, and for your leadership in providing needed services to Red Deerians from all walks of life in our community.

Sincerely,

Kerry Bales
Chief Zone Officer
AHS - Central Zone

Dr. Daniel Edgcumbe
Zone Medical Director
AHS - Central Zone



Overdose Prevention Site and Supervised Consumption Services in Red Deer FAQ

What are Supervised Consumption Services (SCS)?

Supervised consumption services provide a place where people can use previously-obtained drugs in a monitored, hygienic environment to reduce harm and overdose death caused by substance use while offering additional services such as counselling, social work, and opioid-dependency treatment. The federal process required for approving Supervised Consumption Services is much more robust than OPS and designed for long-term service provision.

What is an Overdose Prevention Site (OPS)?

Overdose Prevention Sites are temporary health services designated for the purposes of observing people while they are using previously-obtained drugs and monitoring for adverse events, primarily overdose. The Health Minister has been given the ability to extend a provincial exemption to operators in Alberta to allow for timely Overdose Prevention Sites in areas where an urgent public health need exists.

What service will be implemented in Red Deer?

An OPS, operated by Turning Point and located on the Safe Harbour Society property at 5246 53 Ave., was established on Oct. 1 as a temporary measure. At the same time, Alberta Health, Alberta Health Services, the City of Red Deer, Turning Point and Safe Harbour Society have continued to work on establishing a permanent SCS at a site suitable to all partners.

Why does Red Deer need OPS or SCS?

Red Deer has the highest rate per capita in the province for deaths related to fentanyl (a very strong type of opioid). Overdose death is a serious concern and Alberta Health Services, with our partners, is working hard to reduce the harm from substance use.

What is harm reduction?

Harm reduction is about preventing harm rather than complete abstinence, recognizing that stopping use may not be realistic or desirable for everyone. People who use drugs are at risk of harm, which includes infection from the use of unsanitary equipment and overdose death (especially when using in isolation). Harm reduction services, such as overdose prevention sites, supervised consumption services and harm reduction supply programs, reduce the risks associated with drug use. Harm reduction approaches recognize addiction as a chronic disease and the need to look at the underlying root cause of substance use and behaviours associated with it.

Why aren't we putting more resources into prevention and treatment?

OPS and SCS are part of a range of services that includes awareness, prevention, harm reduction, treatment, and addressing organized crime. No single approach is going to solve the whole problem. Harm reduction initiatives such as OPS and SCS are one way to save lives and keep communities safe. Please see the Red Deer Fact Sheet – Opioids Prevention, Harm Reduction & Treatment at ahs.ca for more.

What are the roles of partners involved in setting up OPS and SCS?

The Government of Alberta funds OPS and SCS in response to the opioid crisis. In the case of OPS, the Health Minister has been given the ability to extend a provincial exemption to operators in Alberta to allow for timely Overdose Prevention Sites in areas where an urgent public health need exists. With SCS, the Province can assist the operator in applying to the



Overdose Prevention Site and Supervised Consumption Services in Red Deer FAQ

Government of Canada for an exemption for medical purposes under the Controlled Drugs and Substances Act to operate a site.

Alberta Health Services currently operates Supervised Consumption Services in Edmonton and Calgary; however, in Red Deer's case, AHS will be a partner and provide oversight while Turning Point will operate the service.

Turning Point is a community-based agency supporting street-involved populations in health promotion, outreach, prevention and harm reduction. The agency operates the OPS and have expressed an interest in operating SCS.

Safe Harbour Society is an agency providing services in the form of shelter, medically supported detox, housing, outreach and Indigenous connections. The temporary OPS is located on the property owned by Safe Harbour Society,

What role does the community play?

The requirements for establishing an OPS vs. an SCS differ. Consultation with neighbours and other stakeholders play an important role in establishing an SCS. Partners are committed to keeping the public informed.

Appendix D

Questions Discussed During One on One Meetings

1. Do you have any questions regarding the letter and information package you received?
2. What was your initial reaction to the letter?
3. What concerns do you have regarding the proposed location?
4. What would the benefits of this location be?
5. How might SCS impact you or your business?
6. What could be done to minimize the impact to you or your business?
7. Would you like to share a message to Council?
8. Anything else you'd like to add?

Appendix E

Copy of Meeting Notes from Oct 16 - 26

October 17, 2018

Snell & Oslund: Dirk & Dave

General Comments

- Initial reaction is anger and frustration
- Suggest going for a walk in the neighbourhood and see the vandalism
- At 6:00 am there is a stream of people coming into the area for breakfast
- Going to speak against the zoning right up front
- Businesses in area are getting fed up
- The City should buy our building and then the City of Red Deer can then do whatever they want in the area
- Feels like a band aid solution with the trailer for the OPS
- Lots happening around Safe Harbour - I wouldn't bring my addicted child here
- All this for people that don't pay taxes, vote, work etc.
- Not in favour
- Against this proposal
- Downtown Red Deer has become a slum area attracting the worst people and this keeps getting worse

Location

- No benefits to this location
- If you're going to have something (an SCS) have it all on one site, institutional style (like a hospital) but nowhere by private property
- Buildings around area are empty. No tenants.
- Can't attract businesses if not a vibrant area – needs to be attractive

Concerns

- Transients and bums dropping needles in area
- Taxes going up
- Female staff feels unsafe walking from vehicles to work in the early morning and later in the evening
- Staff feeling unsafe outside of and during work hours
- Vandalism
- Property values decreasing
- Safety
- Litter, garbage, needles in area
- No tenants
- Beggars approaching pedestrians and parked motor vehicles for money – sometimes very aggressively

- People sleeping on sidewalks and in doorways in the downtown area;

Impact to Business

- Rental rates are down or sites remain empty
- Experiencing lots of break-ins in area
- Investing in a lot of security for building and business (e.g. doors, locks, lighting, outside power sources turned off, etc.)
- It will drive property values down
- Staff safety (tenant); can't hire staff, can't work evenings
- Security issues
- When staff need to go out of office during the day, they must go in pairs, i.e., accompanied by another staff person
- People cursing and using the foulest language with others in a very loud manner so as to be heard a block away

How to Minimize Impact to Business

- Needle and associated garbage/litter pick-up

Questions

- Does it have to fit in aesthetically to the railyards plan?
 - Response – yes
- Is it a 2 fold process?
 - Response - Land Use Bylaw, Operating, Building Permit, etc.

Message to Council

- If approved, will work on removing current Council so we can start fresh
- Atmosphere in area isn't good
- Clientele in area isn't good
- Lots of drug addicts and homeless loitering around
- Decrease in property values
- Safety for staff and clients that don't feel comfortable in area
- Decrease in morale and business

October 22 2018

Fetch Haus - Gareth and Janet

General Comments

- Letter received regarding this proposal and mayor message don't jive
- OPS is in place and already done
- Unhappy about the social situation in the City
- Understand how SCS works
- Fine with helping people – not fine with enabling them
- Consider the Calgary model
- Have personal experience within family – experience with safe consumption
- Have tried to support people who have addiction issues
- They don't want to help themselves
- Very few helped with this type of program
- Worked to make community better
- SCS doesn't help the community
- Hard time with government condoning/approving
- We're supporting criminal activity with SCS
- Couldn't be on DBA board due to boundaries
- High social/\$ costs

Turning Point

- Concerned about who will be running Turning Point
- Derogatory towards business on their website, negative tone, "DBA did a monkey report", dismissed the survey that the DBA did, provided their own stats
- How much influence does Turning Point have?
- Can Turning Point make people stay inside the facility until they are fit to leave?

Location

- Don't want it here in this area
- Cannabis store nearby
- Concern about new seniors complex nearby
- Hospital is the only spot currently
- There will be empty buildings
- People with businesses are gone
- Lost businesses
- Evolution of downtown core has deteriorated significantly
- Have researched the effects of this use in other cities and downtown cores
- SCS has a role in society – the location has the biggest impact

- Can't pick up business and move it – costs thousands of dollars

Concerns

- Try to create a safe site but issues won't be contained there
- We've owned the store since March
- Had a grand opening and we were terrified of people walking by
- We have video cameras
- Captured a person arguing with them self in reflection and smashed windows
- At the back of the building there are homeless and stuff associated
- Personally/business wise there are no benefits but could benefit the consumers (users of SCS)

Impact to Business

- Vandalism
- Lost clients
- Homeless people coming into the store during day
- Security hired for building
- Unsafe out front of building
- Unsafe acts of violence – physical threats
- Knife incident this summer to staff
- Unsafe environment for everyone – including themselves
- High people coming into the store

How to Minimize Impact to Business

- How do you control physical/verbal violence – loud/foul language?

Questions

- Who asked to rezone?
 - Response - Multiple parties – AHS, Turning Point, City (process application on behalf of Turning Point)
- What being rezoned to?
 - Response – Current zone is DC28 (Railyards) – Land use bylaw amendment maintains DC(28) zoning with conditions applied to this property
- How will you allow people to walk to this site with illegal drugs on them/their possession? It's breaking laws.
- Is Sarah Hoffman related to Kath Hoffman? Is there a conflict there?
- How is Sarah Hoffman involved?
- Why is this not better thought out? Seems like we're putting the cart before the horse.
- Was this location chosen because it's outside DBA boundary?

Message to Council

- Operating revenue is in the top quartile
- Will present at public hearing
- If approved, will consider class action from small business
- Willing to take legal steps to protect business
- Have to protect investments and our employees livelihood
- If had known, would have never bought this business
- If have to move out of Red Deer, we will move our business

Oct 23, 2018

Pegasus Builders: Pat, Gayle, & Blake

General Comments

- 5201 54 Ave is a 2 million dollar new build and proposing this use 2 lots down
- Looking to establish a café gaming/board game type business where children will attend
- Doesn't want bouncer for café - will be open late
- This process is only focused on land use which is tunnel vision
- Relaying business impact issues to other departments to take care of everything (ie) Bylaw, Police & City
- Consider Calgary experience
- Have seen this in Lethbridge and Calgary
- They're busing people (one way ticket) from Calgary to come here then they never leave
- This will make Rail Yards district remain undeveloped for the next 20 years
- Understand SCS but businesses will fail
- Red Deer is comprised of working people
- More worried about drug users than homeless
- Shouldn't need to go to places in the Red Deer downtown area in groups as to afraid to walk by alone
- 4 downtown officers planned in advance
- We drive past Safe Harbour and see them congregate there
- They mull around vehicle and then give us the finger
- They have terrible attitudes and disrespect
- Happens all the time
- And we are paying for them
- Small amount of people benefiting by getting their own facility
- Wrong program
- Can't feed addiction with more drugs
- Nobody will get well
- Will not promote change
- People who use the most are not the people who want to get well
- Need to clean up every day but it's not done on a regular basis
- Nimby – no one wants this due to direct impact on their business or residence

Location

- Look at the effect on the area
- Vacant buildings
- Don't want to open there
- Not a good place to combine these programs i.e. Safe Harbour/Turing Point

- Temporary trailer - concerned that it will not move out or decommission
- Injection should take place at the hospital or medical facility of some type
- Jeopardizing public businesses
- The new building will be permanent
- Downtown is dying
- Revitalization of Rail Yards will not happen
- Won't see any new builds for another 10 -20 years
- There is a cannabis store nearby
- We're trying to help downtown and set up business
- We were hopeful we could bring change to the downtown
- How about an area that's not downtown as this area is already suffering
- Why can't they build a medical clinic? For example on Bremner Ave - not a bad site.

Concerns

- Debris
- Garbage
- Nuisance
- Waste
- Vandalism
- Loitering
- Sleeping
- Small number of people can create chaos
- Homeless
- Bad situations and experiences
- People on roads
- People not moving off road
- Dangerous
- Won't go out at night
- Damage to building
- Human waste
- Safety for business owners
- People with addiction have issues & now we have them in groups
- Bigger problems
- Bigger group bigger problem

Impact to Business

- Looking for potential clients for the new building and clients that were interested are now getting cold feet
- The cleanup/security costs required is significant
- If can't sell bays or even lease them, what will we do?
- Don't want to continue to build here

- We'll be out 125,000 dollars – present vs complete build
- We'll shut the rest down
- We'll halt construction
- Not scared to do this
- Been stressed
- Parents won't bring kids to café/gaming

How to Minimize Impact to Business

- Sense of safety

Questions

- What is the City doing for surrounding businesses that would be impacted?
- Do you know how much money is required to operate a small business with the added burden of the additional security/clean up cost requirements?
- Calgary (AHS) has hired additional people for clean-up on a daily basis and pressure washes the sidewalks twice a week by the clinic.
- Would you want this site beside your house/business with these issues?
- Why can't it go in an industrial area? Lots of vacant buildings/large lots.
- Why are we being so accepting of drug addicts?
- How are these people contributing to society?
- How is the SCS going to operate? Walk me through a visit to the facility. Want to hear from the horse's mouth. They are allowed to shoot up and then high go out into the public?
- Who is going to use the SCS? Criteria of any kind?
- Why allowing people from out of town?
- How do they get back?
- How many times can someone use the SCS?
- Where is security for the community?
- Only addicts are allowed a safe haven vs the rest of the community?
- What happens when everything escalates?
- Would you like to go on a Rail Yards building tour at night and see what activities are taking place now? With additional facilities – more people – more activity – gang mentality.
- Why does the Water Treatment Plant have a new fence? Why not a standard fence? Its 10 feet high. This brings us concerns.

Message to Council

- Feel like the City has already made the decision
- Revitalization/Re-Development in Rail Yards will not happen
- We should have purchased property in the County

October 23, 2018

Prairie Bus Lines: Scott, Corrine, Jim)

General Comments

- Not our first rodeo
- We were not surprised when got letter
- Already building the building
 - Response – Clarified that the construction for 5201 54 Ave was not the proposed site for the SCS. The SCS is proposed at 5233 54 Ave.
- Realize people need to go somewhere
- This will only benefit the people who will use the SCS
- We're tolerant with Safe Harbour
- RCMP around a lot – they come when we call
- Support is good from people when we call
- Have sent letters with concerns but no one ever really gets back to them
- Since temp site operational have seen more activity – 9 holes in fence now – vandalism – people sleeping when they get into facility – debris left
- Shopping carts – big in the area
- People are scared to come downtown due to increased activity – all over downtown
- We have security as safety for staff
- We have working alone procedures, an alarm system, cameras, – we have done as much as they can do

Location

- Some negative feeling about another facility in the same area
- Close proximity – safety for site drivers
- Already deal with Safe Harbour
- Increased traffic foot traffic – no sidewalks for these folks

Concerns

- Security (presence onsite and in area)
- Many drivers with small children
- Concerned about 10pm till 5am – coach drivers coming and going
- Staff expressing feeling uncomfortable
- Impact to property values
- Issues – needle debris – has to go somewhere
- Seen negative impact as violence increases
- Coaches and busses are over at the training centre – valuable equipment

- Concern for employees near negative activity – more complaints, don't want to lose employees, we're a big family – 25 kids at Prairie Bus
- Early morning clients – don't have customer come down here – we pick them up
- Trouble happens – just off these sites

Impact to Business

- We have drivers come and go 24/7
- People come in here and steal – batteries are #1 item now
- Steal first aid kits
- Folks hanging around at strange hours
- Use buses as bathrooms – slip into buses unseen

How to Minimize Impact to Business

- Security (warm body) needed
- Would like to see CCN cameras due to increased traffic
- Surveillance surrounding the block
- Improve lighting on this main street – last year it took 4 weeks to fix the one light – needs to improve
- CPTED

Questions

- Issues have now – how well escalate when bylaw comes into effect?
- Will there be one security person 24 hours per day?

Oct 24 2018

Northwind Vape – Natasha

General Comments

- Intention of SCS is great
- Phenomenal idea, especially with the amount of consumption
- Need to deal with the issue effectively
- City is not prepared to deal with the level of these problems
- Shouldn't enable these addicted folks
- Not my job to babysit addicts
- Don't have an issue with soft drugs as long as the behaviors are not effecting others
- Things witnessed outside of Turning Point in current location - looks distasteful – dirty – gross
- Beautiful city but pockets of it get forgotten
- Should be able to feel safe in our community
- Angry because children that parents have to pay for epi pens but we're going to give addicts for nothing
- There was a write up in the paper about a homeowner in Riverside trying to sell but couldn't because of where it is
- Central Alberta and Red Deer has the highest rate of domestic violence

Location

- Not happy about the location
- Feel like it should be at the hospital
- There are existing services at the hospital – there is help there
- Turning Point location is horrible – don't want that here
- Don't feel this is the right location
- Feels like trying to put it out of sight out of mind
- Too many parks – trees – places to hide
- It's right off the river
- Feel they will build their own tent city right down the hill on the rivers edge
- City could invest in a spot – possibly across from City Hall
- Extend Remand Centre

Concerns

- Attempted break ins
- Over 1 hr wait times when call RCMP
- Area not well patrolled
- Crime
- Addicts

- Prostitution already occurring and will increase
- Lighting is a huge issue
- Wellbeing of staff and customers
- Personal safety
- Customers being harassed or fearful
- Concerned that police can't currently respond within an hour
- Crime is not being taken seriously in this city – if RCMP not doing their job, the City needs to deal with this

Impact to Business

- Drug users coming into business
- Had a gentleman create \$5000 of damage to the building – decided not to press charges
- People passed out with knife – took RCMP 1 hr to get here
- Our business supports 3 families
- Our security is always armed – don't feel safe
- Shouldn't have to loose businesses because of this
- Have money invested – can't afford to move business

How to Minimize Impact to Business

- City invest in more patrols
- Strong police presence
- Put in chain link fence because wood fence was being lit on fire
- Investigate models from other cities – European cities
- Improve lighting
- Improve safety

Questions

- What's going to happen after 8 pm?
- What programs are they installing?
- How well they provide support for change? Very brief description from Turning Point – unclear of all services provided.
- City needs to provide info on how to keep community safe?
- What willing to do for business?
- What is the City prepared to do to protect its sober citizens?

Message to Council

- Need to have a better thought out plan
- City needs to invest in the problem
- We just keep moving the problem

Oct 24, 2018

Thomson Cabinets: Maynard & Bonnie

General Comments

- Politically in favor of the site
- This needs to happen
- The information package was good enough for our level of understanding
- Initial reaction was positive
- Want to ensure safety for our staff
- Permanent location is a good idea
- Can address concerns and have a long term plan
- Good opportunity to get ahead of things
- Risks are high for our at risk people
- Safe Harbour is a good neighbor

Location

- OPS is a temporary site that is towards the front of our building
- New location will be behind our building
- More concerned with the back of our property

Concerns

- Need things to be able to keep staff safe
- Early entry for some staff (3 am)
- Most staff arrive at 7 am
- Inappropriate and bizarre activities
- Need quick response
- Sometimes people come into the building
- People on the roof
- Loitering in morning
- How to mitigate risks
- Needles being left
- Bags full of needles

Impact to Business

- Currently have to clean up and move people from property before opening
- Staff come in the front door and have to shew folks away
- Picking up the needles ourselves
- Sometimes there's a community walk through but it needs to happen earlier
- Safe Harbour will sometimes come and pick up needles

- Potential for customers to feel unsafe
- Need protocols around how staff can deal with situations
- Evidence of people living on the roof

How to Minimize Impact to Business

- Video surveillance of the back of the building
- Lighting at the back of the building
- Would like an earlier start for the liaison – someone to call and be available earlier
- Critical to have presence in the area (in front and behind) at opening hours every day

Questions

- Unclear on the video surveillance? Information should be more specific.

Message to Council

- The agencies providing care are doing a good job and we support them
- Let's get in front of any potential issues during the planning process
- Not be reactive but proactive

October 25 2018

Meeting with - 551090 Owner and property manager, Bingo Hall, & Your Wedding Place

Darryl – Building Owner

Denise – Property Management

Karen – Your Wedding Place

Michelle – Bingo Hall

General Comments

- Darryl – Negative initial reaction – It's adding to an issue that we already have in the area. The homeless and drug users and night life are already attracted to this area and it adds more people to this. We are already dealing with malicious stuff – such as broken windows. (group all agreed).
- Karen – it's just wrong that we are supporting the use of illegal drugs.
- Darryl – The city is not doing what needs to be done to capture this drug use issue. Providing them a place to do drugs is not going to fix the drug crisis.
- Karen – They don't pay taxes. They don't add to anything that we've works hard to build up. It's not fair.

Location

- Darryl & Karen - Too close to us here.
- Darryl – Principal of conformity – this use will impact property values. Our building will be worth less due to the proximity to the site.
- Michelle – Why can't this go next to a hospital, police station, fire department – somewhere close to emergency services

Concerns

- Darryl – Concerned with where the people will go after they are beyond the 15 minutes of observation. Who is responsible to take care of them from that point on?
- Not knowing what state of mind of a drug user
- Karen – afraid for own safety

Benefits

- Darryl – Doesn't think there should be one at all. Does not see any benefit of having it in the area.
- Denise – The only benefit might be that there will be fewer needles to pick up.

Impact to Business

- Karen - We have to deal with them daily. And it's costing us money.
- Group - Loss of revenue.
- Denise – During the day time, we have retail customers who have to contend with the users of the SCS. They are discouraging potential customers from wanting to come down.
- Karen – Does not drive on the road where the OPS currently is as she is concerned for her safety and their safety.

- Karen – It affects their use of the area. For example she walks to superstore for lunch daily. There was a lady passed out in the grass area next to their building. Buying a wedding dress should be one of the best experiences of your life, people passed out in the grass does not match up with the retail experience they are trying to provide.
- Michelle - concerned that seniors that attend will be too scared to continue using the bingo hall.
- Darryl – people are scared to come down because of the drug users. A lady was angry and threw rocks through the window.

How to Minimize Impact to Business

- Karen – Perhaps increased policing
- Denise - There needs to be increased police and emergency services patrols.
- Darryl – There needs to be a service that land owners and tenants can call when they come across a drug user passed out.
- Darryl – Perhaps Safe Harbour needs to be responsible for picking up if they are passed out and take care of the users while they sober up.
- Michelle – increased policing.
- Karen – is there a tradeoff, such as getting more policing or more help to deal with issues, including the cost of repairs caused by drug users.
- Darryl – provide a bus pick up service like medicine has to reduce the homeless population to zero. If you see someone passed out, the city comes along with a bus and collects people and helps them get back into the right streams to integrate them back into society.
- Karen – There needs to be resources to get them to stop from using drugs. You need to be made accountable to stop, but an SCS does not help that.

Questions

- Why is red deer one of the worst in the country and worst in Alberta?
- Karen – What is the city offering? Are there no other considerations?
- Darryl – Council needs to also think about the aftermath beyond the consumption site. Can there be a city organization set up to deal with people after?

Message for Council

- Darryl - The points that were discussed during the meeting need to be brought forward to council.

October 25 2018

Central Alberta Archery Association – Walter, Marina, Myrna, Nick

Harvest Church – Alfred

General Comments

- Overwhelmingly negative
- The archery club has been around since 1989
- May kids at the archery club are competing at the provincial level
- Don't want businesses like Archery club to leave because it's a great program that values family time
- Problems in the area over the past 7 years have been really bad
- When confronting these people they don't care
- Want to help these people but they have no respect for our property, the RCMP, etc.
- Church has talked to the RCMP and they suggest not to approach these people
- Proposal from neighbourhood does not meet the needs of the neighbourhood
- Want choice to safely serve the community (church and archery participants)
- Building proposed for Turning Point is not abandoned, it's vacant

Location

- No one wants the SCS in their backyard
- Don't understand – The City of Red Deer has designated the neighbourhood for revitalization
- At 11 pm, this neighbourhood changes. People rummage through dumpsters, property, etc.
- Bridge and trails unsafe for walking traffic
- No place to run to for safety
- Lighting in the area is not good
- Obscure traffic in the area
- Have had to move lots until settling here. Cost lots to comply with City of Red Deer \$40k
- Club can't move due to city bylaws – it's a special use
- We are right in between the SCS and Safe Harbour.
- We're smack in the middle of what will happen (people on drugs)
- If you won't put it by a school or day care, why would you put the SCS around here?
- Lots of youth businesses in the area
- What about vacant buildings downtown? E.g. Prairie Office or Grey Hound

Concerns

- RCMP can't do anything
- Safety is a real issue (citizens, clients, youth, staff)
- Deal with a huge volume of youth (7000-8000 a year)

- Huge risk to clients/youth in programs
- Exposure of youth to drugs, soliciting of drugs
- Potential drug dealing to kids – youth from programs in church and/or archery club – could be approached to buy drugs
- Parents and children not safe
- Archery center has weapons onsite and can't lock doors while we're open – huge safety risk
- Property values decreasing
- Turning Point has talked to the owner and discussed issues of security but not realistic that the security around Turning Point will help our property
- People leaving Turning Point – have no control
- Businesses in the area are being forced out

Benefits

- Could save someone's life (maybe a family member)

Impact to Business

- Effecting our programs
- People sleeping in front of the building
- Needles – constant pick up every day
- Cutting locks to gates around building to hide or sleep between buildings
- Defecating around buildings and we have to clean it up
- Lots of theft and break ins
- Church is currently renovating
- Upgrades to building (lighting, gates, etc.) to ensure security – all cost to the owner
- Traffic goes through our property
- Vent of Turning Point building exhausts right into the vent for church and archery building
- Property value decrease
- Loss of customers, business, and money

How to Minimize Impact to Business

- Contracted company (not City) to deal with garbage i.e. shopping carts, defecating, needles
- Allow Archery Club to rezone to another location
- Purchase building so we can relocate
- Improve street lighting – very dark neighbourhood
- Construct a wall that separates the whole property - something high, thin, and can't be scalable
- Limit hours – closed before 7 pm
- More RCMP visible
- No solicitation in area
- Onsite security for businesses

- Plan to have people who use in the area so they don't walk around

Questions

- Red Deer has a problem – how do we address?
- What they do is alright to the government?
- Is the needle problem going to go away?

Message to Council

- Because of the current problems in the area already, the City must consider other locations in other communities
- We are tired of the behavior already
- Consider other options
- We're spending money on the building and property to revitalize area but now value has decreased

October 25 2018

Fashion Bugs – Rayleen & Michelle

General Comments

- Initial reaction is negative.
- It's ridiculous that we have to give them a place to get high. I understand, but also don't understand. Feels like we are enabling, and not fixing the issue.
- Don't understand the perspective of a drug user. Think they need other help and not a place that helps them consume. They have underlying problems that need help, such as trauma. We need solutions that get to the root of their drug use problem.
- This is a fix to the overdose problem. Not a fix to the drug problem.

Benefits

- Can see the benefits of SCS but as a business owner adjacent to the site, there are no benefits. It's difficult.

Location

- Concerned about proximity to their kids clothing store.
- Numerous customers messaging them, raising concerns of the SCS site brewing in proximity to the store business.
- They have already spoken to their landlord to see what it would take to get out of their lease of the current space. They will give it a shot staying in their location, but if there are any issues they will be trying to lease a location elsewhere.
- The use does not line up with kids, such as the Fun House, Archery, our business.

Concerns

- We bring out kids to work on the weekends.
- Concerned that it will bring in the downtown issues more into railyards.
- Needle debris.

Impact to Business

- Finding needles in the back and on the steps.
- Safety – have to call police because drug users that are passed out on their property.
- Have numerous break-ins (5) over the last year. Concerned that the number could increase.
- Cost of fixing up damage due to break ins. They can't make insurance claims for small repairs like a door (\$1500) and it comes out of their pocket.
- Getting lots of questions from customers – they're concerned with bringing the kids to the site.
- Customers are already saying they won't be bringing their kids down and will be reluctant to come to their store any more.

How to Minimize Impact to Business

- Not sure. Can't really do anything about it. Red deer has such a problem. It's not just something that will go away.

- Return needle policy like Grand Prairie, might be a good idea.

Message to Council

- Nothing specific

October 25 2018

Triple A Electric – Allan and Jared

General Comments

- Scared to walk in the downtown area
- Frustrated
- As a business owner we think “What do I do this for?”
- Those using this aren’t paying taxes
- Feels like this is a done deal – similar to the road work that was done in the area in the past

Location

- Consider a mobile service that goes to various areas – share the burden
- All in close proximity to Mustard Seed, Safe Harbour, Turning Point
- Proximity to trail system
- Impact to trail system
- No one feels safe walking under the bridge
- Vacant buildings
- Would love to develop our 3 lots in the area but waiting to see what’s going to happen with SCS
- Current have 1 tenant but want to bulldoze and rebuild
- Why can’t we consider Michener Center?

Concerns

- Safety
- As a resident, concerned for the inner city
- Cost of this on the tax payer

Benefits

- It may limit the needles in the neighbourhood
- Maybe save a few lives
- Socially there is a benefit but personally there is no benefit
- Thinking we’ll have lower taxes because property value will decrease

Impact to Business

- Comments from the homeless
- Property theft \$7500
- Damage to business vehicles
- Break ins
- Broken windows that we have to fix

- I'm embarrassed to own a building there

How to Minimize Impact to Business

- Full patrols
- Clean up
- More police
- Help line for businesses in the region

Questions

- How does this decrease crime?
- Who is responsible to clean up on private lands?
- What will be the impact to Railyards and the downtown core?

Message to Council

- Try to understand how it's going to impact an area that's already struggling
- Going to sterilize the area

October 25 2018

The Grow Shop (tenant) - Heather

&

Spelman Signs (business) & GNL holdings (building owner) - Gloria

General Comments

- Feels that the City has already approved all of this.
- Sucks that it is open 24/7.
- Deadly against it.
- It's not fair.
- Used to be located up on the north hill. We went through the approval of the matt program.
- Whenever the City has chosen to send out letters in the past, it always goes through.
- Does not feel like Council has listened to past comments and does not feel that current comments will be considered.
- Feel like Red Deer is attracting people from Calgary & Edmonton because Red Deer services
- Red Deer is not prepared or ready for an SCS site.
- When the OPS fist opened there was a stabbing and we were both afraid for their safety.
- We are always nervous in the middle of the day, being regularly approached by junkies asking for money.
- I'm at a loss for words.
- It's being pushed onto us.
- They have no respect for people and their property. They'll destroy everything.
- How are they getting their drugs? They are stealing and breaking into homes to get money to buy drugs then we pay for a site where they can consume it.
- Can't grasp why we are providing people a site to use illegal drugs, but if we personally went to City Hall Park with a beer in hand the police would be there ready to ticket us.
- We are facilitating their use of drugs.
- Too enabling. Making it too easy for them to use.

Location

- This is not the right location for it.
- If they want to do a safe injections site it should be at the edge of town. Businesses should not have to bear the consequences of an SCS.
- Scary and creepy being next door to the site.
- Feel like we will not be able to come to our building on our own in the mornings. It's not fair that we should feel unsafe going to our business.
- Should be located at the hospital. They are already there for emergencies. It would be the best place for them.
- Put it next to the hospital or next to the new City Hall when it gets built.

Benefits

- There are a few drug users that might get some help (minority).
- If they want help then they can get it.

Concerns

- Worried for their pets and kids.
- Being next door we have concerns with the amount of loitering and people passing out behind their buildings.
- As soon as they (addicts) leave that building they are on their own.

Impact to Business

- Property value.
- Customer base will drop in half. Most of their customers are women 50+. They are concerned that they will not come down to this location being right next to the site.
- They will be moving their businesses to another location if the SCS is approved.
- It's a little easier for tenants to move, but less fair for people who own the properties and buildings.
- Want to sell the building.
- People have been drugged up and passed out behind their building. Customers don't want to deal with that and they don't feel safe dealing with it themselves.
- We no longer leave the doors unlocked in the morning before 9am because we don't feel safe.
- They have had their building windows smashed.
- They can't leave trucks parked on their property anymore because they are always being broken into.
- Tired of cleaning up after them for years.
- They have to pick up garbage, stolen materials.
- Tired of having to clean up human excrement. Literally have to clean up frozen feces.
- Have had to repair their fence continuously to keep them out of the back of their property.
- Frustrated with the things that some of the drug users have done, such as smashing a bunch of glass jars in their parking lot. Then their kids and pets could not go back in the rear of their property.

How to Minimized Impacts to Business

- Need a permanent police and security presence but that also scares away customers.
- Won't stay in this location, so mitigation is not really a consideration.
- Need more education and counselling for drug users. But really they already have access to this stuff, but how can you get a druggie to get into counselling. You can't force them.

Questions

- Why not keep it on the current site?
 - Response - Provided clarity on the difference between OPS & SCS and capacity of existing site.
- Why is Turning Point looking to move/operate?

Message for Council

- We don't want it.
- Stay away.
- Take it somewhere else, or not at all.
- Red Deer is not big enough for it. It will attract more people from out of town because the amenities for users are too good.
- Frustrated and feel like a slap in the face.
- It's just not fair.

- Have been in business for 45 years and paid taxes and they put it down right next to it.
- Homeless people are resorting to smashing windows and other
- Scared that someone is really going to get hurt by one of these people.

Oct 26 2018

Landowner 5215 54 Ave – Nat

General Comments

- 100% not ok with the rezoning
- Not positive
- Realize and understand that it needs to go somewhere
- Feels bad that people need these facilities
- 51 years in Canada – as of 17 years came to Canada
- Where I came from there was no social assistance
- In Canada it's easy to get help

Concern

- The location
- People who will be in the area
- Concerns with Safe Harbour
- SCS will be similar style of use
- Congregation of high risk folks

Impact to Business

- Vandalism
- Break ins
- If want to sell this business/building, won't be able to
- We'll lose tenants as well
- All the way around this is not good – not benefits

How to Minimize Impact to Business

- Lighting
- Security

Question

- What type of guarantee can the City give that they'll follow through? Politicians never do what they say they will
- Why City looking at this area?
 - Response – landowner came forward and offered building

Message to Council

- Hope the City does not go forward

- Wonder if City will outline what they are willing to do for landowners and businesses?
- How can City give back to the community? E.g. lighting and security

October 30 2018

5239 53 Ave - Steiner Properties LTD: Chelsea Harding

General Comments

- Have a shelter and SCS in their portfolio in Kelowna.
- Generally supportive of SCS.
- This area of town is not depressed and has very active businesses.
- When people come out from the business they are faced with desperate people.
- Have not seen a decrease in any of the negative activity with the OPS.
- Feel like it's a done deal.
-

Location

- Concern with all the services being pushed into the west side of Gaetz which is resulting in a concentration of drug addicts, homeless camps, theft, etc., which drive up the adjacent businesses security costs.
- Putting in all the services into one area compounds the problems and makes that one area worse.
- By putting in all the services in one area is killing the neighborhood.
- Proximity to the business is the biggest concern.

Concern

- Fabric Land – women and families are most of their customers. The employees are mostly women over 50.
- Employees who work until 9:30 at night.
- Lazer Tag is mostly kids and they also operate into the evening.
- The biggest issue is when people come out of the SCS and what they do and where they go.

Impact to Business

- We currently pay \$20,000 for minimal security coverage. Mostly to make sure there is a patrol in the area when the staff get on and off.
- We currently pay \$15,000 for maintenance and clean-up cost. Having difficulty keeping that person employed as that person is worried about their own safety on the job.
- This site is making a significant impact on their operating costs and they would like to know how mitigate the problems for the business owners - both services and financial impact.
- They have to clean up the cardboard and feces.
- Finding staff that can safely do the cleanup with proper training is difficult.
- They don't feel like Safe Harbor comes to pick up the needles when called and do not have much success moving people along.
- Vandalism has increased and Fabric Land has had their windows broken.
- Difficult when they have to close up a shop and keep it secure from people breaking in - run into difficulty building code issues.
- Often there are intoxicated and users sitting on the Fabric Land steps and they will not move along when asked.

How to Mitigate Impact to Business

- Increased police presence. Not just the few offices allocated to downtown.
- Police presence not just to save the drug users, but also to support the businesses in the area.
- They need more help on site with the camps that show up on their property.
- Property tax reduction – annual amount or reduced assessment. Calgary has been using a special tax rebate for land owners in the downtown core. A tax benefit/credit directly benefits the land owners and the tenants.

Questions

- Would like to know what additional services will be provided for businesses?

Specific Messages to Council

- While the intent of the SCS is positive, and it needs to go somewhere, Council needs to remember the impact on the land owners and businesses.
- They need to make sure that there are services in place to protect the customers/staff, make sure it's sanitary, and encourage new businesses to establish in the area.
- Feels west side of Gaetz Ave. is being forgotten.
- Consider the value of the taxes that these large building pay in the neighborhood.
- Since these services have gone in, their concerns have not been addressed.
- These services also downgrade the value of their property and impact the property and the tenants.

Appendix F

Public Feedback Received



PEGASUS BUILDERS LTD

59 Bannerman Close, Red Deer, AB T4R 0L8

PH: (403) 347-0794 FX: (403) 347-8633 Cell: [REDACTED]

City of Red Deer,

E-Mail – Dayna.facca@reddeer.ca

25 October, 2018

Comments for consideration:

Land Use Bylaw Amendment – Turning Point Application # 5233-54 Ave, Red Deer, AB

- Pegasus Builders Ltd – Property owner of 5201-54 Ave.
- Presently in the process of constructing a 3 Bay Commercial/Retail Building but may put on hold due to the proposed bylaw amendment.
- No new builds have taken place in this area for many years – should be excited – but an amendment to the LU bylaw for the purpose of a SCS will place the rest of the Rail Yards district at risk & ensure that no new builds will take place in the near future.
- It was my understanding that the City of RD wished to revitalize the Rail Yards District and that was the rationale to change the district to DC28 which would enable the smooth transition of the district from industrial to commercial/residential as at the moment the majority of the district consists of utility properties owned by the City of RD, vacant lots &/or derelict buildings.
- It is recognized that when making a LUB decision that it is based on determining the actual service that is to be delivered at that site rather than who delivers the service or whom the service is being delivered to — which is all good and well — BUT in this case the other (2) items need to be taken into consideration. The concern is what is being done to address the direct impact the SCS will have on the surrounding businesses which will include:
 - Loitering/Harassment of Clients/Begging
 - Robbery/Stealing
 - Damage to Property/Vandalism
 - Garbage/Needle Debris
 - Human Waste
- Everyone talks about NIMBY but let's be honest no one wants to on a **DAILY**, not weekly, monthly or annual basis – but **EACH & EVERY DAY** to have to check your business for vandalism and do an outside cleanup before you are able to open your doors for business. (i.e.) Broken windows & doors, Break-ins, Robberies & vandalism along with the cleanup of litter, needles, feces & vomit.

SCS

Page | 2

- Who pays for the extra time, staff and security measures that are required in this environment? Can the business afford these extra costs going forward? Will the business have any customers?
- The one proposed tenant has children in their client base. Are parents going to bring or submit their children to SCS clientele when they are high loitering & meandering around the streets and buildings of the Rail Yards?
- When does it become acceptable to have approximately 200 people dictate to a City of 100,000 and the Provincial Government to provide a safe house to enable them to bring any type of drug purchased elsewhere (illegal drugs) to a facility to smoke, eat, snort or inject without any consequences?
- It is indicated in the literature provided that the SCS meets people "where they are at" and provides options when clients are ready to change. Why change when we are enabling addiction by providing the SCS?
- Although safe consumption sites are statistically beneficial for LOWERING overdose rates, the problem is that there's really no forced support. Nobody wants to actually deal with these people and force them to get the help they need. So, the cycle continues albeit that they will have less risk of harming themselves. But, the cycle of harm will continue unless they are re-habilitated not enabled.
- The SCS is a band aid approach to a much larger problem and the tax payers are going to pay dearly for this strategy. A permanent solution of enforcing treatment needs to be seriously considered with consequences to those who do not want to be treated. If we continue to enable the addicts there is absolutely no solution to the present situation.
- Approving the SCS in this location will only enhance the unfavorable persona of the district. (SLUM) & ensure that no re-development happens for many years.
- There would be a somewhat different outcome if the Rail Yards was an established community and the SCS was integrated into an already robust neighborhood, however, Rail Yards is locally known as a very undesirable part of Red Deer with no neighborhood per se as it is industrial based, so as a business owner knowing these facts why would you entertain re-locating into that part of Red Deer?
- On that note, we do not support the bylaw amendment application and hope that City Council will look at the big picture of what this decision will have on the Rail Yards District.

25 October, 2018

Pegasus Builders Ltd

Gayle Leasak, VP, FICB, MBA

Dayna Facca

From: Derrick Wiebe
Sent: October 25, 2018 10:41 PM
To: Dayna Facca
Subject: Land use bylaw 3357/RR-2018

Hey Dayna, how are you? Anyways my name is Derrick Wiebe and I reside in Sylvan Lake, Alberta. This email is in regards to the possible safe consumption site in red deer that would be located next to the Central Alberta Archers Association. I had gotten to archery five years ago thanks to a program run at the archery centre. My family now all shoots there on a regular basis due to my introduction. There is 11 of us total. Since hearing about this possible location being considered a new safe consumption spot, we have all felt super scared and discouraged. There are very many obvious issues and concerns about why this is a terrible idea, but I want to share a quick story with u that's very recent. 6 weeks ago I had my truck stolen from down town red deer. They found my truck 4 days later and had it towed to a scrap yard. Told me I could go there and get anything that was mine from the truck. I did so, crawled through the truck getting what I could. I ended up crawling over someone's sweater and heard a crunch. I flipped it over to find a broken needle. Thankfully I wasn't poked. I immediately got out and told the RCMP and insurance. They searched the truck and found Heroin, Ecstasy and Meth in the truck. It appears my truck was used to do drugs and push drugs. They totalled the truck because it wasn't safe for an adjuster to go in there. I was told several adjusters have died after getting into vehicles that contained fentanyl. It's super scary stuff. I would like the city to consider the crowd that is attracted to a safe consumption site. I am assuming the same crowd that stole my truck. What would have possibly happened if that needle had poked me? Lots of possibilities. What happens if needles make it out in an area where there is kids on a daily basis. Parents and adults as well. There is a very real added treat to theft, harmful drugs being left in bad spots where people could come in contact with them. I also don't like the thought of my kids seeing the people loitering around the area messed up on whatever.

If approved as the new location, none of us will be able to attend the CAAA as we feel the elevated risk isn't worth it. CAAA said they would likely close shop anyways if approved. You are stripping something positive out of so many ppl's lives. In an age where our kids are addicted to their electronic devices and social media, we have something that helps get them out interacting with others and having a really great time away from the electronics. I beg you and those involved to please find a better location or not have one period. Thank you.

Sent from my iPhone

Dayna Facca

From: Carla Mae <
Sent: October 25, 2018 6:30 PM
To: Dayna Facca
Subject: Safe injection site

Hello,

I am the mother of an autistic child. He is ten. He can't play football, hockey or baseball but he loves archery. And he's darn good at it. We have a modest income. The \$450 we paid for Archery was a big payment for us. But as the parent of an autistic child when they have interest you support it. I don't know you. I have no idea if you have children of your own. But ask any parent you know if they want to walk through needles and addicts when they have paid that kind of money for a sport. I sure don't. Frankly, I won't put my son at risk. Period.

So what am I to do? Is the city going to repay the \$450 I paid? Not only that but where is my son going to get rid of his energy? I feel that we all need hobbies and goals to stay out of trouble. What am I to do? Can the city ease up on Central Alberta Archery to move to a safe location?

I look forward to your response on this topic and suggestions.

Carla Hecht

Sent from my iPhone



TOLL FREE 866.342.6390 P 403.342.6390 F 403.342.2199 A 5310 - 54th Street, Red Deer, AB, Canada T4N 6M1 PRAIRIEBUS.COM

October 26th, 2018

We are writing this letter to express our deep concern about the Safe Injection Site that is due to be permanently housed in our neighborhood. Our business is directly across the street from Safe Harbor and in years past there is always needles, drug paraphernalia, garbage, and belongings strewn about the parking lot across from us where our drivers park. Since the temporary Safe Injection Site has been opened the amount of people loitering around the streets has increased dramatically. There are grocery carts full of junk, people laying all along the grass, clothing strewn over the fences, people are accessing our bus yard first thing in the morning while we have our drivers doing their pre trips for their bus runs, cutting our fences to access power. Recently we also had the fence cut open and batteries from our buses were stolen from the yard. On top of this, there has been fighting between people, extremely foul languages, and emergency personal on scene to help with either overdoses or crowd control. Our drivers have children that accompany them to work and have to witness these things which can be upsetting to them as well as the parents.

To us our feeling of safety has decreased a lot since the building has gone in. While it was just Safe Harbor and then the warming center it was not great but not as bad as it has gotten recently. With the site permanently in place, we feel this activity will not improve and possibly get worse.

Sincerely,

A handwritten signature in black ink, appearing to read "Scott Hucal", written over a horizontal line.

Scott Hucal

General Manger, Prairie Bus Lines.

Dayna Facca

From: Guy Hitchcock
Sent: October 27, 2018 10:13 AM
To: Dayna Facca
Cc: Barb Hitchcock; info@standup-now.ca
Subject: Supervised Consumption Service/Turning Point Relocation

Attn: Dayna Facca
City of Red Deer

Re: Your Correspondence of October 16, 2018 regarding the Proposed Land Use Bylaw Amendment and Development Permit Application for 5233 54 Avenue – Supervised Consumption Site

Background

We are the owners of a condo bay in 52nd Street Plaza where we maintain offices for our Speech Language Services Business. It is worth noting that we have also recently leased additional space at 5123 48 Street (McBain Camera Building) from which we offer Speech Language Services as well. As business owners who have been located in the downtown core for 11 years, and particularly given our location directly between Safe Harbour and downtown, we are well acquainted with the issues surrounding homelessness/addiction/mental health. Some examples of our experience over the years include:

1. Dealing with needle debris, used condoms, cigarette butts, graffiti etc.
2. Cleaning up human waste from the bushes directly outside of our office windows. In a recent incident, my wife, who had a parent and young child in her office had to yell through the glass to ask a man who was heading behind a bush right beside the office window with a roll of toilet paper to leave. He came around to the front door and started yelling at her before leaving. My wife had to clean up some of the "personal effects" he left on the window sill at the front of the building.
3. One of our occupants had left the front door open as she was expecting someone for a meeting in our boardroom. Someone entered the premises and stole her purse from under the desk in the second office into the building. This was particularly troubling as all of the staff who occupy our premises are women. Had she happened to leave the boardroom for her office at the wrong time, the consequences could have been serious. We have a policy that the outside doors be kept locked at all times other than when people are entering and leaving the premises. This one incident outlines how important compliance with this policy is. We have to let all clients know that we keep our doors locked and to knock to gain entry.
4. On numerous occasions, we have had clients (who generally park in front of our building) stay in their vehicles because they did not feel safe leaving to enter our premises because of individuals hanging around our building.
5. A contractor who had his tool caddy just inside the back door of our premises had it stolen by someone entering the opened door.
6. We often have to clean up peoples' belongings from the bushes beside our building.
7. Our common utility room has been broken into numerous times, usually in the winter when it is cold. We've had to have the police remove people on more than one occasion. To my knowledge, none of the individuals involved were charged with break and enter.
8. Dumpster diving is a regular occurrence at both of our locations.

As you well know, these problems have escalated over the years to the point where our downtown is in crisis. It is tough enough running a small business without the distractions we have been facing of late. Our concerns probably echo much of what you have already heard from other downtown business/property owners:

1. Safety for our employees. This is our number one concern. Our people should expect to be safe when they come to our premises.
2. Safety of our clients. It is thoroughly unacceptable (and embarrassing) to have clients reluctant to leave their vehicles for fear of their wellbeing.
3. Property theft and property damage.
4. Property valuations.
5. Business reputation.
6. For those in the Railyards area, a concern with the impact on the City's vision for the future development of the area. How will these organizations and the population they serve fit into future plans?
7. Downtown reputation.
8. Reputation of the City. I have lived in Red Deer since 1967 and have stayed here because of everything this City has offered as a safe, family oriented community. As well, my wife and I have lived in Mountview, not far from the downtown, for 33 years. We have always enjoyed the trails and park system as well as being close to the downtown. Unfortunately, all of the great things about Red Deer are being eroded. As an example, we no longer feel as safe using the trail systems as we once did.

Thoughts

Having said all of this, we are not heartless and realize that Red Deer is experiencing a perfect storm of 1. Challenging economic times 2. Increased incidence of mental health crises (perhaps partly a result of the economic issues) 3. The opioid crisis. And, we are not the only community facing these issues. Obviously, as a community we need to find ways to effectively deal with these challenges. It is our hope that we can do this in a manner that brings positive results, not only for those who are struggling with the aforementioned issues, but also for downtown businesses, property owners and citizens in general.

For the most part we support the initiatives of organizations such as Turning Point and Safe Harbours and respect the hard work their people do for the community. However, we do have some questions/concerns with respect to the implications for our business of now having them both in our area. As well, as citizens of Red Deer, we want to ensure that the resources going into these operations are bringing appropriate results.

1. Having Turning Point (now to include Supervised Consumption Services) join Safe Harbour in the Railyards area will mean an increase in the number of clients of these organizations in the area. We assume that the territory to be covered by the additional policing for the downtown area as reported in the October 24th issue of the Red Deer Advocate will include the Railyards (We are pleased by this development and hope that it will make a difference. The additional presence is much needed and much appreciated). I firmly believe that if these types of services (Safe Harbour, Turning Point etc.) are to be provided from our business area, in fairness, there must be an equal response to the resulting issues faced by the business community, and public in general.
2. I mentioned earlier that individuals who have broken into our utility room were not charged by the police with breaking and entering and instead just asked to "be on their way". I sense from this and other behaviors I've witnessed from this population, that they are often not concerned about the consequences of their actions. As a result, they are bolder than they might otherwise be if they were subject to the same rules as everyone else. This might seem harsh, but in my opinion, they need to be accountable in the same way as, for example, a driver under the influence of drugs or alcohol is held accountable for his/her actions. Whether or not this might in some way contribute to a little more respect for the rights and property of others, I'm not sure...just a thought. Case in point – I was at the back of our property a few days ago and heard a large bang. Out of the corner of my eye I caught what had happened. A young man on a bicycle went by a white truck heading in the opposite direction. Without any apparent provocation, he hit the truck either with his bike or boot hard enough to do damage to the vehicle. Thankfully, the gentleman in the truck merely yelled at the cyclist rather than pursuing him. Probably the most visible example of what I'm referring to is the impunity with which shopping carts are stolen by the dozens, if not hundreds, in the City.
3. A common question I've heard from others, and have myself, has to do with where the huge increase in this population is coming from? Is there information on this? And if so, do we know why they are coming here (for

those that Red Deer is not originally home)? I would be concerned if, for instance, significant numbers were coming from one or more communities not doing their part to provide necessary services to these people. If this were found to be the case, and where appropriate, I would support our City administrators in making contact and encouraging such communities to get on board and do their share.

4. Are statistics being produced that speak to the effectiveness of the programs of Safe Harbour and Turning Point (other than strictly numbers served)? And, will such statistics be produced for the Supervised Consumption Service? For example, are the clients of these programs followed to determine what services are used?, how effective they are?, and ultimately what eventual client outcomes are (over and above simply keeping them alive)? My hope, and I'm sure the hope of all stakeholders, is that a meaningful percentage of their clientele eventually take advantage of the services being offered to move towards better circumstances. From the point of view of the rest of the community, are we seeing improvements in terms of problems and concerns I've outlined above? I think that it is important to be able to show meaningful improvements in order to justify the resources that are going into these programs. Public support demands it.
5. My wife had the pleasure today (October 25th) of meeting a member of the Turning Point team while at our office. This person was in the process of checking the immediate area around the Safe Consumption site for needles and other debris that might be related to their operations. She left a card and encouraged us to call anytime we come across items that need to be cleaned up or if situations arise with individuals who appear to be from the population they serve. As with the additional police resources being deployed, we fully support these efforts and believe they will help improve the situation we now face. It will be nice to know that these supports are close by and easily accessible.
6. Washrooms – I'm sure thought has been given to this issue. Is there any way that washrooms could be made available in the area 24/7 for easy access by this population?
7. The incredible work being done by City staff to clean up the homeless camps that have been plaguing our community (Red Deer Advocate article of October 25th) is an essential part of fighting this crisis and should be ongoing. Our City is too precious to allow these countless dumpsites to overrun it. Teaming up with Safe Harbour and Turning Point to take advantage of the opportunity to provide outreach support makes a lot of sense. Obviously, the more frequently these organizations make contact with these people, the better chance of positive outcomes for them and the community in general. We certainly support these efforts.

I'm sure in reading this, you may be thinking "Tell us something we don't already know". My/our intent here is to perhaps confirm how bad this situation has been for businesses/property owners/citizens in our area (Railyards) and help confirm that which you already know. And while the solutions are clearly not simple to such complex problems, we do appreciate the recent initiatives being taken to help all of the stakeholders deal with this crisis. Clearly, we are closer to the beginning of solving the underlying issues than the end, but at least some positive progress is being made. We fully support the efforts by Safe Harbour, Turning Point, The City, the RCMP and all the other local organizations involved in this crisis. If there is a silver lining, it's that all of these organizations have been brought together in common cause. Together, we can make a difference.

Sincerely,

Guy Hitchcock
Business/Property Owner
52nd Street Plaza



Deborah Watson
304, 30 Carleton Avenue
Red Deer, AB
T4P0M8

October 28, 2018

Dear Mayor and Council,

As a lifelong, 3rd generation Red Deerian and on behalf of the group Moms Stop The Harm (MSTH), a network of over 600 Canadian families whose loved ones died from drug related harms or who have struggled with substance use, I am writing to you in support of a permanent supervised consumption service (SCS) in the City of Red Deer.

As families who have been affected by the opioid crisis, many of us struggle to get help for our kids and to keep them safe, and too many mourn their loved ones who have died. We have learned the hard way that if we do not keep them alive, there is no hope for recovery.

I am a mother with 18 years lived experience, supporting 2 of my 4 children while they struggle with the disease of addiction. My oldest son, 35, almost died by overdose 3 times and was revived by fellow substance users since there was not a SCS in Red Deer for him to use safely, nor were naloxone kits available.

Without access to a SCS, our fellow human beings with substance use disorder (SUD) are forced to use publicly and alone in parks, green spaces, car washes, rural range roads, ditches, treed areas within the city etc., which leads to unsafe practices happening in our communities.

My son's opioid addiction arose from legal prescriptions after a horrific accident in 2010. Thankfully he was able to access safe supplies without judgement from Turning Point and Safe Harbour until he was ready to go into treatment. He has been in recovery for 22 months and is working full time at Fresh Start Recovery in Calgary.

My youngest son, now 21, is currently serving a 3.5 year sentence in federal prison. While in active addiction he also used harm reduction services that were available at the time, such as accessing safe supplies as he was aware of the risk of sharing. He also was grateful for the NightReach staff who came with warm drinks, compassion, comfort and understanding, but he too, did not have a safe place to use.

This Devastating journey has left our family financially and emotionally broken. I wish there had been more help for my children in the form of a supervised consumption service, where they would not have been at risk of dying, like my older son almost did.

Some people feel that SCS encourage drug use, but that is far from reality. As families we have experienced the devastating effects of drug use and there is nothing we would want more than to have our kids free from addiction. We have learned that the substance is often stronger than the person and

stronger than the love of their family. People who have substance use disorder can't just stop using and if there is no safe place, they use home alone and die if there is an overdose, or they use in public places, putting themselves and others at risk. Without a supervised consumption service the entire city becomes an unsafe consumption site.

For a person to have a chance at recovery, we must reach out to them and not blame the individual, but instead establish a relationship, limit the health risks of the drug and by doing so, we can show the person that we care and there are other options.

This is all considered harm reduction, a preventative strategy we can find lots of examples for. We wear seatbelts when we drive, and helmets when we ride our bikes or motorcycles. Nobody says seatbelts or helmets encourage driving or riding. That happens anyways, but they reduce the harm when we run into trouble. SCS do the same for people who use drugs.

With harm reduction strategies we also prevent many adverse health effects that can come with substance use. In our group are several families whose kids did not die from using drugs, but from endocarditis, sepsis or other infectious diseases that come from having to reuse or share dirty needles, something that does not happen in an SCS.

Those who died because of medical complications resulting from unsterile conditions include my beautiful daughter in law, who was 25 when she died Dec 1, 2008. She leaves behind two beautiful young children, who must grow up without their mom.

Having access to clean needles, sterile supplies and a caring environment prevents pain and suffering and provides significant savings to the health system. The clean needles and supplies used inside the SCS stay there, which reduces needles being found in parks or other public places.

The positive benefits of these services are well documented in other parts of Canada and the Alberta cities that already have SCS. One of MSTH co-founders, Petra Schulz, campaigned for the SCS in Edmonton. One now operates just minutes from where her son died alone.

I have met too many moms whose kids are not here anymore. Each one wishes their son or daughter would have been in a place where people would respond and keep them alive when they had an overdose. They would still be here now and would have had the chance that my kids have.

As a mother, and on behalf of the many Alberta families affected by substance use I encourage you to support life, hope and a chance for a better future by approving this supervised consumption services.

Regards,

Deborah Watson
Central AB and Red Deer Leader
Moms Stop The Harm



**Canadian Mental
Health Association**
Central Alberta
Mental health for all

CMHA, Central Alberta Region
5017 50th Avenue (Little Gaetz)
Red Deer, AB T4N 4B2
Phone: 403-342-2266 FAX: 403-342-5684
www.reddeer.cmha.ca

To the Mayor and Council of Red Deer,

Alberta continues to experience a public health crisis related to fatalities and harm associated with the use of opioids. The latest surveillance data indicates that approximately two Albertans die each day from an opioid related overdose. To date in 2018, Red Deer has experienced the highest rate of fentanyl-related overdose deaths for municipalities (44.7 per 100,000 person-years). In the same timeframe, the provincial rate of fentanyl-related overdose deaths is less than half of Red Deer's rate (20.6 per 100,000 person-years).

CMHA fully supports Turning Point in operating a supervised consumption service to be located at 5233 54 Ave in Red Deer.

Supervised Consumption Services are a public health intervention to reduce HIV and viral hepatitis transmission and overdose deaths; they promote access to treatment and other supportive care, and increase public safety.

Supervised consumption facilities are controlled health care settings where people can more safely use pre-obtained drugs in a hygienic environment with access to sterile equipment and under the supervision of trained care staff. Safe consumption services provide an array of support including health care, counseling, and referrals to health and social services, including drug treatment and housing.

Numerous peer-reviewed scientific studies have proven the positive impacts of safe consumption services. These benefits include:

- Increased access to drug treatment, especially among people who distrust the treatment system and are unlikely to seek treatment on their own;
- Reduced public disorder, reduced public injecting, and increased public safety;
- Reduced HIV and viral hepatitis risk behavior (e.g. syringe and other injection equipment sharing, unsafe sex) and bacterial infections (e.g. staph infection, endocarditis).
- Successful management of overdoses and reducing overdose deaths;
- Cost savings resulting from reduced disease, overdose, and need for emergency medical services, and increased preventive healthcare and drug treatment utilization;
- Not increasing community drug use, initiation into injection drug use, or drug-related crime.

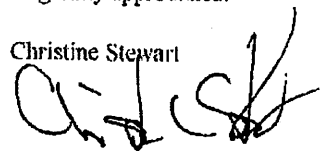
Thank you for supporting ALL of the members of our community by providing safe places for them to be, while we work to help them live their best lives. CMHA's vision is that of mentally healthy people in a healthy society. This cannot happen overnight and it cannot happen until people feel safe. Safe consumption services are a vital part of a

CMHA Central Alberta Programs and Services are funded by:



comprehensive public health approach to reducing the harms of drug use. Safe consumption services, of course, cannot prevent all risky drug use or related harms; however, evidence demonstrates that they can be remarkably effective, generate cost-savings, and improve the lives of people who use drugs and the safety and health of our community. We support all of the pillars in the Red Deer Alcohol and Drug Strategy and believe that each one of them is integral to a healthy and vibrant community. None can stand without the other three. Prevention, Treatment, Harm Reduction, and Community Safety are all equally important in recognizing that addiction is cyclical. Most people relapse and need to lean on each pillar more than once. We need a fluid system of multiple services in order to provide the healthiest and safest support to individuals learning to cope and to heal. Your support in this matter is so greatly appreciated.

Christine Stewart



Executive Director

Canadian Mental Health Association, Central Alberta

Dayna Facca

From: Angela Welz <
Sent: October 30, 2018 10:10 AM
To: Frieda McDougall; Dayna Facca
Cc: Deborah Watson
Subject: Supervised Consumption Sites in Alberta

Dear Mayor and Council,

I am writing to you in support of a permanent supervised consumption service (SCS) in the City of Red Deer.

As families who have been affected by the opioid crisis, many of us struggle to get help for our kids and to keep them safe, and too many mourn our loved ones who have died. We have learned the hard way that if we do not keep them alive, there is no hope for recovery.

I am the mother of a young girl who died of fentanyl poisoning in November 2016. Although I am not a resident of Red Deer, I am a resident of Alberta and feel it is important to make my voice heard with regards to all possible SCS's in the province.

When my daughter died there was no access to SCS in Edmonton. Had she had the option to use her drugs in a safe space monitored by others, she may not have died and she might have had the chance that our family so desperately wanted for her. The chance to access treatment and to be alive today. I would give ANYTHING to have had the opportunity and option for my baby girl and that is why I am writing to you today. Our children are important and need this service.

My daughter Zoe was 18 years old when she died. She was a wonderful young girl with many opportunities ahead of her. She was smart, creative, talented, was good in sports, loved her family, had a passion for art, was sensitive and extremely funny. In the fall of 2014, our family suffered a loss. Our beloved grandmother passed away and shortly afterwards Zoe's Dad was diagnosed with a rare form of cancer with no cure. This tragic news affected her very deeply and her mental health suffered. We tried to get her help, but the journey to find proper care and support was a difficult one. She was prescribed antidepressants and when those didn't work quickly enough, she began to self-medicate with alcohol, cannabis and then moved to other drugs. Her descent into addiction was extremely quick and before we knew what had actually transpired she was in a very dark place with no help out.

As our family struggled to deal with my husband's illness - chemo treatments etc., we were also dealing with a child under the age of 18 who had spiraled out of control. We did everything in our power to get her treatment, but to no avail until November 2016 when she used drugs alone and the drug she took was tainted with fentanyl and she died. Not only have I lost a daughter, and my older children have lost their baby sister, but we also lost a husband and father 18 months later to cancer.

Shortly after my daughter died, I started a peer support group in Edmonton for families who have lost loved ones to a drug overdose or poisoning. We have over 60 families in our group and meet bi-weekly in order to support each other through our grief which is deeply entrenched with stigma and

misunderstanding because of the loss we have endured to substance use harms and drugs. As families we have experienced the devastating effects of drug use and there is nothing we would want more than to have our kids free from addiction, but the addiction is powerful. People who use drugs can't just stop. They are sick. They are shamed and embarrassed and feel broken and alone.

Some people in the community feel that SCS encourage drug use, but that is far from reality. Supervised consumption sites become a safe place for people who used drugs to go to stay alive and to have a chance at recovery. Safe consumption sites also limit the health risks of the drug user and keeps people out of the ER and reduces things like endocarditis, sepsis or other infectious diseases that come from having to reuse or share dirty needles, something that can be controlled by having an SCS which provides things like clean needles and clean supplies.

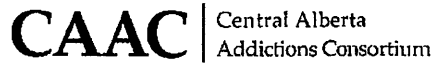
Safe consumption sites are considered harm reduction, a preventative strategy similar to seat belts which we wear when we drive, and helmets when we ride our bikes or motorcycles. Nobody says seat belts or helmets encourage driving or riding. That happens anyways, but they reduce the harm when we run into trouble. SCS do the same for people who use drugs. Many residents have a "not in my back yard" attitude and that is wrong because addiction knows no boundaries and can affect any family in ANY back yard. Poor, middle-class or rich. If it happened to my family it can happen to any Alberta family.

I implore you to read the data on SCS and how they do save lives. Not one person has died at a SCS under the watch of staff. Many people say that SCS are a band-aid solution and they might be for some, but they are a critical first step to offering the opportunity for those struggling with drug use disorder to have a second chance at life and treatment. Wrap-around services are a critical second step to help stop what is happening in our country and around the world with the lethal drug supply out there. Accessing supports in a timely fashion can save even more lives. My daughter might be alive today if she had the opportunity to go to a SCS and to be able to access solid treatment quickly instead of having to wait weeks to get into a rehab facility/bed.

As a mother, and on behalf of the many Alberta families affected by substance use I encourage you to show compassion and support life, hope and a chance for a better future by approving this supervised consumption service in Red Deer.

Regards,

Angela Welz, Edmonton, AB



October 30th, 2018

To Mayor and City Council of Red Deer,

Alberta continues to experience a public health crisis related to fatalities and harm associated with the use of opioids. The latest surveillance data indicates that approximately two Albertans die each day from an opioid related overdose. To date in 2018, Red Deer has experienced the highest rate of fentanyl-related overdose deaths for municipalities (44.7 per 100,000 person-years). In the same timeframe, the provincial rate of fentanyl-related overdose deaths is less than half of Red Deer's rate (20.6 per 100,000 person-years).

The Central Alberta Addictions Consortium fully supports Turning Point in operating a supervised consumption service to be located at 5233 54 Ave in Red Deer.

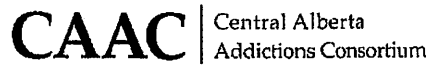
Supervised Consumption Services are a public health intervention to reduce HIV and viral hepatitis transmission and overdose deaths; they promote access to treatment and other supportive care, and increase public safety.

Supervised consumption facilities are controlled health care settings where people can more safely use pre-obtained drugs in a hygienic environment with access to sterile equipment and under the supervision of trained care staff. Safe consumption services provide an array of support including health care, counseling, and referrals to health and social services, including drug treatment and housing.

Numerous peer-reviewed scientific studies have proven the positive impacts of safe consumption services. These benefits include:

- Increased access to drug treatment, especially among people who distrust the treatment system and are unlikely to seek treatment on their own;
- Reduced public disorder, reduced public injecting, and increased public safety;
- Reduced HIV and viral hepatitis risk behavior (e.g. syringe and other injection equipment sharing, unsafe sex) and bacterial infections (e.g. staph infection, endocarditis).
- Successful management of overdoses and reducing overdose deaths;
- Cost savings resulting from reduced disease, overdose, and need for emergency medical services, and increased preventive healthcare and drug treatment utilization;
- Not increasing community drug use, initiation into injection drug use, or drug-related crime.

Thank you for supporting ALL of the members of our community by providing safe places for them to be, while we work to help them live their best lives. This cannot happen overnight and it cannot happen until people feel safe. Safe consumption services are a vital part of a comprehensive public health approach to reducing the harms of drug use. Safe consumption services, of course, cannot prevent all risky drug use or related harms; however, evidence demonstrates that they can be remarkably effective, generate cost-savings, and improve the lives of people who use



drugs and the safety and health of our community. We support all of the pillars in the Red Deer Alcohol and Drug Strategy and believe that each one of them is integral to a healthy and vibrant community. None can stand without the other three. Prevention, Treatment, Harm Reduction, and Community Safety are all equally important in recognizing that addiction is cyclical. Most people relapse and need to lean on each pillar more than once. We need a fluid system of multiple services in order to provide the healthiest and safest support to individuals learning to cope and to heal. Your support in this matter is greatly appreciated.

Sincerely,

The Central Alberta Addictions Consortium

Christine Stewart – Canadian Mental Health Association

Robecca Chahine – Vantage Community Services

Kath Hoffman – Safe Harbour Society

Sherri McAllister - McMan



Healthy Albertans.
Healthy Communities.
Together.



Oct 31, 2018

Re: Proposed Land Use Bylaw amendment and Development Permit application 5233 54 Ave

To Red Deer City Mayor and Council,

As a Manager in the Central Zone Health Promotion Program with Alberta Health Services, I fully support the construction of a permanent Supervised Consumption Site (SCS) in Red Deer at 5233 54 Ave.

Public Health has been a long standing member at the table on the Red Deer Coalition on the Opioid Crisis. We are extremely proud of and appreciative of the community mobilization effort that has engaged stakeholders, including the City of Red Deer, to work collaboratively on this complex issue. We know that SCS falls in alignment with the Canadian Drug Strategy where four pillars have been identified as being both promising and best practice in addressing a comprehensive approach to the opioid crisis in our country. Each pillar is important and intertwined with the others to provide a comprehensive, collaborative and compassionate approach. (Please see diagram on next page)

SCS fall under the harm reduction pillar and Health Canada outlines the aim to be predominantly but not limited to:

- preventing overdose deaths
- facilitating entry into drug treatment service
- reducing the risk of disease transmission (such as Hepatitis C and HIV) caused by unhygienic practices, such as needle sharing
- reducing public disorder from
 - public consumption of illegal substance
 - publicly discarded consumption equipment
- connecting people who use drugs with basic health and social services
- reducing impact on Emergency Medical Services attending to drug overdoses

I understand that opioid consumption and addiction crosses all societal boundaries including age, socio-economic status and culture, and impacts our community at many different levels. When looking at this issue from a health equity lens, I realize that supports sometimes require targeted and brave approaches for those engaging in high levels of risk. SCS goes much deeper than observing administration of an illicit drug. It is identifying social supports, housing, tending to basic health care needs such as wounds, managing detox and accessing treatment.

We look to our City leadership to continue to make brave decisions. Harm reduction is not an approach that is always easy to support as it makes us aware of aspects of life that are hard to accept. Nevertheless, harm reduction is a measured response that is well supported in the literature and our governing health bodies to help those most vulnerable in mitigating further harm and supporting better health.

Warm regards,

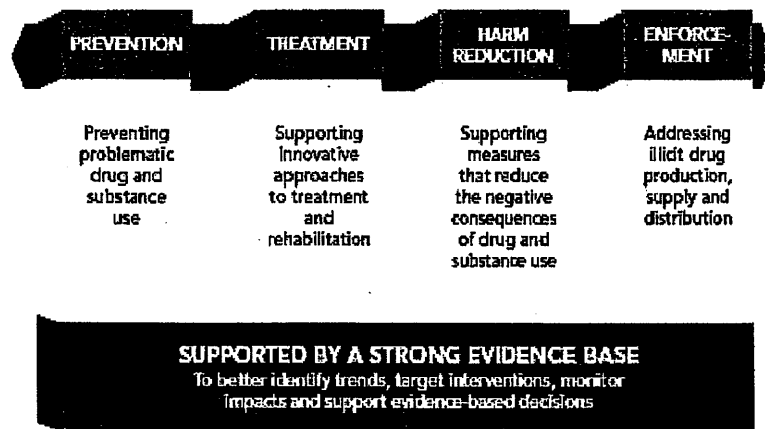
Julie Hansen

Area Manager, Public Health, Central Zone
Health Promotion | Comprehensive School Health
Sexual and Reproductive Health | CASART | Domestic Violence

Johnstone Crossing Community Health Centre
300 Jordan Parkway, Red Deer, Alberta
p: (403)356-6428 f: 403-356-6332
Julie.hansen@ahs.ca

CANADIAN DRUGS AND SUBSTANCES STRATEGY

A COMPREHENSIVE, COLLABORATIVE, COMPASSIONATE
AND EVIDENCE-BASED APPROACH TO DRUG POLICY



Canada



October 29, 2018

To the Mayor and Council of Red Deer,

Alberta continues to experience a public health crisis related to fatalities and harm associated with the use of opioids. The latest surveillance data indicates that approximately two Albertans die each day from an opioid related overdose. To date in 2018, Red Deer has experienced the highest rate of fentanyl-related overdose deaths for municipalities (44.7 per 100,000 person-years). In the same timeframe, the provincial rate of fentanyl-related overdose deaths is less than half of Red Deer's rate (20.6 per 100,000 person-years).

Vantage Community Services, supports Turning Point in operating a supervised consumption service to be located at 5233 54 Ave. We feel they are best suited to provide the services through their extensive expertise and experience working with vulnerable members of our community.

Supervised Consumption Services are a public health intervention to reduce HIV and viral hepatitis transmission and overdose deaths; they promote access to treatment and other supportive care, and increase public safety.

Supervised consumption facilities are controlled health care settings where people can more safely use pre-obtained drugs in a hygienic environment with access to sterile equipment and under the supervision of trained care staff. Safe consumption services provide an array of support including health care, counseling, and referrals to health and social services, including drug treatment and housing.

Numerous peer-reviewed scientific studies have proven the positive impacts of safe consumption services. These benefits include:

- Increased access to drug treatment, especially among people who distrust the treatment system and are unlikely to seek treatment on their own;
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- Successful management of overdoses and reducing overdose deaths;
- Cost savings resulting from reduced disease, overdose, and need for emergency medical services, and increased preventive healthcare and drug treatment utilization;
- Not increasing community drug use, initiation into injection drug use, or drug-related crime.

Safe consumption services are a vital part of a comprehensive public health approach to reducing the harms of drug use. Safe consumption services, of course, cannot prevent all risky drug use or related harms. However, evidence demonstrates that they can be remarkably effective, generate cost-saving, and improve the lives of people who use drugs and the safety and health of our communities.

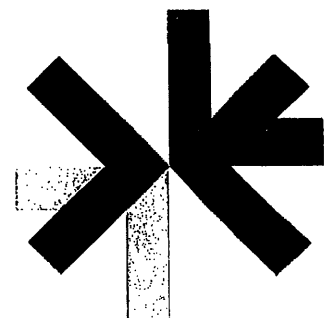
I believe that the lives of people who use drugs matter. I support safe consumption services in Red Deer.

Thank you for your time and consideration.

Respectfully,

R. Chahine

Robecca Chahine
Chief Executive Officer





Public Health
Central Zone

October 30, 2018

Mayor Tara Veer and Councilors
The City of Red Deer
Box 5008
Red Deer, AB
T4N 3T4

Her Worship Mayor Tara Veer and Councilors:

SUBJECT: SUPPORT FOR SUPERVISED CONSUMPTION SERVICES (SCS)

As a Medical Officer of Health in the Central Zone of Alberta Health Services, the opioid crisis is a bothersome one that presents itself to me all the time in many ways and will whole heartedly support the establishment of a permanent Supervised Consumption Site.

The entire province has been going through the opioid crisis and Red Deer is one of the worst hit municipalities recording the highest rate of opiate deaths per capita in the last three quarters (44/100,000 Person-Years). To put this into perspective, there were less than 15 deaths from influenza last year from the entire Central Zone, the same year there were 24 opioid related overdose deaths in the City of Red Deer alone. This is a huge problem that only a multipronged evidence based approach can solve.

Opiate addiction is a unique form of addiction, and as such requires its own sets of unique interventions to address it. I support the construction of a permanent Supervised Consumption Site, because it has been recognized as one of the main evidence informed strategies to help reduce opiate related overdose deaths. There is NO evidence to suggest that the availability of safer injecting facilities increases drug use or frequency of use. SCS has been used in several countries around the world including Canada and has yielded some positive results.

In Europe, Supervised Consumption Services have been offered for the past three decades in many cities and some of the benefits identified include:

- Reducing the number of overdose deaths.
- Self-reported reduction in drug use for users of an SCS.
- Reduction in public drug use and associated nuisance.
- Reducing the transmission of blood borne pathogens like HIV, Hepatitis C
- A meeting point for the homeless and marginalized population and by so doing they can be connected to various treatment options and social services which they do not know of.



- Reduction in EMS call out at the time an SCS was opened in the community.
- Overall positive impact in communities where an SCS is located. Decrease in social ills and in some parts (Barcelona) it was noticed that there was a four-fold decrease in needle debris over time (Vecino et al., 2013).

Here in Canada, the Vancouver Insite has been open for a few years and a cohort study conducted there indicate that attendance at the Vancouver facility was associated with increased rates of referral to addiction care centres and increased rates of uptake of detoxification treatment and methadone maintenance.

In Red Deer, we now have the Detox and Opioid dependency (methadone and suboxone) programs but we need to be able to connect the people who need this to these services. Having a Supervised Consumption Site will complete the whole circle as it will ensure increased access to health and social services through proper and timely referrals to these services and ultimately better health and positive community outcomes.

My wish is that the opiate death rates in Red Deer reduce so that we will no longer be the city with the highest opiate death rate in the province. Based on the facts and evidence, one way we can achieve that is by having the permanent Supervised Consumption Site to add to the already existing Detox program at Safe Harbour and Opioid replacement therapies currently available.

I therefore strongly support the application for a Supervised Consumption Site to cater for our vulnerable population so that Red Deer can enjoy all the benefits listed above and eventually reduce the number of opiate deaths in our City.

Sincerely

Dr. Ifeoma Achebe, MBBS, DTM, M.Sc, D(ABPM)
Medical Officer of Health
Alberta Health Services, Central Zone

**CUMMING SCHOOL OF MEDICINE**

Community Rehabilitation and Disability Studies Program
Department of Community Health Sciences
TRW 3RD Floor | 3280 Hospital Dr NW
Calgary, AB T2N 4Z6
Website: www.crd.s.org

October 31, 2018

Re: Red Deer Supervised Consumption Services Site

Dear Mayor Veer and members of City Council,

Please accept this letter of support for the application to have Red Deer City Council consider second and third readings for the Land Use Bylaw amendment application to allow a comprehensive and integrated Supervised Consumption Service at 5233 54 Avenue.

I am an Assistant Professor in Community Health Sciences in the Cumming School of Medicine at the University of Calgary. I was the principal investigator that led the research in Red Deer to develop recommendations for the new supervised consumption site. As I am sure you are aware, Alberta Health mandated that each of six cities in the province follow the same research design and protocol to engage citizens to determine the best approach to implement the SCS site in their respective cities. We hired several current and former students from Red Deer College to conduct 258 surveys and 10 follow-up interviews with substance users and two group interviews with frontline staff working in local community-based organizations. Our results overwhelmingly support implementing the site at Turning Point. Of the 258 people we surveyed, **96% said they would go to Turning Point** for SCS, 80% would go to Safe Harbour and only 63% said they would go to a medical facility.

One of the service providers we interviewed said [the SCS] should be located at "Turning Point... because people already go there for harm reduction services." One of our survey participants said "It should be at Turning Point... They are awesome, I never feel judged. They go above and beyond and help me with whatever I need. People won't be afraid to go there". Many of our participants also discussed negative experiences trying to access health care in clinics and medical facilities, in particular, the Red Deer Regional Hospital. Many participants reported being treated unfairly, in their words, because they are substance users.

I urge you to consider and respect the contributions of people living and working in Red Deer in your decision. It would be extremely disappointing if the hard work of our research team and community partners was not fulsomely considered. I would sincerely appreciate a response with your decision and rationale.

Sincerely,

A handwritten signature in black ink, appearing to read 'Katrina Milaney'.

Katrina Milaney, PhD.



CUMMING SCHOOL OF MEDICINE

Community Rehabilitation and Disability Studies Program
Department of Community Health Sciences
TRW 3RD Floor | 3280 Hospital Dr NW
Calgary, AB T2N 4Z6
Website: www.crd.s.org

Assistant Professor, Cumming School of Medicine
Distinguished Fellow, School of Public Policy
University of Calgary



**Alberta Health
Services**

Healthy Albertans.
Healthy Communities.
Together.



Red Deer City Council
Box 5008
Red Deer, AB
T4N 3T4

Nov 1, 2018

Re: Proposed LUB amendment and Development Permit application - 5233 54 Avenue

Dear City Council:

As Director of Public Health for Central Zone with Alberta Health Services, I fully support the proposal to locate Supervised Consumption Services (SCS) and to relocate Turning Point operations to 5233 54 Avenue.

Public Health has long been part of the Red Deer Coalition on the Opioid Crisis. I have participated in this coalition and have been impressed by the engagement of the various stakeholders, including the City of Red Deer, to meet together to consider this challenging and complex issue. I am also appreciative of the community members who came out to learn more about SCS and harm reduction at the community events sponsored by the coalition last year. I believe that many members of the community are searching for answers to this opioid crisis. I also heard from community members who are concerned for people struggling with addiction. I heard their compassion for others.

The Red Deer Drug and Alcohol Strategy Report, authored by the Central Alberta Addictions Consortium and the City of Red Deer, is frequently mentioned at the coalition meetings. The report references the Vienna Declaration that promotes improving community health and safety through evidenced based measures. Evidence has been mounting for the benefits of SCS as they have been shown to save lives and reduce disease, without an increase in crime. The Red Deer Drug and Alcohol Strategy Report also refers to the four pillar approach to drug use: prevention, treatment, harm reduction and enforcement. This multi-faceted approach aligns with the Canadian Drugs and Substances Strategy and that of the response of Alberta Health and AHS. Each pillar is important and we continue to promote prevention strategies that influence the social determinants of health and resiliency. The troubling statistics, however, beg for a greater response. A permanent location for SCS can facilitate harm reduction services that can save lives, prevent disease, and reduce the societal impact of the consequence of drug activity. A SCS can also offer wrap around services that can lead to treatment and improve the quality of lives.

Harm reduction is a challenging concept, but one that Public Health and the evidence supports. The City of Red Deer needs harm reduction services in a permanent SCS location to be accessed by those who need these services. I understand the proposed location meets this criteria and I support the application.

Joan Ing
Director, Public Health, AHS - Central Zone

AHS Michener Bend
42 Michener Bend, Red Deer, AB, T4P 0H6
p: 403-406-5521 f: 403-314-3267
Joan.Ing@ahs.ca ahs.ca

Dayna Facca

From: Shawn Pickett
Sent: November 02, 2018 7:27 AM
To: Frieda McDougall
Cc: Dayna Facca
Subject: Turning Point Land Use Bylaw amendment application.

To the Mayor and Council of Red Deer

I will keep this letter brief, as I also plan on presenting at the open house.

In the last number of years we have seen an increase in the amount of potentially lethal drugs hitting our streets and the devastating effects it is having on both our city and our families. I have experienced family members that have been addicted to several substances the worst by far being Crystal Meth and Opiates. The number of families being effected by these drugs is increasing daily. With fentanyl now thrown into the mix we also see the number of deaths attributed to drugs rising at an alarming rate.

As our crime rates rose, our homeless numbers increased and my family become increasingly affected by Drugs we were left with no choice but to start looking for help. There were 2 things I became painfully aware of

- 1) the lack of easily accessible services for addicts and families of addicts
- 2) the problem was far bigger and far more complicated then I had ever imagined.

With full disclosure , it was the concern that arose from these revelations that lead to me joining the Board of Directors at Turning Point in the hopes of helping facilitate some positive changes in Red Deer.

With the historic factors that already contribute to the abuse of drugs in our society, combined with the over prescription of synthetic opiates like oxycontin (this monster created by over prescription is just starting to come out of the closet) and the further addition of fentanyl and carfentanil we will continue to see increases in death by overdose if we don't react quickly and intelligently. This issue is not going to go away, its going to get worse.

In the long run, and In My Opinion, the larger picture solution needs to be a multi-pronged approach that spans all levels of government and uses all resources available, of which one of those resources is Safe Consumption Sites.

As a father, business owner and as a citizen of Red Deer I ask that you support Turning Points Land Use Bylaw amendment application.

Red Deer needs this . It's about saving lives, and there is a wall of bodies on the horizon.

Thank You

Shawn Pickett

P.S. could you please confirm my email has been received. Thank you.

To the Mayor and City Council,

I am writing this letter to express my support for the amendment to the Land Use Bylaw and development permit, which will enable Turning Point to provide supervised consumption services at 5233-54th Avenue.

I believe it is imperative that a location for a permanent SCS facility with the ability to provide wrap around services be approved for the city of Red Deer. This service has the potential to benefit all the citizens of Red Deer, which includes the citizens with addictions, the citizens who operate businesses and services in the downtown core, and the citizens who utilize those downtown businesses and services.

This location is a reasonable compromise for all those concerned. As a citizen of Red Deer who is concerned for the safety, health and vitality of our city I strongly encourage the members of council to vote in support of this bylaw amendment.

Thank you for your consideration.

Regards,

Brenda Reid

To the Mayor and Council of Red Deer,

Alberta continues to experience a public health crisis related to fatalities and harm associated with the use of opioids and other illicit drugs (crystal meth, cocaine, etc.). In 2017, 579 people in Alberta died from fentanyl overdoses- up from 116 in 2014. The opioid epidemic has strained law enforcement and EMS, tied up emergency departments and hospital beds, contributed to needle debris and petty crime.

To date in 2018, Red Deer has experienced the highest rate of fentanyl-related overdose deaths for municipalities (44.7 per 100,000 person-years). In the same timeframe, the provincial rate of fentanyl-related overdose deaths is less than half of Red Deer's rate (20.6 per 100,000 person-years).

I call on the City of Red Deer to support Turning Point and take all necessary steps to authorize a supervised consumption service to be located at 5233 54 Ave in Red Deer.

These places are controversial- though not among people who study drug use and public health. The 1980's approach of "Just Say No" failed spectacularly- and that was with drugs far less potent than what's available and in circulation today.

Health officials, including the World Health Organization, say harm reduction strategies such as consumption sites and needle distribution programs are necessary to aid people who use drugs and to protect the wider public. What upsets people most is the number of dirty needles discarded in Red Deer parks, playgrounds, and public areas around the city. Studies show that restrictive policy requiring users to turn in a dirty needle to get a new clean one leads to less unsafe syringes. Communities like Lethbridge have noted a decrease in frequency of calls about needles, and now they collect far less. They state (quote) "they use to go out 5-8 times a day to pick up stuff in the community, now they go out 5-8 times a month."

We understand Turning Point's intentions include hiring a safety coordinator and implementing 24 hour onsite video surveillance. They also plan to hire a site and community liaison- making a staff person available 7 days a week from 7am-7 pm. This individual will be responsible for initial vicinity clean up prior to business opening to clean up drug related debris and will be the contact for community members to provide response to drug related debris and other concerns.

Our children still need to be educated about needle risk. This topic needs to become part of family discussion and school health programs.

Education = Awareness = Increased Safety for the Public as a Whole.

Consumption sites can decrease the number of deaths from overdoses, decrease transmission of diseases and infection, and cut back on the social nuisance related to public drug use. Many clients of these sites distrust conventional health services but find comfort at the consumption sites. They become places that can act as access points to counsellors, detox programs, healthcare providers and even housing.

Supervised consumption facilities are controlled health care settings where people are given the opportunity to safely use pre-obtained drugs in a hygienic environment with access to sterile equipment and under the supervision of trained care staff- without judgement.

Site benefits include:

- *Increased access to drug treatment, especially among people who distrust the "traditional" treatment system and are unlikely to seek treatment on their own;*
- *Reduced public disorder, reduced public injecting, and increased public safety;*
- *Reduced HIV and viral hepatitis risk behavior (e.g. syringe and other injection equipment sharing) and bacterial infections (e.g. staph infection, endocarditis).*
- *Successful management of overdoses and reducing overdose deaths;*
- *Cost savings resulting from reduced disease, overdose, and need for emergency medical services, and increased preventive healthcare and drug treatment utilization;*
- *Not increasing community drug use and drug-related crime.*

Safe consumption services are a vital part of a comprehensive public health approach to reducing the harms of drug use. Safe consumption services, of course, cannot prevent all risky drug use or related harms. However, evidence demonstrates that they can be remarkably effective, generate cost-saving, and improve the lives of people who use drugs as well as improving safety and health of our communities.

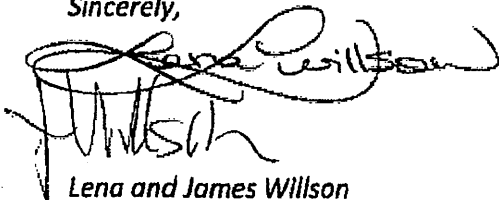
Drug use is happening whether the consumption sites exist or not- the opioid crisis will not disappear. It's going to continue to happen, but we can try to move people toward healthier practices, that will in turn have a positive impact on the community.

"Don't assume that something isn't your problem until it affects you. This is a problem for everybody!"

We believe that the lives of people who use drugs matter.

We support safe consumption services in Red Deer.

Sincerely,

The image shows two handwritten signatures. The top signature is in cursive and appears to read 'Lena Willson'. The bottom signature is also in cursive and appears to read 'James Willson'. Both signatures are written in black ink.

Lena and James Willson

Red Deerians and Business Owners

November 1st 2019

Dear Mayor and Council,

My name is Ashley Balan and I am writing this letter to you in support of a permanent safe consumption site in Red Deer. My sister and I were born and raised in Red Deer. I currently reside in Rimbey but I still have many ties to Red Deer with family, friends and community involvement. On August 31, 2018 I organized the first annual Leah's Light 5km walk/run for overdose awareness at the Kiwanis Picnic Park /Bower Ponds. There was over 140 participants in attendance which included teams from CMHA, Turning Point, Red Deer Primary Care Network, Vantage Community Services, Safe Harbor: as well as many community members who came to walk in memory of loved ones they had lost to overdose.

I have spent much of the last 6 years trying help my sister navigate a very broken healthcare system while trying to seek treatment for her opioid dependency. During this time I have witnessed firsthand how hard it is for people to access the services and support they need to recover in Red Deer. Unfortunately after a long battle with opioids my sister lost her life to Fentanyl poisoning on January 21, 2018. She died alone in her room at a recovery house in Calgary. The lack of services in Red Deer forced my sister to leave her support system and stay in Calgary to attend a recovery program.

Right now we are undeniably in a crisis. Over 8000 Canadians have died in the last two years of accidental overdose. That is 8000 families in deep grief. Approximately 2 Albertans die everyday from accidental overdose. Red Deer has the highest rate of overdose per capita yet doesn't provide any of the vital services that other cities do. Red Deer needs to provide timely access to family physicians, mental health services, in patient recovery programs, more medically supervised detox beds, transitional housing etc. Also we must learn to think differently about people who use substances. They are our sisters, brothers, parents, children and friends. They are all human beings and deserve support. No one chooses to be addicted, a very complex set of circumstances leads a person to self medicate.

These things won't happen overnight and in the wake of this crisis we need to choose life. We need to use every tool we have to keep people alive and safe until there are enough services in place for all to access.

The most important tool we can access right now is a permanent safe consumption site. It has been proven time and time again that harm reduction saves lives. Red Deer needs to invest in and build a safe consumption site. A dead drug user will never recover. Evidence suggests that safe consumption sites are associated with lower overdose mortality rates in the community, a 67% decrease in ambulance calls for treating overdose and a decrease in HIV and Hepatitis infections. The staff at safe consumption sites are also the first in line to connect people with detox, treatment centers and housing. Safe Consumption Sites give everyone a chance at recovery.

Today I challenge you to think differently about people who use substances. I challenge you to stand up and show the citizens of Red Deer that every life matters. Today I challenge you to choose life.

Regards,

Ashley Balan

October 29, 2018

To: Red Deer City Mayor and Council

RE: Turning Point Land Use Bylaw amendment and development permit application

We are writing this letter in support of the construction of a permanent Supervised Consumption Service (SCS) in Red Deer. In particular, we support proposed Bylaw No 3357/RR-2018 which would allow for an SCS/Institutional Service Facility to be located on Lot 14 Block 4 Plan 8420286, in the Railyards area.

We have lived in Red Deer for over 12 years and proudly call this city our home. We have been fortunate to raise our family, build careers, and forge many impactful personal and professional relationships here. We've celebrated the city's growth over the last several years, and have watched with interest as past and present councils have grappled to deal with issues that inherently come with such growth.

One of the largest issues our city faces, is the opioid crisis. It's no secret that Red Deer has the most fentanyl-related poisoning deaths per capita among municipalities in Alberta. Hundreds of lives - mothers, fathers, sons, daughters, brothers and sisters - have been lost in our city because of drug use, and countless other lives have been impacted. We have grieved with our community as lives have been lost. We have buried loved ones. The loss of these lives, and the ripple effect they have, matters to us.

We've heard other Redeerians argue that an SCS only enables drug use, yet evidence (both within Canada and internationally) shows the opposite. Supervised consumption sites save lives. We believe many of the lives lost due to overdoses in our own city could have been avoided if an SCS were already available.

Addressing the opioid crisis is not an either-or scenario. We know that a significant portion of people who use drugs have experienced some form of trauma. Having an SCS does not mean other supports - evidence-based services that support prevention, harm reduction and treatment - are not needed. However, the development of an SCS cannot be delayed any longer. We applaud the city for supporting Turning Point in being the operators of an SCS, and would like to commend Turning Point for the exceptional work they have done operating the current Overdose Prevention Site (OPS) on Safe Harbour property.

We know there will never be a proposed location for SCS that everyone agrees on, however this recent location seems to be the best opportunity our city will have. Evidence shows the location of an SCS is critical to its success; the proximity of the proposed location to where OPS is currently housed, is ideal. The people who use this service most often are already going to, and familiar with, the area.

As residents who are deeply vested in the well-being of our community, including the most vulnerable among us, we implore you to make a decision based on evidence, and support SCS at the proposed location.

Sincerely,

Chris and Melissa Ballantyne

Monday November 5th, 2018

City of Red Deer
Legislative Services

Via email to:

Ryan Veldkamp, Community Facilitator, Social Planning



Dear Legislative Services

With reference to the Public Hearing scheduled for November 12th, regarding the proposed amendment to the Land Use Bylaw and potential Development Permit, the Downtown Business Association Board of Directors, would like to request the following information be taken into consideration.

The Downtown Business Association (DBA) Board of Directors directed the DBA to inform the businesses of the Public Hearing, their opportunity to pass comment, and garner feedback to inform the DBA Board's decision-making process.

The DBA Board has previously stated its support of Supervised Consumption Services and continue to recognize the need for the service within the community.

In preparing the following recommendation, the DBA Board has taken into account: -

- the feedback received from the attached poll
- the fact the proposed location is outside of the Business Improvement Area (BIA) boundaries yet within the Greater Downtown Area
- the impact the Opioid Prevention Service has had on needle debris within the BIA boundaries since its launch on October 1st (with one month of data, early indications suggest a welcome decrease in the volume of needles being collected by the DBA Clean Team)

The DBA Board of Directors passed the following motion: -

In response to the Public Hearing notification that was distributed to all BIA members, along with an associated poll, the DBA Board of Directors recommend the following to ensure public safety and the longevity of the Supervised Consumption Site: -

- *24-hour security around the site, to ensure the safety of both SCS clients and surrounding businesses*
- *Outreach teams assessing the walking path between the current Turning Point location and the proposed new site, with the intent to prevent the spread of Turning Point clients over two locations*
- *Multiple daily scheduled clean-ups around site and immediate 1 block vicinity*
- *Create a good-neighbour group that includes surrounding businesses, to meet with Turning Point on a regular basis, to highlight and address any challenges before they escalate*



- *A longer-term gathering space for clients to spend time after using the SCS facility, to prevent the unintentional wandering into the Downtown, that could be perceived or unintentionally displayed as threatening behavior*
- *For The City to perform CPTED assessments free of charge to surrounding businesses with the offer of a generous subsidy to facilitate the remedial actions to minimize unwanted activity on privately owned and government owned property*
- *For The City to consider any further land-use bylaw amendments to foster clustering of social services to prevent unintended spread of services into retail areas*

Motion – Diana Heinzlmeir, Treasurer

Second – Kerstin Heuer, Chair

Passed

Should you require any further information, please do not hesitate to contact me.



Amanda Gould

Executive Director – On behalf of the DBA Board of Directors

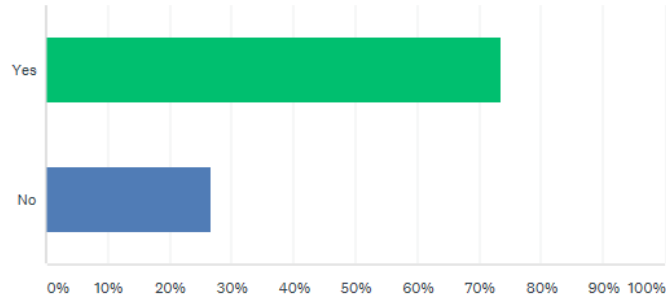
Q1

Customize

Save As ▼

Do you foresee the proposed location of Turning Point and the Supervised Consumption Service at 5233 54 Avenue impacting your business?

Answered: 15 Skipped: 0



ANSWER CHOICES	RESPONSES	
▼ Yes	73.33%	11
▼ No	26.67%	4
TOTAL		15

Q2

Save As ▼

If you answered Yes to Question 1, how do you see the location impacting your business?

Answered: 15 Skipped: 0

RESPONSES (15) WORD CLOUD TAGS

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Text Analysis lets you search and tag comments and see word clouds of frequent words and phrases. To get this feature, upgrade to a paid plan.

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Apply to Selected ▼

Filter by tag ▼

Search responses



Showing 15 responses



The perception affects people's willingness to travel downtown.

11/2/2018 9:16 AM

[View respondent's answers](#)



the hope is that access to my business by employees and clients will be safer as the volume of high risk persons will be reduced around the parking lot between 46 and 47 street.

11/1/2018 11:08 AM

[View respondent's answers](#)



shopping carts needles general dirtiness that comes along with this. As long as there is this type of activity going on right downtown , even it its just over the border of the downtown improvement, the hope of ever cleaning up downtown is lost, I know if this doesn't end I will be pulling out as soon as my lease is up, It is too bad, because downtown is supposed to be and could be such a cool place

11/1/2018 12:43 AM

[View respondent's answers](#)



I hope it has a positive impact, but i feel it's also too little too late. Clients have been frightened to come down to our office for years. And the stigma stays...We are locating to a new office as soon as our lease is up. The past few years have been awful, and seeing it daily along with its side affects has taken a toll. We're done.

10/31/2018 2:44 PM

[View respondent's answers](#)



N/A

10/31/2018 9:12 AM

[View respondent's answers](#)



Driving businesses and residents out of the core

10/31/2018 8:42 AM

[View respondent's answers](#)



Safety concerns regarding evening business hours, evening parking,

10/30/2018 10:19 PM

[View respondent's answers](#)

☐ This will lead to increased transients, crime and theft and harassment of patrons to our business.

10/30/2018 6:01 PM

[View respondent's answers](#)

☐ This is still a downtown destination for this service.

10/30/2018 4:58 PM

[View respondent's answers](#)

☐ n/a

10/30/2018 4:53 PM

[View respondent's answers](#)

☐ N/A

10/30/2018 4:35 PM

[View respondent's answers](#)

☐ These types of facility have a negative influence on the perceived safety and probable value of downtown locations and their associated businesses.

10/30/2018 4:31 PM

[View respondent's answers](#)

☐ more undesirable people in neighborhood and customers not wanting to be around that

10/30/2018 4:15 PM

[View respondent's answers](#)

☐ My clients wish not to come downtown because of these situations.

10/30/2018 3:56 PM

[View respondent's answers](#)

☐ No impact

10/30/2018 3:56 PM

[View respondent's answers](#)

Q3

Save As ▼

What conditions should be applied to the Development Permit, if issued?

Answered: 15 Skipped: 0

RESPONSES (15) WORD CLOUD TAGS

PAID FEATURE

Text Analysis lets you search and tag comments and see word clouds of frequent words and phrases. To get this feature, upgrade to a paid plan.

UPGRADE

[Learn more »](#)

Apply to Selected ▼

Filter by tag ▼

Search responses



Showing 15 responses



Safe injection site should be away from professional and personal areas where children may be accompanying their parents - Library - or where the public and working professionals access courthouse, 49th street clinic.

11/2/2018 9:16 AM

[View respondent's answers](#)

any and all paraphernalia needs to stay INSIDE the consumption site. Needles or other items should not be allowed to leave the premises. The applicant needs to have safeguards in place to ensure that anything that is used by their clients is retained inside the building. regarding question 4 below - there is no place to comment. but i am responding NO because I will never support any location for this kind of activity. Not in my neighborhood, nor in anyone else's. this does not mean that i do not support that the location is to be moved from Little Gaetz. I do not support this permit ever in any location.

11/1/2018 11:08 AM

[View respondent's answers](#)

DO NOT ALLOW THIS TO HAPPEN

11/1/2018 12:43 AM

[View respondent's answers](#)

i don't know enough and feel it's too early to tell. i support the location only because we are leaving downtown regardless. So it can stay here.

10/31/2018 2:44 PM

[View respondent's answers](#)

Site should be responsible for drug paraphernalia clean up within some defined radius. Loitering of crowds around the facility should be restricted and the Turning Points responsibility to minimize the masses.

10/31/2018 9:12 AM

[View respondent's answers](#)

It should not go forward. Locate it in the back of an industrial park and give them taxi chits. We should not be embracing addiction. We should be ostracizing it.

10/31/2018 8:42 AM

[View respondent's answers](#)

Unsure

☐ Not sure

10/30/2018 6:01 PM

[View respondent's answers](#)☐ Responsible for maintaining the property and not affecting neighboring businesses.

10/30/2018 4:58 PM

[View respondent's answers](#)☐ Mandatory clean up and increased security or police patrols

10/30/2018 4:53 PM

[View respondent's answers](#)☐ N/A

10/30/2018 4:35 PM

[View respondent's answers](#)☐ It should not be issued.

10/30/2018 4:31 PM

[View respondent's answers](#)☐ don't care any more we are done and moving our Business too little to late

10/30/2018 4:15 PM

[View respondent's answers](#)☐ I do not support a Consumption Area period.

10/30/2018 3:56 PM

[View respondent's answers](#)☐ None

10/30/2018 3:56 PM

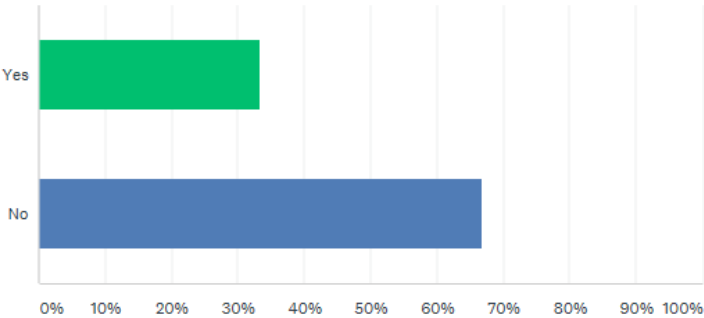
[View respondent's answers](#)

Q4

Customize Save As ▼

Do you support this location?

Answered: 15 Skipped: 0



ANSWER CHOICES	RESPONSES	
▼ Yes	33.33%	5
▼ No	66.67%	10
TOTAL		15



Originally Submitted to the
October 15, 2018 Council Meeting.

October 1, 2018

Land Use Bylaw Amendment 3357/RR-2018

Amend Direct Control (28) to include Supervised Consumption Services and Institutional Service Facility as a Discretionary Use on Lot 14 Block 4 Plan 8420286

Administrative Report

Report Summary & Recommendation

Alberta is experiencing a health crisis. To address this rising concern, Turning Point has applied to amend the Land Use Bylaw to locate a Supervised Consumption Service and Institutional Service Facility at Lot 14 Block 4 Plan 8420286 (5233 54 Ave). This application is supported by Alberta Health Services.

The Planning department recommends Council give first reading to Bylaw 3357/RR-2018 to amend Direct Control District (28) to add a Supervised Consumption Service and Institutional Service Facility as a discretionary use with applicable development regulations for Lot 14, Block 4, Plan 8420286 (5233-54 Ave) and make City Council the Approving Authority for this use.

Following first reading, dialogue with the community would then be undertaken for Council consideration prior to the public hearing. Council will receive the community feedback in a report presented at the time of the public hearing.

City Manager Comments

I strongly support the proposed permanent location for the delivery of Supervised Consumption Services in conjunction with the relocation of Turning Point from its current location on Gaetz Avenue.

The proposed site is the result of a recommendation from the Supervised Consumption Site (SCS) Committee, representatives of Alberta Health, Alberta Health Services, Turning Point and Safe Harbour.

The City's original proposal was to zone the hospital for SCS services following the establishment of a temporary facility at the Sheldon M. Chumir Health Centre in Calgary. However, AHS did not support this location and The City did not support the expansion of services at the current Turning Point facility on Gaetz Avenue. The proposed site is large enough to accommodate all the services provided by Turning Point including SCS. The location



is in close proximity to the temporary Overdose Prevention Site (OPS) which is currently co-located on the Safe Harbour site through Ministerial direction. There will be some overlap in the clients served by the two facilities.

It is important that the city zone an appropriate site from which the Provincial Government can deliver its health services mandate. Whereas the City has advocated for a greater focus on prevention in the overall Government response to the Opioid Crisis, The City's legislative role is to identify a suitable site for Turning Point and the Services it delivers including SCS. In this respect it will be important to establish site development criteria which mitigate the impact on the surrounding area.

In summary it is considered that the bylaw should be given first reading with a Public Hearing on Tuesday, November 13, 2018, following an opportunity for public input.

If first reading of Bylaw 3357/RR-2018 is given, a Public Hearing would be advertised for two consecutive weeks and would be held on Tuesday, November 13, 2018 at 6:00 p.m. during Council's regular meeting.

Craig Curtis
City Manager

Proposed Resolution

That Bylaw 3357/RR-2018 be read a first time.

Rationale for Recommendation

1. Alignment with City policy and strategic documents.

The Municipal Development Plan, the Greater Downtown Action Plan, the Social Policy Framework, and the Red Deer Alcohol and Drug Strategy all contain supporting policy and/or strategy statements.

2. Operations will be regulated through a combination of Land Use Bylaw regulations, Development Permit conditions, and Business License conditions.

Council will have the opportunity to respond to public feedback through various regulatory mechanisms.

Discussion

Turning Point has applied to amend Direct Control District 28 (DC28) to initially include a temporary Overdose Prevention Site (OPS) that will be replaced by a Supervised Consumption



Service (SCS) and Institutional Service Facility at Lot 14, Block 4, Plan 8420286 (5233 54 Ave). These uses are proposed as discretionary to DC28 at this specific location. Turning Point is proposing to relocate all service from their current downtown location to the proposed site on 54 Avenue. The remainder of Turning Points services, outside of the SCS, fall under the Land Use Bylaw (LUB) definition of Institution Service Facility. Turning Point has submitted a letter of intent (see Appendix A).

The subject site contains an existing vacant building and future proposed renovations will accommodate the proposed Supervised Consumption Service and Institutional Service Facility. The adjacent sites in the area include a mix of institutional services, commercial recreation, merchandise sales and service, a detoxification centre and overnight shelter (see Appendix B).

Council added a definition and considered 6 different sites (see Appendix C) for a Supervised Consumption Service site in December 19, 2017. Council approved one location at Lot 1, Block 7, Plan 8621676 (3942 50A Avenue) – Red Deer Regional Hospital. This location is not operating a SCS.

Supervised Consumption Services is defined in the Land Use Bylaw as:

“ a location where, pursuant to an exemption granted for medical purposes by the federal government, a person may consume a controlled substance that was obtained in a manner not authorized under the Controlled Drugs and Substances Act in a supervised and controlled environment”.

The SCS use was created and amended into the Land Use Bylaw in December 2017. Both the proposed temporary Overdose Prevention Site and Supervised Consumption Service meet the LUB definition for an SCS.

An OPS and SCS offer the same basic services, the difference is that OPS is temporary and also in how the Federal and Provincial governments provide an exemption to allow for the provision of services. The Alberta Health Services website communicates the difference between the two operations and is attached as Appendix D.

Analysis

Policy Consideration

5233 54 Avenue is located in downtown Red Deer in the Railyards neighbourhood. It is an area in transition. There is no area redevelopment plan for the Railyards neighbourhood. Direct Control District (28) serves as an interim measure to guide development.

The Greater Downtown Action Plan envisions Railyards as a distinctive urban neighbourhood with a vibrant mixed-use area and an emphasis on high-density urban living. The proposed site



specific amendment would not preclude this vision from occurring. There are several design criteria regulations listed in the DC (28) District to guide future development.

The broad planning goals of the Greater Downtown Action Plan are intended to create the sort of supportive urban environment where individuals and families from diverse backgrounds, in varied circumstances, can lead fulfilling lives.

The Municipal Development Plan identifies the greater downtown as an area where opportunities and provisions to accommodate a variety of social and cultural services and facilities that serve the needs of the community should be made in suitable locations (see Appendix E).

Municipal Analysis

Cities such as Lethbridge, Calgary, and Edmonton have operating Supervised Consumption Services. The table below outlines information regarding their location and surrounding context.

City	Lethbridge	Calgary	Edmonton
Address	Arches 1016 1 Avenue South, Lethbridge, AB T1J 0B1	Sheldon M. Chumir Health Centre 1213 4 St SW, Calgary, AB T2R 0X7	Royal Alexandra Hospital 10240 Kingsway NW, Edmonton, AB T5H 3V9 Boyle McCauley Health Centre 10628 96 St NW, Edmonton, AB T5H 2J2 George Spady Society 10015 105A Ave NW, Edmonton, AB T5H 0M5 Boyle Street Community Services 10116 105 Ave NW, Edmonton, AB T5H 0K2
City Context	Downtown	Downtown	Downtown
Zoning	General Commercial	Direct Control	Urban Services and Urban Institutional

Proposed Land Use Bylaw Amendment (see Appendix F)

Administration is proposing that the Approving Authority for this use be City Council to give Council the opportunity to implement development conditions. The use will only be allowed to operate at the specified location. It will not be permissible at any other location zoned DC (28).



Site development criteria are included in the proposed Land Use Bylaw amendment to have parameters for development conditions, which include:

- a) The licensed processes and functions of the use shall be fully enclosed within the Building and Accessory Buildings;
- b) The licensed processes and functions shall not be visible from a public street;
- c) A Supervised Consumption Services use must have a digital camera security system;
- d) Limit of one Building Sign indicating service and hours of operation;
- e) A Supervised Consumption Services use must have effective pedestrian flow in and out of parcel;
- f) A Supervised Consumption Services use shall not be located within 150 m of a playground or Day Care Facility;
- g) A Supervised Consumption Services use shall obtain and maintain any relevant provincial and or federal approvals;
- h) A Supervised Consumption Services use must comply with the recommendations of a CPTED analysis;
- i) Windows shall be tinted or treated to block view of internal operations;
- j) Additional landscaping may be required to screen operations.
- k) The site plan, the relationship between buildings, structures and open space, the architectural treatment of buildings, the provision and architecture of landscaped open space, and the parking layout shall be subject to approval by City Council.

Dialogue

Public Consultation

Public consultation will commence after Bylaw 3357/RR-2018 receives first reading. Public feedback will be included in the report back to Council for the public hearing consideration.

Based on the feedback received, administration will formulate potential conditions applied to the forthcoming Development Permit and Business License.

The Land Use Bylaw and the Business License Bylaw provide options for The City to regulate this proposed use (see Appendix H). Council adopted a new Business License Bylaw on September 4, 2019. Council will have the opportunity to pass a resolution directing The City Manager to implement development and business license conditions following 2nd and 3rd reading to mitigate concerns raised through public consultation.

Supervised Consumption Site (SCS) Committee

City of Red Deer Administration is part of a Committee comprising of members of Alberta Health, Alberta Health Services, Turning Point and Safe Harbour. The Committee is tasked with



reviewing potential site locations for a future potential SCS site. The Committee and City Administration recommend that the proposed site has merits to explore the opportunity through the Land Use Bylaw Amendment process which includes public consultation and a public hearing to amend the Land Use Bylaw.

Recommendation

The Planning department recommends Council give first reading to Bylaw 3357/RR-2018 to amend Direct Control District (28) to add a Supervised Consumption Service and Institutional Service Facility as a discretionary use with applicable development regulations for Lot 14 Block 4 Plan 8420286 (5233 54 Ave) and make City Council the Approving Authority for this use.

Appendices

Appendix A – Turning Point Letter of Intent

Appendix B – Surrounding Area Uses

Appendix C – December 19, 2017 SCS Site Location Considerations

Appendix D – Alberta Health Services – Communication on OPS and SCS

Appendix E – Municipal Development Plan Policies

Appendix F – Visualization of Amendment to DC 28

Appendix G – Land Use Bylaw Amendment 3357/RR-2018

Appendix A

Turning Point Letter of Intent and Alberta Health Services Letter of Support



September 28, 2018

Re Applicants Rationale for Land Use Bylaw Amendment Application

Turning Point Society of Central Alberta (Turning Point) is respectfully submitting an application for a land use bylaw amendment at 5233 – 54 Avenue, Red Deer, Alberta to include Supervised Consumption Services Use and Institutional Service Facility use.

Background:

Alberta continues to experience a public health crisis related to fatalities and harm associated with the use of opioids. The latest surveillance data indicates that approximately two Albertans die each day from an opioid-related overdose. To date in 2018, Red Deer has experienced the highest rate of fentanyl-related overdose deaths for municipalities (44.7 per 100,000 person-years). In the same timeframe, the provincial rate of fentanyl-related overdose deaths is less than half of Red Deer's rate (20.6 per 100,000 person-years).

Over the past several months the Red Deer Supervised Consumption Services Committee has been meeting regularly to determine a suitable location to provide Supervised Consumption Services (SCS) in Red Deer. This Committee is comprised of members from Turning Point, Alberta Health, Alberta Health Services, the City of Red Deer and Safe Harbour Society. The proposed location is based on a recommendation from the committee.

Proposed Services:

Based on the anticipated need in Red Deer and the recommendation from the Committee, Turning Point is applying for this land use bylaw amendment to establish a fixed integrated SCS model. Integrated SCS offer a range of related services to address the needs of the client population, including primary health care and social programming. At minimum, the Red Deer SCS would include:

- 12-13 booths to accommodate oral, intranasal, or intravenous consumption of pre-obtained substances;
- Booths (number to be determined) for inhalation consumption of pre obtained substances;
- Primary health care;
- Health promotion;
- Harm reduction services, such as outreach, education, and supports ;
- Referrals to medical and social supports not housed within the SCS; and
- Programming for harm reduction supply distribution and debris collection.

To achieve this model, Turning Point would relocate its operations, to be housed within the SCS, at 5233 – 54 Avenue, Red Deer. The proposed site appears be sufficient to accommodate this integration of SCS and other harm reduction programs.

Should this application be successful, Turning Point will work towards the two-fold process of establishing a fixed SCS and relocating its existing services and operations to the proposed location. The co-location will be an





intermediate outcome of the process which we hope will not interfere with the short timeline necessary to address the urgent public health need in Red Deer.

Letters of support from our community partners will be forthcoming.

Regards,

A handwritten signature in blue ink, appearing to read "Stacey Carmichael".

Stacey Carmichael
Executive Director





Healthy Albertans.
Healthy Communities.
Together.



Oct. 4, 2018

Dear Red Deer City Council and Administration:

Please accept this letter as our formal show of support for Turning Point's application for a Land Use Bylaw amendment to include Supervised Consumption Services Use and Institutional Service Facility use at 5233 54 Avenue in Red Deer.

As Alberta's health authority responsible for planning and delivering health supports and services for more than four million adults and children, AHS' mission is to provide a patient-focused, quality health system that is accessible and sustainable for all Albertans.

Supervised consumption services (SCS) is a harm reduction initiative that aligns with our mission. It also connects with the Central Zone's Healthcare Plan, including our goals to enhance care in the community and collaborate with community partners to build sustainability. SCS is a compassionate, comprehensive, and collaborative form of evidence-based care that meets people "where they are at" and provides options when clients are ready for change.

Harm reduction and treatment are not an either/or proposition. Some people will seek treatment, available across the province, while others will continue to use. In the words of Petra Schultz, a mother who lost her son Danny to a fentanyl overdose and a co-founder of Moms Stop the Harm, "In order for a person to have a chance to recover, you have to keep them alive."

It's important to recognize Red Deer is leading all of the province's municipalities in the per capita rate of fentanyl-related overdose deaths during this opioid public health crisis in Alberta. We know this approach saves lives.

We are confident our community partner, Turning Point, can meet the challenges of successfully providing this life-saving service in the community. Their dedication to their clients and commitment to best practices is commendable and appreciated.

Thank you for your continued partnership in this project, and for your leadership in providing needed services to Red Deerians from all walks of life in our community.

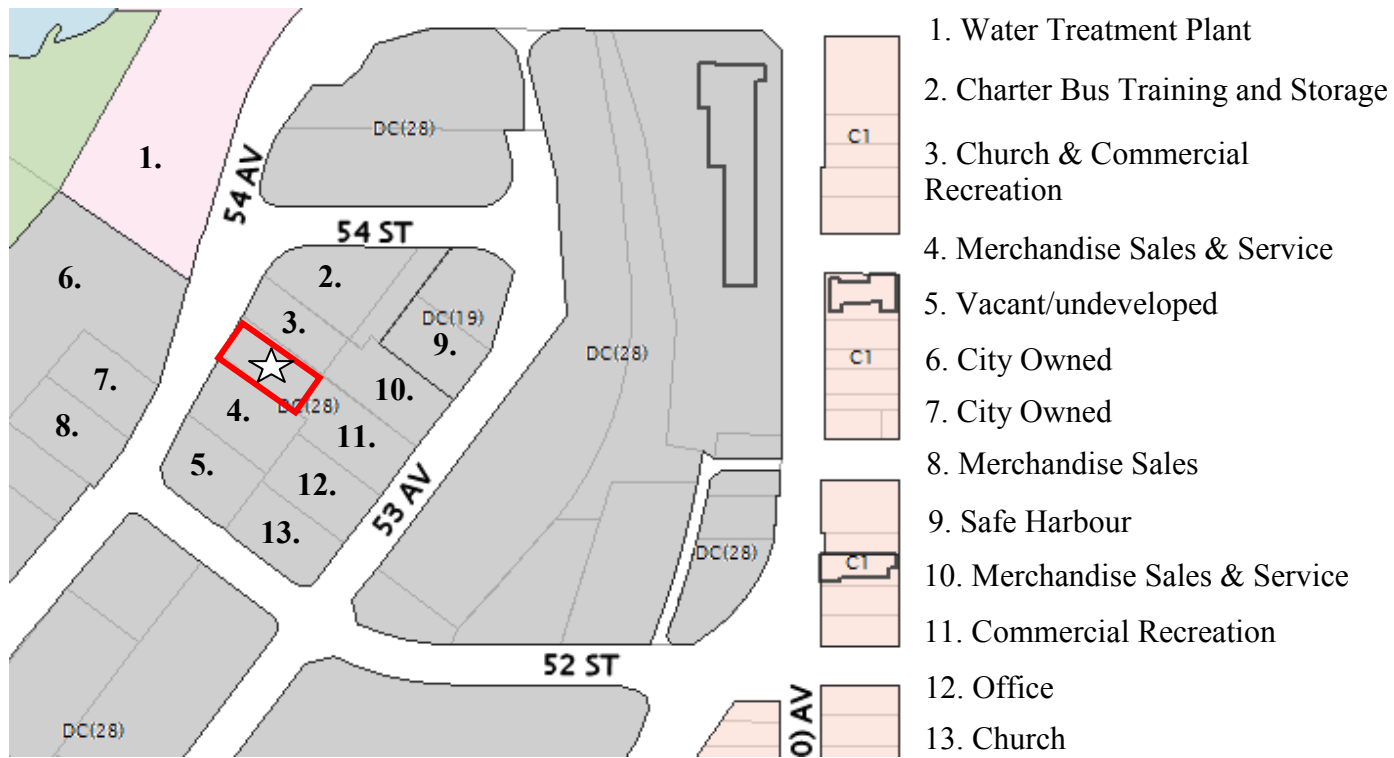
Sincerely,

Kerry Bales
Chief Zone Officer
AHS - Central Zone

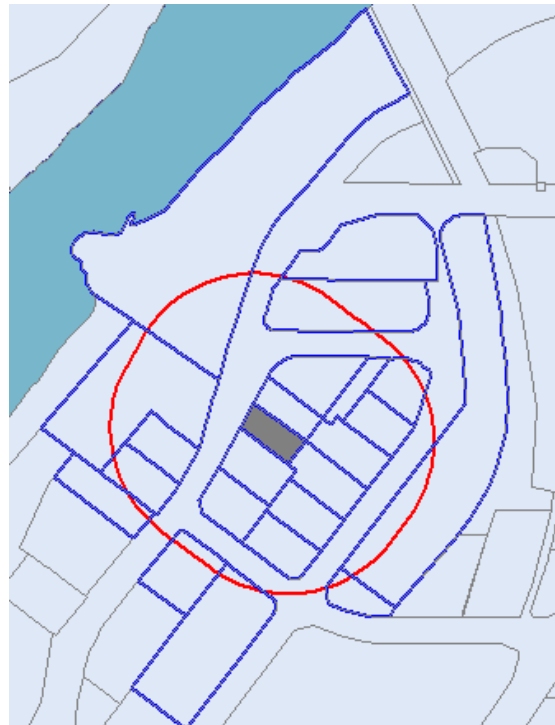
Dr. Daniel Edgcumbe
Zone Medical Director
AHS - Central Zone

Appendix B

Surrounding Area Uses



*Map of Surrounding Context



*Map of properties within 100 m

Appendix C

December 19, 2017 SCS Site Location Considerations

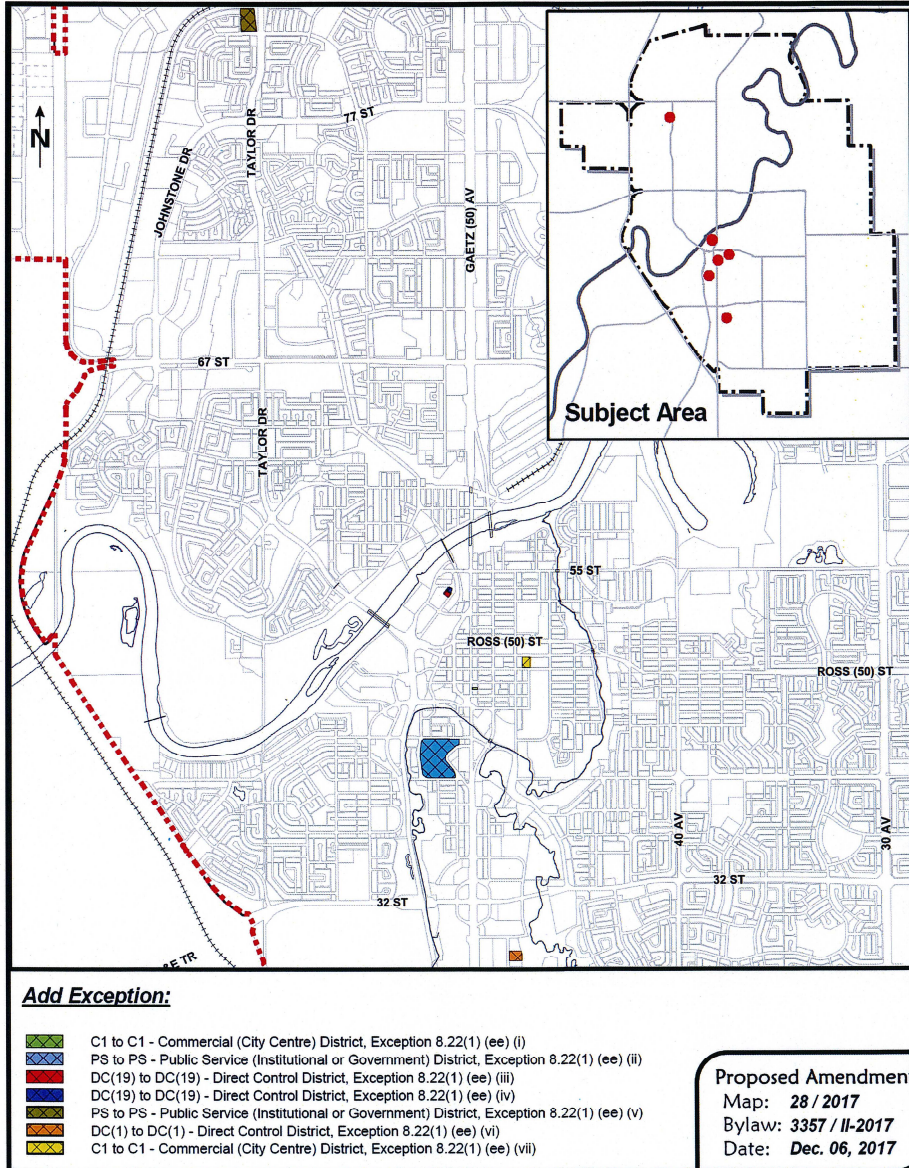
The following sites were evaluated for an SCS site exception. Only the hospital site was approved by Council on December 19, 2017.

1. Bremner Avenue Health Clinic
2. Red Deer Regional Hospital
3. 49th Street Health Clinic
4. Turning Point
5. Safe Harbour
6. Jordan Parkway Health Clinic

Schedule "A"



Proposed Amendment to Land Use Bylaw 3357/2006



Appendix D

Alberta Health Services – Communication on OPS and SCS

Overdose Prevention Sites

Overdose Prevention Sites are temporary health services designated for the purposes of observing people while they are using previously obtained drugs and monitoring for adverse events, primarily overdose. These are typically thought of as low-barrier Supervised Consumption Services (SCS), which can be implemented in a timely manner.

Supervised Consumption Services

Supervised consumption services are permanent, medically-supervised, hygienic spaces designated primarily for the purposes of monitoring consumption of previously obtained drugs and responding in the case of an adverse events, such as an overdose. These services also provide access to additional health and social supports for those who use substances.

OPS vs. SCS

OPS vs. SCS: In Alberta, the Health Minister has been given the ability to extend a provincial exemption to operators in Alberta to allow for timely Overdose Prevention Sites in areas where an urgent public health need exists. These services are designated as temporary and able to be implemented in an expedited manner. The federal process required for approving Supervised Consumption Services is much more robust and designed for long-term service provision.

Appendix E

Municipal Development Plan Policies

Municipal Development Plan Policies

11.1 Role of Downtown

The City shall support the ongoing redevelopment and revitalization of the Greater Downtown as the centre and heart of the city and region and as a unique mixed use area for administrative, civic, retail, office, residential, institutional, and cultural and entertainment facilities. In acting on this policy, The City acknowledges that Greater Downtown provides opportunities to accommodate a variety of social and cultural services and facilities that can serve the needs of the community and provision should be made to accommodate such activities in suitable locations.

15.7 Inclusive Community – Programs and Initiatives

The City shall continue to work with community agencies in the provision of social and support services to Red Deer residents. This includes coordinating and facilitating the provision of preventative social services to meet the community's needs.

Appendix F

Strikethrough of Amendment to DC 28

¹8.20.8 Direct Control District No. 28 DC (28) (See Map L15, L16, M14, and M15)

General Purpose

As directed in the Greater Downtown Action Plan, the general purpose of this area will be to facilitate the development of a distinctive urban neighbourhood with a high-quality pedestrian environment: medium to high density residential and mixed use residential/commercial land uses; and residential development on the upper floors of ground floor commercial along the 53rd Avenue pedestrian spine. Generally, the land uses are to serve The City and the region, as a whole. This district has been created as an interim measure to guide development in the Railyards neighbourhood while awaiting the preparation of an Area Redevelopment Plan for the area.

1. Direct Control District No. 28 Permitted and Discretionary Uses Table

(a) Permitted Uses
<ul style="list-style-type: none"> (i) ²Building Sign; and (ii) ³Freestanding Sign. (iii) ⁴Merchandise sales on the ground floor excluding all motor vehicles, machinery, fuel, pawn shops, Cannabis Retail Sales and adult entertainment. (iv) Dwelling Units above the ground floor. (v) Hotel. (vi) Office above the ground floor. (vii) Multiple family building. (viii) Multi-attached dwelling unit building. (ix) ⁵Restaurants (No drive-through windows). (x) ⁶DELETED
(b) Discretionary Uses
<ul style="list-style-type: none"> (i) Accessory building or use subject to section 3.5. (ii) Any development legally existing or legally approved prior to the passing of this Bylaw deemed to be a discretionary use duly approved by the Development Authority. (iii) Assisted living facility. (iv) Commercial Entertainment Facility. (v) Commercial Recreation Facility. (vi) ⁷Commercial Service Facility (No drive-through windows). (vii) Drinking establishment (adult entertainment prohibited and subject to section 5.7(8)). (viii) ¹Dynamic Fascia Sign, on Sites described in Section 11.8.1(4) (ix) ²Dynamic Freestanding Sign, on Sites described in Section 11.8.1(4). (x) Home occupations subject to section 4.7 (8). (xi) Institutional Service Facility including only libraries, museums, auditoriums, concert halls, colleges, schools, places of worship or assembly, hospitals, fire stations, police stations, court houses. (xii) Office on the ground floor. (xiii) ³Merchandise sales above the ground floor excluding motor vehicles,

machinery, fuel, pawn shops, Cannabis Retail Sales and adult entertainment.
 (xiv) Parking lot/parking structure.
 (xv) Service and repair of goods traded in this district.
 (xvi) ⁴DELETED
 (xvii) Communication or Utility facility excluding Transportation facilities.
 (xviii) ⁵Microbrewery
 (xix) ⁶Show Home or Raffle Home.
 (xx) On Lot 14 Block 4 Plan 8420286:
 (i) Supervised Consumption Services,
 (ii) Institutional Service Facility.

2. Direct Control District No. 28 Regulations

(a) Table 1 DC (28) Regulations

Regulations	Requirements
Floor Area	Residential minimum - dwelling units 37.0 m ²
Building Height Maximum	As approved by the Development Authority
Front Yard Minimum	3 m
Side Yard Minimum	Nil, when there is a constructed lane 3.8 m on one side when there is no constructed lane 3.0 m when it abuts a street
Rear Yard Minimum	3.0 m
Landscaped Area	15 % site area
Parking	Subject to sections 3.1 & 3.2
Loading Spaces Minimum	One opposite each loading door with a minimum of one
Site Area Minimum	900.0 m ²
Frontage Minimum	20 m

3. Amenity Areas

(a) The minimum front and side yard setbacks for sites within this district may be reduced or eliminated by the Development Authority, if the Development Authority determines, based on the merit of each individual development, that encroachment into the setback area is identified for pedestrian enhancements that meet the following criteria:

- (i) Development within the setback area is non-structural.
- (ii) Space for pedestrian amenities such as walkways, sidewalks, bicycle routes, green spaces and landscaping, urban sculptures and benches or other street furniture.
- (iii) Development with special design elements featuring unique building entrances and/or facades, non-structural columns, canopies, porches and balconies, special lighting, or street oriented signage.
- (iv) Development that takes into account the unique character of an area.

(v) Development that creates a visually interesting and compatible relationship with the street and adjoining buildings, and provides a continuous pedestrian streetscape or pedestrian/public amenity such as an outdoor café, courtyard or garden.

4. Approving Authority

~~(a) The Development Authority is the Approving Authority for all uses and development in this district. In exercising its approval powers, the Development Authority shall ensure that development conforms to the general intent of the Greater Downtown Action Plan.~~

(a) City Council is the Approving Authority for Supervised Consumption Services located at Lot 14 Block 4 Plan 8420286.

(b) The Development Authority is the Approving Authority for all other uses and development in this district. In exercising its approval powers, the Development Authority shall ensure that development conforms to the general intent of the Greater Downtown Action Plan.

5. Site Development

(a) All development standards, site plan, site access, the relationship between buildings, structures and open space, the architectural treatment of any building, the provision and architecture of landscaped areas, and the parking layout shall be subject to approval by the Approving Authority.

6. General Design Purpose

(a) The Approving Authority may impose, as a condition of approval of any development or redevelopment, such standards as are reasonably necessary to ensure that the development will create the character envisioned for the Railyards neighbourhood in the Greater Downtown Action Plan, and achieve the following objectives:

- (i) Encourage medium to high density residential and mixed use residential/ commercial land uses.
- (ii) Promote residential developments on the upper floors of ground floor commercial along 53rd Avenue.
- (iii) Promote the enhancement of 53rd Avenue as a “complete street” with sidewalks, a dedicated bike lane, street furniture, and high quality landscaping.

7. Development Regulations applicable to Supervised Consumption Services located at Lot 14 Block 4 Plan 8420286

a) The licensed processes and functions of the use shall be fully enclosed within the Building and Accessory Buildings;

b) The licensed processes and functions shall not be visible from a public street;

- c) A Supervised Consumption Services use must have a digital camera security system;
- d) Limit of one Building Sign indicating service and hours of operation;
- e) A Supervised Consumption Services use must have effective pedestrian flow in and out of parcel;
- f) A Supervised Consumption Services use shall not be located within 150 m of a playground or Day Care Facility;
- g) A Supervised Consumption Services use shall obtain and maintain any relevant provincial and or federal approvals;
- h) A Supervised Consumption Services use must comply with the recommendations of a CPTED analysis;
- i) Windows shall be tinted or treated to block view of internal operations;
- j) Additional landscaping may be required to screen operations.
- k) The site plan, the relationship between buildings, structures and open space, the architectural treatment of buildings, the provision and architecture of landscaped open space, and the parking layout shall be subject to approval by City Council.

Appendix G

Land Use Bylaw Amendment 3357/RR-2018

BYLAW NO. 3357/RR – 2018

Being a Bylaw to amend Bylaw No. 3357/2006, the Land Use Bylaw of The City of Red Deer as described herein.

COUNCIL OF THE CITY OF RED DEER, ALBERTA, ENACTS AS FOLLOWS:

Bylaw No. 3357/2006 is hereby amended as follows:

- 1 Section 8.20.8.1(b) Direct Control District No. 28 DC (28) is amended by adding:

(xx) On Lot 14 Block 4 Plan 8420286:
 - (i) Supervised Consumption Services,
 - (ii) Institutional Service Facility.
- 2 Section 8.20.8.4(a) Direct Control District No. 28 DC (28) is deleted in its entirety and replace with the following:

(a) City Council is the Approving Authority for Supervised Consumption Services located at Lot 14 Block 4 Plan 8420286.
- 3 Section 8.20.8.4 Direct Control District No. 28 DC (28) is amended by adding:

(b) The Development Authority is the Approving Authority for all other uses and development in this district. In exercising its approval powers, the Development Authority shall ensure that development conforms to the general intent of the Greater Downtown Action Plan.
- 4 Section 8.20.8 Direct Control District No. 28 DC (28) is amended by adding a new subsection:

7. Development Regulations applicable to Supervised Consumption Services located at Lot 14 Block 4 Plan 8420286
 - a) The licensed processes and functions of the use shall be fully enclosed within the Building and Accessory Buildings;
 - b) The licensed processes and functions shall not be visible from a public street;
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- k) The site plan, the relationship between buildings, structures and open space, the architectural treatment of buildings, the provision and architecture of landscaped open space, and the parking layout shall be subject to approval by City Council.

READ A FIRST TIME IN OPEN COUNCIL this day of 2018.

READ A SECOND TIME IN OPEN COUNCIL this day of 2018.

READ A THIRD TIME IN OPEN COUNCIL this day of 2018.

AND SIGNED BY THE MAYOR AND CITY CLERK this day of 2018.

MAYOR

CITY CLERK



October 1, 2018

Land Use Bylaw Amendment 3357/RR-2018

Amend Direct Control (28) to include Supervised Consumption Services and Institutional Service Facility as a Discretionary Use on Lot 14 Block 4 Plan 8420286

Administrative Report

Report Summary & Recommendation

Alberta is experiencing a health crisis. To address this rising concern, Turning Point has applied to amend the Land Use Bylaw to locate a Supervised Consumption Service and Institutional Service Facility at Lot 14 Block 4 Plan 8420286 (5233 54 Ave). This application is supported by Alberta Health Services.

The Planning department recommends Council give first reading to Bylaw 3357/RR-2018 to amend Direct Control District (28) to add a Supervised Consumption Service and Institutional Service Facility as a discretionary use with applicable development regulations for Lot 14, Block 4, Plan 8420286 (5233-54 Ave) and make City Council the Approving Authority for this use.

Following first reading, dialogue with the community would then be undertaken for Council consideration prior to the public hearing. Council will receive the community feedback in a report presented at the time of the public hearing.

City Manager Comments

I strongly support the proposed permanent location for the delivery of Supervised Consumption Services in conjunction with the relocation of Turning Point from its current location on Gaetz Avenue.

The proposed site is the result of a recommendation from the Supervised Consumption Site (SCS) Committee, comprising representatives of Alberta Health, Alberta Health Services, Turning Point and Safe Harbour.

The City's original proposal was to zone the hospital for SCS services following the establishment of a temporary facility at the Sheldon M. Chumir Health Centre in Calgary. However, AHS did not support this location and The City did not support the expansion of services at the current Turning Point facility on Gaetz Avenue. The proposed site is large enough to accommodate all the services provided by Turning Point including SCS. The location



is in close proximity to the temporary Overdose Prevention Site (OPS) which is currently co-located on the Safe Harbour site through Ministerial direction. There will be some overlap in the clients served by the two facilities.

It is important that the city zone an appropriate site from which the Provincial Government can deliver its health services mandate. Whereas the City has advocated for a greater focus on prevention in the overall Government response to the Opioid Crisis, The City's legislative role is to identify a suitable site for Turning Point and the Services it delivers including SCS. In this respect it will be important to establish site development criteria which mitigate the impact on the surrounding area.

In summary it is considered that the bylaw should be given first reading with a Public Hearing on Tuesday, November 13, 2018, following an opportunity for public input.

If first reading of Bylaw 3357/RR-2018 is given, a Public Hearing would be advertised for two consecutive weeks and would be held on Tuesday, November 13, 2018 at 6:00 p.m. during Council's regular meeting.

Craig Curtis
City Manager

Proposed Resolution

That Bylaw 3357/RR-2018 be read a first time.

Rationale for Recommendation

1. Alignment with City policy and strategic documents.

The Municipal Development Plan, the Greater Downtown Action Plan, the Social Policy Framework, and the Red Deer Alcohol and Drug Strategy all contain supporting policy and/or strategy statements.

2. Operations will be regulated through a combination of Land Use Bylaw regulations, Development Permit conditions, and Business License conditions.

Council will have the opportunity to respond to public feedback through various regulatory mechanisms.

Discussion

Turning Point has applied to amend Direct Control District 28 (DC28) to initially include a temporary Overdose Prevention Site (OPS) that will be replaced by a Supervised Consumption



Service (SCS) and Institutional Service Facility at Lot 14, Block 4, Plan 8420286 (5233 54 Ave). These uses are proposed as discretionary to DC28 at this specific location. Turning Point is proposing to relocate all service from their current downtown location to the proposed site on 54 Avenue. The remainder of Turning Points services, outside of the SCS, fall under the Land Use Bylaw (LUB) definition of Institution Service Facility. Turning Point has submitted a letter of intent (see Appendix A).

The subject site contains an existing vacant building and future proposed renovations will accommodate the proposed Supervised Consumption Service and Institutional Service Facility. The adjacent sites in the area include a mix of institutional services, commercial recreation, merchandise sales and service, a detoxification centre and overnight shelter (see Appendix B).

Council added a definition and considered 6 different sites (see Appendix C) for a Supervised Consumption Service site in December 19, 2017. Council approved one location at Lot 1, Block 7, Plan 8621676 (3942 50A Avenue) – Red Deer Regional Hospital. This location is not operating a SCS.

Supervised Consumption Services is defined in the Land Use Bylaw as:

“ a location where, pursuant to an exemption granted for medical purposes by the federal government, a person may consume a controlled substance that was obtained in a manner not authorized under the Controlled Drugs and Substances Act in a supervised and controlled environment”.

The SCS use was created and amended into the Land Use Bylaw in December 2017. Both the proposed temporary Overdose Prevention Site and Supervised Consumption Service meet the LUB definition for an SCS.

An OPS and SCS offer the same basic services, the difference is that OPS is temporary and also in how the Federal and Provincial governments provide an exemption to allow for the provision of services. The Alberta Health Services website communicates the difference between the two operations and is attached as Appendix D.

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Policy Consideration

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The Greater Downtown Action Plan envisions Railyards as a distinctive urban neighbourhood with a vibrant mixed-use area and an emphasis on high-density urban living. The proposed site



specific amendment would not preclude this vision from occurring. There are several design criteria regulations listed in the DC (28) District to guide future development.

The broad planning goals of the Greater Downtown Action Plan are intended to create the sort of supportive urban environment where individuals and families from diverse backgrounds, in varied circumstances, can lead fulfilling lives.

The Municipal Development Plan identifies the greater downtown as an area where opportunities and provisions to accommodate a variety of social and cultural services and facilities that serve the needs of the community should be made in suitable locations (see Appendix E).

Municipal Analysis

Cities such as Lethbridge, Calgary, and Edmonton have operating Supervised Consumption Services. The table below outlines information regarding their location and surrounding context.

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City Context	Downtown	Downtown	Downtown
Zoning	General Commercial	Direct Control	Urban Services and Urban Institutional

Proposed Land Use Bylaw Amendment (see Appendix F)

Administration is proposing that the Approving Authority for this use be City Council to give Council the opportunity to implement development conditions. The use will only be allowed to operate at the specified location. It will not be permissible at any other location zoned DC (28).



Site development criteria are included in the proposed Land Use Bylaw amendment to have parameters for development conditions, which include:

- a) The licensed processes and functions of the use shall be fully enclosed within the Building and Accessory Buildings;
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Dialogue

Public Consultation

Public consultation will commence after Bylaw 3357/RR-2018 receives first reading. Public feedback will be included in the report back to Council for the public hearing consideration.

Based on the feedback received, administration will formulate potential conditions applied to the forthcoming Development Permit and Business License.

The Land Use Bylaw and the Business License Bylaw provide options for The City to regulate this proposed use (see Appendix H). Council adopted a new Business License Bylaw on September 4, 2019. Council will have the opportunity to pass a resolution directing The City Manager to implement development and business license conditions following 2nd and 3rd reading to mitigate concerns raised through public consultation.

Supervised Consumption Site (SCS) Committee

City of Red Deer Administration is part of a Committee comprising of members of Alberta Health, Alberta Health Services, Turning Point and Safe Harbour. The Committee is tasked with



reviewing potential site locations for a future potential SCS site. The Committee and City Administration recommend that the proposed site has merits to explore the opportunity through the Land Use Bylaw Amendment process which includes public consultation and a public hearing to amend the Land Use Bylaw.

Recommendation

The Planning department recommends Council give first reading to Bylaw 3357/RR-2018 to amend Direct Control District (28) to add a Supervised Consumption Service and Institutional Service Facility as a discretionary use with applicable development regulations for Lot 14 Block 4 Plan 8420286 (5233 54 Ave) and make City Council the Approving Authority for this use.

Appendices

Appendix A – Turning Point Letter of Intent

Appendix B – Surrounding Area Uses

Appendix C – December 19, 2017 SCS Site Location Considerations

Appendix D – Alberta Health Services – Communication on OPS and SCS

Appendix E – Municipal Development Plan Policies

Appendix F – Visualization of Amendment to DC 28

Appendix G – Land Use Bylaw Amendment 3357/RR-2018

Additional Appendix

Turning Point Letter of Intent for Development Permit



October 10, 2018

Inspections & Licensing Department
4914 48 Avenue
Red Deer, AB
T4N 3T4

Turning Point is submitting this letter of intent for a development permit to operate a Supervised Consumption Service (SCS) in the immediate future followed by the relocation of all existing Turning Point programs and operations to be provided at 5233 54 Avenue in Red Deer.

Initially, the site will provide Supervised Consumption Services and will include room for reception, consumption, observation and space to access additional supports, including wrap around services. In addition to client services, the SCS program allows for extensive on-site safety and security as well as support for agencies and businesses in the immediate vicinity in regards to potential drug related debris or other concerns.

The SCS programming will be operational 24 hours per day 7 days per week.
Below is a detailed description of the SCS space:

Reception Area

A reception area that is separate from the consumption space where people entering Turning Point can receive education and information. This area will serve as a centralized space that will direct traffic flow to ensure all people entering the building are welcomed and provided with the required services.

Consumption Room

A dedicated consumption space that has approximately 12 private booths for injecting, snorting or orally consuming preobtained drugs. There will also be approximately 2 separate, externally ventilated social rooms for inhalation. These rooms can accommodate more than one person at a time. All the required supplies for substance consumption will be provided and subsequently disposed of on site.

This space will also have a centralized nursing station with direct viewing access to all parts of the supervised consumption space. The nursing station will have all required equipment for medical intervention related to suspected opioid overdose as well as other complications related to substance use.

Observation Room

An observation room where clients will be monitored for a minimum of 15 minutes for alterations to their state of health related to ingestion of a substance, including close observation for overdose.

“Chill Out” Space

A welcoming environment with a kitchen, showers, washers and dryers where SCS service users are able to socialize with peers in a secure environment, receive ongoing care, and meet with staff who can utilize referral pathways, navigate existing services and provide on-site support.

Offices

Offices located off of the chill out space to host external service providers to ensure low barrier, wrap-around services including addictions, mental health, and housing are easily accessible.

**Site & Community Liaison**

A staff person is available 7 days per week from 7 am – 7 pm. The liaison will do an initial vicinity clean up prior to businesses opening to clean up drug related debris. The liaison will also be a direct contact for surrounding businesses and community members to provide response related to drug debris and other concerns. The liaison will also work to engage potential service users to provide them with information related to the SCS and refer them to appropriate services.

Safety / Security

Security implements include 24 hr onsite video surveillance, swipe card access to the consumption space and individual staff panic buttons. There is also a designated position, the Safety Coordinator, whose main role is to ensure the SCS is a safe place for staff, service users and the community. The Safety Coordinator will be on site during operating hours to help reduce loitering and manage safety and security both inside and outside the SCS.

Parallel to the work of initiating a SCS, Turning Point will be planning for the colocation of all of our services and operations. Considerations that may impact the timeline of colocation includes assessment of capital requirements, planning for the current asset and other potential logistical requirements.

Turning Point currently provides a variety of harm reduction based community health programming including:

- The Woman's Program: This program utilizes a team of a Registered Nurse and an Outreach Worker to work with vulnerable women of child bearing age to promote reengagement with health and social services.
- Health Promotion: This program works with a variety of gender minorities related to promotion of sexual and holistic health. This program also promotes access to care for people living with HIV and HCV including provision of transportation to communicable disease specialists.
- Harm Reduction: This program promotes engagement with clients who are actively using drugs to provide supplies for safer consumption of substances.
- Rural Outreach: This program provides harm reduction programming to designated areas in the Alberta Health Services Central Health Zone
- Overdose Prevention Program: This program provides community education related to current drug trends, overdose prevention, identification and response. This program also provides access to naloxone kits for people at risk of opioid overdose.
- Nightreach: This program provides mobile street outreach 365 days of the year to distribute harm reduction supplies and seasonal necessities as well as to promote access to shelter and other health and addictions support services.
- Overdose Prevention Site: The Overdose Prevention Site provides a safe space for people to consume reobtained substances under the observation of clinical staff who are available to respond to suspected opioid overdose and to provide referrals for external services,



In addition to the space required for the above programs, Turning Point also requires space for the administration and support team. The proposed site has the opportunity to expand the current building. This would be required to accommodate the additional space requirements.

Throughout the development Turning Point will strive to meet Crime Prevention Through Environmental Design recommendations including increased lighting, appropriate fencing and ensuring thorough site lines.

With a successful development permit application we will start work quickly on the building permit and renovations for SCS. As indicated the second phase of moving Turning Point's other programs and operations will take longer and we estimate it may take up to one year.

Thank You

Stacey Carmichael
Executive Director
Turning Point Society

FILE COPY



Council Decision – November 13, 2018

DATE: November 14, 2018
TO: Dayna Facca, Senior Planner
FROM: Frieda McDougall, Legislative Services Manager
SUBJECT: Amend Direct Control District (28) to include Supervised Consumption Services and Institutional Service Facility as a Discretionary Use on Lot 14 Block 4 Plan 8420286
Land Use Bylaw 3357/RR-2018

Resolution:

At the Monday, November 13, 2018 Regular Council Meeting, Council passed the following Resolution:

Resolved that Council of The City of Red Deer hereby agrees to table consideration of Bylaw 3357/RR-2018, an amendment to the Land Use Bylaw to amend Direction Control (28) to add a Supervised Consumption Service and Institutional Service Facility as a discretionary use with applicable development regulations for Lot 14, Block 4, Plan 8420286 (5233-54 Avenue) and make City Council the Approving Authority for this use, until November 26, 2018

Report back to Council:

Yes.

Comments/Further Action:

Yes. This Bylaw will come back to Council in 2 weeks' time.

A handwritten signature in blue ink, appearing to read 'F. McDougall'.

Frieda McDougall
Manager

- c. Director of Planning Services
Manager of Planning



Council Decision – November 13, 2018

DATE: November 14, 2018
TO: Lesley Kendall, HR Team Lead, Consulting & Labour Relations
FROM: Frieda McDougall, Legislative Services Manager
SUBJECT: Canadian Union of Public Employees Ratification Local 417

Reference Report:

Human Resources Department dated November 13, 2018

Resolution:

At the Monday, November 13, 2018 Regular Council Meeting, Council passed the following Resolution:

Resolved that Council of The City of Red Deer having considered the report from Human Resources, dated November 13, 2018 re: Ratification of the Canadian Union of Public Employees Local 417 and The City of Red Deer, hereby ratifies the Memorandum of Agreement which provides for the following annual wage adjustments:

- January 1, 2018 – 1.0%
- January 1, 2019 – 1.0%
- January 1, 2020 – 2.0%

Report back to Council:

No.

Comments/Further Action:

No.

A handwritten signature in blue ink, appearing to read 'Frieda McDougall'.

Frieda McDougall
Manager

c: Director of Human Resources



Council Decision – November 13, 2018

DATE: November 14, 2018
TO: Konrad Dunbar, Engineering Services Manager
FROM: Frieda McDougall, Legislative Services Manager
SUBJECT: In Camera Item 1.2

Resolution:

At the Monday, November 13, 2018 Regular Council Meeting, Council passed the following Resolution:

Resolved that Council of The City of Red Deer having considered Item 1.2 – Land Matter In Camera on November 13, 2018 hereby accepts the recommendation as presented In Camera and agrees that the contents of the report will remain confidential as protected by the Freedom of Information and Protection of Privacy Act, Section 23(1)(a).

A handwritten signature in blue ink, appearing to read 'Frieda McDougall'.

Frieda McDougall
Manager

c. Director of Development Services



Council Decision – November 13, 2018

DATE: November 14, 2018
TO: Tara Lodewyk, Director of Planning Services
FROM: Frieda McDougall, Legislative Services Manager
SUBJECT: In Camera Item 1.3

Resolution:

At the Monday, November 13, 2018 Regular Council Meeting, Council passed the following Resolution:

Resolved that Council of The City of Red Deer having considered Item 1.3 – Land Matter In Camera on November 13, 2018 hereby accepts the recommendation as presented In Camera and agrees that the contents of the report will remain confidential as protected by the Freedom of Information and Protection of Privacy Act, Section 23(1)(a).

A handwritten signature in blue ink, appearing to read 'Frieda McDougall'.

Frieda McDougall
Manager

FILE COPY



Council Decision – November 13, 2018

DATE: November 14, 2018
TO: Tara Lodewyk, Director of Planning Services
FROM: Frieda McDougall, Legislative Services Manager
SUBJECT: In Camera Item 1.4

Resolution:

At the Monday, November 13, 2018 Regular Council Meeting, Council passed the following Resolution:

Resolved that Council of The City of Red Deer having considered Item 1.4 – Legal Matter In Camera on November 13, 2018 hereby accepts the recommendation as presented In Camera and agrees that the contents of the report will remain confidential as protected by the Freedom of Information and Protection of Privacy Act, Section 23(1)(a).

A handwritten signature in blue ink, appearing to read 'Frieda McDougall'.

Frieda McDougall
Manager

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Council Decision – November 13, 2018

DATE: November 14, 2018
TO: George Penny, Transit Manager
FROM: Frieda McDougall, Legislative Services Manager
SUBJECT: In Camera Item 1.5

Resolution:

At the Monday, November 13, 2018 Regular Council Meeting, Council passed the following Resolution:

Resolved that Council of The City of Red Deer having considered Item 1.5 – Legal Matter In Camera on November 13, 2018 hereby accepts the recommendation as presented In Camera and agrees that the contents of the report will remain confidential as protected by the Freedom of Information and Protection of Privacy Act, Section 23(1)(a).

A handwritten signature in blue ink, appearing to read 'Frieda McDougall'.

Frieda McDougall
Manager

c. Director of Community Services